

November 16, 2015

Dear friends:

For more than a decade the Clinton Foundation has worked around the world helping to address many of today's greatest challenges. This has meant empowering girls and women, helping farmers connect with markets and improve their incomes, making medications accessible to millions who previously could not afford them, working with communities to adopt renewable energy, convening leaders across all sectors to take collective action through the Clinton Global Initiative, and promoting healthier communities and nutritional food and beverage choices in schools. The Foundation has made a difference in the lives of millions of people. I invite you to learn more about our specific initiatives by visiting www.clintonfoundation.org.

Each year, charitable organizations must file an information return with the IRS known as "Form 990." This form provides information on how charitable organizations work. What you will see on the Foundation's Form 990 is our commitment to doing the work on the ground. As an operating foundation, rather than a grant-giving one, we have the flexibility to maximize our impact. As in past years, in 2014 approximately 80 percent of our spending went directly to implement our programs. The Better Business Bureau's standard for charities is that at least 65 percent of total expenses go to program activities.

As we file our 2014 Form 990, I want to thank you for your support and interest in the work we do every day. And I want to thank the entire Foundation team who makes this work come to life.

In addition to filing our 2014 Form 990, after a thorough review the Foundation has decided to voluntarily amend its returns for 2010, 2011, 2012, and 2013. This review was the result of an error in the first three of those years being brought to our attention. Before going into further details, there are three main points I want to make:

- Although the exhaustive review found several additional errors, our external tax reviewers informed us that the errors did not require us to amend our returns;
- There is no change in our bottom line numbers: assets, liabilities, and net assets; and
- We do not owe any taxes.

Despite that, we decided to refile. Our decision was based in large part on the role the Form 990 serves as a public disclosure document for our friends, supporters, partners, and the general public.

Let me briefly take you through our 2014 return as well as our amended 2010, 2011, 2012 and 2013 returns.

First with regard to 2014, the Form 990 shows that strong support allowed the Foundation to scale and expand its work around the world; both growing our reach as well as deepening our impact:

- Approximately 80 percent of our spending went to fulfilling our programmatic work;
- Approximately 90 percent of our donations in 2014 were \$100 or less;
- We have been able to further secure the ability of the Foundation to continue impacting the lives of millions in the long-term through increased support for an endowment.

With regard to 2010, 2011, 2012, and 2013:

We undertook an external review of our Forms 990 for 2010, 2011, and 2012 — the years for which we inadvertently included government grants as part of the reporting of all grants. There is nothing to suggest that the Foundation intended to conceal the receipt of government grants, which we report on our website.

Today's amended returns reflect the work of an external review led by Kathy Keneally, the former Assistant Attorney General for the Tax Division of the U.S. Department of Justice, who now is the Chair of Civil and Criminal Tax Litigation in DLA Piper's global tax group.

Amended Returns for 2010, 2011, 2012, and 2013

The work of the Foundation is only possible because of its commitment to address problems in the way that has the greatest impact. That is why we have individual initiatives. It is why we work around the world. And it is why we use innovative philanthropy to impact lives. Just as we are committed to the communities in which we work, so too are we committed to transparency and accountability.

Our Forms 990 are one way that we are transparent and accountable to the general public. Earlier this year, we began a review of our returns for 2010, 2011, and 2012. The review, as noted above, was led by a top tax lawyer, who in turn engaged CohnReznick, a top accounting firm that had previously not worked with the Foundation.

The initial scope of the review was for 2010, 2011, and 2012 — years for which the government grants line (Part VIII, line 1e) was left blank in error. Our reviewers advised us the Foundation has no legal obligation to file amended returns, but that if we did file an amended return it would be important for us to correct errors found in the review.

The exhaustive review went line-by-line through each return. Ultimately, in addition to amending 2010, 2011, and 2012, the Foundation is also amending its 2013 returns, in large part to reflect the changes in previous years. Our actions today reflect a deep organization-wide commitment to making sure the public understands our work and our supporters understand how their resources are used.

Multiple third party charity evaluators, including GuideStar and Charity Watch, have praised the Foundation for our <u>"commitment to data transparency"</u> and <u>"for keeping its overhead and fundraising costs low."</u> After a thorough look at our work in Rwanda a few weeks ago, The New York Times concluded that we do <u>"vital, often pathbreaking work."</u>

On a personal note, having spent my entire professional career leading large organizations and dealing with complex regulatory filings, I appreciate that this has been an extraordinary, extensive, and exhaustive review. The amended returns reflect what I believe to be a deep commitment to disclosure, consistency, and thoroughness.

The following pages will provide additional details on the amendments, but first let me repeat our findings:

- Our external tax reviewers informed us that the errors did not require us to amend our returns;
- There is no change in our bottom line numbers: assets, liabilities, and net assets; and
- We do not owe any taxes.

I am extremely proud of our commitment to provide clear, accurate and thorough information and of the life-changing work that we do every day.

On behalf of everyone at the Clinton Foundation, thank you for your support and interest. I look forward to continuing our work together toward a better world.

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