[Five Eyes, ANCIB(US)-ANCICC(UK). (Mar. 11, 1946). DAY 1: TOP SECRET CREAM, Inauguration Meeting, U.S. - British Signal Intelligence Technical Conference, March 11, 1946, DOCID: 2959299, REF ID: A2666693, National Archives Ref: HW-80-5, PDF p. 108. NSA. Original follows the Transcription.]

INAUGURATION MEETING OF THE U.S. – BRITISH SIGNAL INTELLIGENCE TECHNICAL CONFERENCE, London U.K. on March 11-27, 1946

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Page(s)	Title	Date	Topics	Participants
1	Declassification (NSA)		Interagency security classification; E.O. 12958, Section 5.3(b)(3); ISCAP No. 2004-005; DOCID: 2959299; REF ID: A2666693	NA
2	Cover Page		Top Secret Cream; R15941	NA
3,4	Minutes of Inauguration Meeting of the U.S. – British Signal Intelligence Technical Conference held at 33 Grosvenor Square	Mar. 11, 1946 (Mon.)	London SIGINT Board; U.S. – British Communication Intelligence Agreement; cementing relationships; STANCIB (State-Army- Navy Communication Intelligence Board); division of labour; Communications Intelligence; resist pressure to divulge our information; Commonwealth Conference, Dominion Representatives; Joint Security Regulations; Dominion Government, Centres, interception stations; U.S. Navy; SIGINT collaboration	Menzies, Corderman, Wenger, Smedberg, Goodwin, Knepper, Manson, Webb, Heckemeyer, Rowlett, Patton, Stone, Collins, Schmidt, Huddleson; Christopher, Travis, Tiltman, Hooper, Loehnis, Hinsley; Hastings; NINE British participants redacted

Page(s)	Title	Date	Topics	Participants
5,6,7	Minutes of Plenary Meeting held at 33 Grosvenor Square	Mar. 12, 1946 (Tue.)	Liaison; membership; collaboration principles and priorities; permanent membership; intelligence appreciation; Ministries; Signal Intelligence agencies; exchange of original texts, translations, comments, summaries, SIGINT; materials to be exchanged; joint U.S. – British Security Principles; Communication between the Centres; Telecommunications; Cryptographic Aids	Christopher, Travis, Tiltman, Wilson, Loehnis, Manson, Hunsely, FOUR British participants redacted
8,9	Executive Committee, Sub-Committees A-E	Mar. 12, 1946 (Tue.)	Requirements re. liaison; Standardisation; Reports required; interim reports; U.S. British Communications Intelligence agreement; STANCIB; meeting rooms	Hanson, Hinsely, Corderman, Wenger, Smedberg, Heckemeyer, Huddleson, Loehnis, Heads of Groups
10	Sub Committee A, Collection and Exchange of Raw Material and Co- operation in Traffic Analysis	Mar. 12, 1946 (Tue.)	Interception facilities, exchange of information, tasks; search; exchange of reports; standardisation of notation; frequency; raw material; formats	Hastings, Goodwin, Patton, TWO British participants redacted
11	Sub Committee B,	Mar. 12, 1946 (Tue.)	Collaboration; REDACTED	Rowlett, Knepper, Tiltman, Evans

Page(s)	Title	Date	Topics	Participants
12	Sub Committee C	Mar. 12, 1946 (Tue.)	Translation division of labour; exchange of original texts, translations, comments, summaries; SIGINT; collateral materials	Wilson, Goodwin, Stone, Hooper, TWO British participants redacted
13	Sub Committee D	Mar. 12, 1946 (Tue.)	Joint U.S. British Security Principles	Huddleson, Smedburg, Heckemeyer, Loehnis, Hooper, FOUR British participants redacted
14	Sub Committee E	Mar. 12 <i>,</i> 1946 (Tue.)	Air mail and sea bag routs; Security routes; Telecommunications available and required; Cryptographic Aids	Howeth, Patton, TWO British participants redacted
15,16	Minutes of First Meeting of the Executive Committee	Mar. 12 <i>,</i> 1946 (Tue.)	Oral and written reports; secretary instructions; end of conference target date; final reports; London SIGINT Board; Appendices	Corderman, Wenger, Smedberg, Heckemeyer, Huddleson, Travis, Loehnis, Manson, Hinsley
17,18,19,20	Minutes of Second Meeting of the Executive Committee	Mar. 14 <i>,</i> 1946	FBI membership, observer or full-fledged member?; ULTRA oath; STANCIB; covernames; draft U.S. Appendices publishing; Dominion SIGINT Centres; STANCIB; GCCS (GCHQ); Washington-London link; British Ministries; Anglo-Dominion Agreement	Hastings, Corderman, Wenger, Smedberg, Heckemeyer, Huddleson, Cimperman, Travis, Tiltman, Loehnis, Manson, Hinsley

Page(s)	Title	Date	Topics	Participants
21,22,23	Minutes of Third Meeting of Executive Committee	Mar. 15 [,] 1946	When any information sharing is too burdensome; when to share and not share documents between British and U.S. customers; ASA (U.S. Army Security Agency); OP-20-G; making everything available; unexchangeable collateral information; material, information and machinery acquired; other techniques; exchange; exploiting U.S. patents; Communications Intelligence	Hastings, Corderman, Wenger, Smedberg, Heckemeyer, Huddleson, Cimperman, Travis, Tiltman, Loehnis, Manson, Hinsley
24,25,26,27, 28	Minutes of the Fourth Meeting of the Executive Committee	Mar. 14, 1946	Unexchangeable collateral material; Draft U.S. Appendices; collaboration; dictionaries; differences of opinion between Washington and London; ultimate responsibilities in a field; centralizing the standardisation; STANCIB; cryptanalysis; bigram; Basic Agreement; Monthly Status Reports; information; intelligence; interpretation; evaluation; Intelligence Staffs; COMINT Centres; factual intelligence; British COMINT Centres; Communications Intelligence	Hastings, Corderman, Wenger, Smedberg, Huddleson, Cimperman, Travis, Tiltman, Loehnis, Rowlett, Heckemeyer, Manson, Hinsley

Page(s)	Title	Date	Topics	Participants
29,30	Sub Committee A, B, C, D, Appendix I, Definition of Collateral Material	Mar. 22, 1946	CENTRE vs. AGENCY; COMINT vs. C.I.; British – U.S. Communication Intelligence Agreement; national interests; prejudice; COMINT Centres; collateral material; technical purpose; unrestricted <u>except</u> para.3(b)	Hinsley
31,32	Minutes of the Fifth Meeting of the Executive Committee	Mar. 21, 1946	Definition of COMINT items; plain texts, translated texts, extracts, gists, Sumints, decrypts; Australia; Melbourne-Honolulu; microfilm	Hastings, Corderman, Wenger, Smedberg, Heckemeyer, Huddleson, Cimperman, Travis, Tiltman, Loehnis, Manson, Hinsley, Newman
33,34,35,36	Minutes of the Sixth Meeting of the Executive Committee	Mar. 23, 1946	Microfilm procedures; original material; tone- type telecommunications; Centres; raw material; wasteful duplication; rapid exchange; DSD; Defence Signals Directorate; Admiralty; USN Londonderry station; Communication Intelligence; COMINT; London SIGINT Board; COMINT Centres and not Agencies; Traffic Intelligence; SUMINT; London Centre; U.S. technical specialists; style and layout; methods of collaboration; integration; cryptanalysis; interception; Special Intelligence [ULTRA or U]	Hastings, Corderman, Wenger, Smedberg, Huddleson, Cimperman, Travis, Loehnis, Manson, Hinsley

Page(s)	Title	Date	Topics	Participants
37	Sub-Committees A, B, C, D	Mar. 22, 1946	Vocabulary: CENTRE replaces AGENCY, and COMINT replaces C.I.	Hinsley
38,39,40	Minutes of Seventh Meeting of the Executive Committee	Mar. 25, 1946	Microfilm directive; REDACTED subjects; raw material; prejudice to national interests; Basic Agreement; Terminal traffic; STANCIB; Foreign Office; Melbourne, Washington; R.E.B., Traffic Intelligence; Traffic Analysis; British Commonwealth overseas Centres; London; T.A.; liaison officer; cryptanalytical; translation matters; Liaison and Channels for Exchange; British personnel in Washington; London SIGINT Centre	• • • • • •
41,42,43	Minutes of Eighth and Final Meeting of the Executive Committee	Mar. 27, 1946	Microfilm; Centres; COMINT Centres; REDACTED content; allocation of tasks; economy of personnel; terms to be used; Interception plans; Traffic Analysis; Exchange of Communications Intelligence and Co- ordination in translation; exchange Collateral Material	Hastings, Corderman, Wenger, Smedberg, Huddleson, Cimperman, Travis, Loehnis, Manson, Hinsley

Page(s)	Title	Date	Topics	Participants
	Minutes of Plenary Meeting to Conclude the U.SBritish Technical Conference	Mar. 27, 1946	Final draft; approvals; thanks; COMINT; U.S. British relations; U.SBritish Communications Intelligence co-operation; next conference in Washington; forwarding recommendations	Hastings, Corderman, Wenger, Smedberg, Howeth, Goodwin, Knepper, Heckemeyer, Rowlett, Patton, Stone, Collins, Schmidt, Huddleson, Cimperman, Christopher, Travis, Tiltman, Wilson, Hooper, Loehnis, Manson, Hinsley, THIRTEEN (13) British participants redacted

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U.S. TECHNICAL CONFERENCE MINUTES COPY NO.37

TOP SECRET

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A52-17 R1/127a

MINUTES OF INAUGURATION MEETING OF U.S. - BRITISH SIGNAL INTELLIGENCE TECHNICAL CONFERENCE held at 33 Grosvenor Square on Monday, March 11th 1946, at 1700

PRESENT:

Major General Sir Stewart G. Menzies Chairman

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

[U.S.] [British] Sir Edward Travis Brig. General W.P.[Preston] Corderman Captain J.N. Wenger Brigadier J. [John Hessell] Tiltman Captain W.P. Smedberg [III] Captain Edward Hastings [U.S. version Captain L.S. Howeth REDACTED Captain E.S.L. Goodwin REDACTED Commander E. Knepper REDACTED Commander G.C. Manson REDACTED Ensign F. Webb Mr. L.J. Hooper Colonel E.W. Heckemeyer REDACTED Colonel F.B. Rowlett REDACTED Captain P.J. Patton REDACTED Major L.P. Stone REDACTED Captain O. Collins REDACTED Lieut. H. Schmidt Commander O. Loehnis Mr. F.H. Hinsley

Mr. E.E. Huddleson R. E. Christopher

1. <u>The Chairman</u>, welcoming the U.S. Delegates, said that this was a happy moment for the London Sigint Board and for all the other friends of the U.S. Delegatee. He hoped that those Delegates who had been here before would be happy to be back and that those who were making their first visit would make new friends and wish to return.

2. The present moment, he continued, was one in which it was difficult to exaggerate the seriousness of the situation. Consequently the tasks confronting the Conference were urgent.

3. <u>The Chairman</u> then stressed the importance of the U.S. - British Communication Intelligence Agreement both in ensuring cooperation in the Sigint field and in its effect in cementing the relations between the two countries generally.

The Chairman assured the U.S. Delegates that the London Sigint Board would at all times do its utmost to carry out the letter and spirit that STANCIB would not hesitate to point them out immediately to the London Sigint Board as he could assure the U.S. delegation that they would be unintended and the earlier they were pointed out the better.

4. He said that the policy governing the cooperation of the two countries in the field of Communications Intelligence had been settled by the Agreement and that the present Conference was therefore entirely technical in its objects.

5. Its first object was to implement the Agreement. We had to endure that both sides obtained the maximum results from the available

peacetime R15941 peacetime staffs as they would necessarily be limited. It was hoped that we could achieve this object by a suitable division of labour and by avoiding duplication.

6. <u>The Chairman</u> next turned to the Security aspect of Communications Intelligence work, and said that its importance could not be exaggerated. Lessons had been learned in both countries and he was certain that, on both sides of the Atlantic, every effort could be made to resist the pressure to divulge our information. He hoped that the U.S. and British authorities responsible for the maintenance of security would be able to help each other in resisting this pressure.

7. Referring to the Commonwealth Conference just concluded, <u>the Chairman</u> reported that this had been highly successful. The terms of the U.S. - British Communications Intelligence agreement had been explained to the Dominion Representatives, in so far as they were affected, and had been accepted by them. The Dominions had also agreed to abide by Joint Security Regulations to be issued from London after they had been agreed between STANCIB and the London Sigint Board. Copies of the final recommendations of the Commonwealth Conference were available for the U.S. Delegates, but the Chairman pointed out that they were still subject to ratification by the Dominion Government concerned.

8. <u>General Corderman</u> expressed the gratitude of the U.S. Delegation for the cordial reception they had received and said that STANCIB also consisted the U.S. British Communication Intelligence Agreement to be of very great importance.

9. He added that STANCIB considered it to be a point of special importance that effective communications should be available, as without them our ability to collaborate will be greatly limited and duplication could not be avoided. This referred both to communications between Centres and between the Centre and the interception stations.

10. On behalf of STANCIB, he assured the meeting that every effort would be made to implement the U.S. - British Agreement and reiterated the Chairman's point that, if it appeared that the U.S.A. was failing to do so, it would be due to some oversight to which it was hoped that the British would immediately draw the attention of STANCIB.

11. He next mentioned the Security question and stated that STANCIB was fully aware of its overriding importance.

12. <u>Captain Wenger</u> stated that General Corderman, as the head of the U.S. Delegation, had fully expressed the point of view of the U.S. Navy who felt that war time collaboration with the British had been successful and beneficial to both parties.

13. <u>The Chairman</u> supported General Corderman's remarks, stressing once again the importance of communications, and suggested that he and General Corderman should discuss certain Security points separately as a later date.

14. <u>The Chairman</u> then invited General Corderman to be the Chairman of the Conference. <u>General Corderman</u> said he much appreciated the honour afforded to him and the U.S. Delegation by the suggestion, but he felt that a British Chairman would be more suitable, as he would be more familiar with whatever procedure would be adopted for the Conference. He would therefore prefer to decline the offer. <u>The Chairman</u> therefore suggested that Captain [Edward] Hastings should take the Chair and this was seconded by General Corderman.

15. <u>Sir Edward Travis</u> suggested that the next meeting should take place at 1015 on Tuesday, 12th March, and this was agreed.

16. <u>The Chairman</u>, in conclusion, said that he was confident that a great deal will be accomplished in the next fortnight and that the conference would mark an important milestone in Sigint collaboration between the two countries.

MINUTES OF PLENARY MEETING held at 33 Grosvenor Square on Tuesday, March 12th 1946 at 1015

PRESENT:

REDACTED [in U.S. version] Captain E. [Edward] Hastings [in British version] Chairman

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

[British]

Sir Edward Travis,

[U.S.] Brig. General W.P. Corderman

Captain J.N. Wenger, Captain W.P. Smedberg [III], Captain L.S. Howeth, Captain E.S.L. Goodwin, Commander E. Knepper,

Colonel E.W. Heckemeyer, Colonel F.B. Rowlett, Captain P.J. Patton,

Major L.P. Stone, Captain O. Collins, Lieut. H. Schmidt,

Mr. E.E. Huddleson, R. E. Christopher.

> Commander [G.C.] Manson, Mr. F.H. Hinsely. Secretaries

EXECTUIVE COMMITTEE.

1. No amendment was made to the membership of the Executive Committee, as listed in the Agenda for the Meeting.

2. It was later decided that the general problem of liaison would be the responsibility of the Executive Committee. All Subcommittees would be instructed to present their recommendations on this subject to the Executive Committee for consideration.

CO-OPTING OF MEMBERS TO EXECUTIVE COMMITTEE AND TO SUB-COMMITTEES.

3. <u>Sir Edward Travis</u> suggested that the Executive Committee and the Sub-Committees should be free to co-opt additional members as needed. This was agreed.

SUB COMMITTEE "A"

4. The Membership and Agenda were agreed as presented.

SUB COMMITTEE "B"

5. <u>General Corderman</u> questioned the sense of item 2 of the Agenda and after some discussion it was agreed to amend this to read:

"(2) Statement of general principles and priorities of collaboration"

Brigadier J. [John Hessell] Tiltman, Captain (S) D.A. Wilson, REDACTED REDACTED REDACTED Commander O. Loehnis REDACTED

SUB COMMITTE "C"

6. <u>General Corderman</u> requested that Major Stone be added to the permanent membership of the Sub-Committee and this was agreed.

7. On the assumptions that exchanges to be considered by this Sub-Committee were technical only, <u>Captain Smedberg</u> asked to be release from permanent membership. His assumption was confirmed and his request agreed. Captain Goodwin undertook to ensure that he be called in when necessary.

At the later Meeting of the Executive Committee with Sub-Committee "C" 8. Captain Wenger said that it was essential that the nature of the Intelligence to be discussed by this Sub-Committee should be closely defined. The Chairman said that the British practice was to make no Intelligence appreciations for outside circulation but that such appreciations were undertaken for internal use. He considered that, if U.S. practice was the same, an exchange of appreciations made for internal use should be affected. Sir Edward Travis added that the responsibility for Intelligence appreciation belonged to the Ministries in the U.K. and that therefore the exchange of appreciations for internal use could only take place if their circulation were limited to the Signal Intelligence agencies. General Corderman and Captain Smedberg agreed to these remarks stating that U.S. practice was identical. Captain Wenger therefore asked what was meant by reports. Sir Edward Travis replied that summaries were intended and after further discussion it was agreed that item 2 of the Agenda should be altered to read:

"Exchange of original texts, translations, comments and summaries, individual or collective, based on Sigint alone."

Sir Edward Travis added that one of the objects of the Sub Committee should be to decide what material should be exchanged, as it was desirable to avoid unnecessary exchange while at the same time ensuring that each side received all it required. He hoped all agencies would be quick to say when material was unnecessary.

SUB COMMITTEE "D".

9. The Membership was agreed, as presented.

10. The nature and Agenda of this Sub Committee, however, evoked general discussion. The sense of para 2 of the Agenda was questioned by Mr. [E.E.] Huddleson, and after some exchange of views it was agreed that all dissemination problems would be covered by item 1, provided the phraseology of this item was suitably changed. Item 1 was therefore charged to read:

"Establishment of joint U.S. - British Security Principles."

Item 2 was then deleted.

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SUB COMMITTEE "E".

11. The membership was agreed, as presented.

12. <u>General Corderman</u> questioned whether the scope of this Sub-Committee was limited to the discussion of Communications between the Centres. <u>Sir Edward</u> <u>Travis</u> replied that the intention was that all categories of Sigint communications should be considered.

13. At <u>Captain Howeth's</u> suggestion, para 3 of the Agenda was modified to read:

"Telecommunications available and required"

and para 4 was thereupon deleted.

14. At Captain (s) Wilson's request a new para 4 was added to read:

"Cryptographic Aids."

FIRST MEETINGS OF THE SUB-COMMITTEES.

15. It was decided that

"A" would meet at 1100 13th March, "B" " " 1430 12th March, "C" " " 1430 " "D" " " 1500 " "E" " " 1130 "

London Tuesday, 12th March.

Chairman of Executive Committee. Chairman, Sub-Committees A. " " B. " " C. " " D. " " E. Secretaries, Executive Committee.

1. Attached is the confirmed statement of the membership of the Executive Committee and of the membership and Agenda of this Sub-Committees, resulting from this morning's plenary meeting.

2. Liaison.

Requirements regarding liaison should be considered by each sub-committee in connection with its agenda and recommendations on this subject should form a separate report to be forward to the Executive Committees.

3. Standardisation.

Requirements regarding Standardisation of nomenclature and procedure should be considered by each sub-committee in connection with its agenda and recommendations on this subject should be included in reports forwarded to the Executive Committee.

4. Reports required by the Executive Committee.

Minutes of each sub-committee meeting previously approved by the Chairman should be forwarded by the Secretary concerned to the Secretaries of the Executive Committee, if necessary in draft form. If in draft form they should be received in time to be typed by the Secretariat handing in to the Secretaries of the Executive Committees, 6 copies should be handed in.

5. When full minutes cannot be prepared in time, a brief progress report should be submitted.

6. In addition to the above interim reports, a final report will be required from each sub-committee. Final reports from sub-committees should be framed as recommendations to the Executive Committee in such a form that they can be included as agreed appendices to the U.S. British Communications Intelligence agreement. Sub-committees should also forward if necessary, reports covering any subjects on their agenda which need special consideration by either STANCIB or the London Sigint Board but which would not be suitable as appendices to the Agreement.

7. Arrangement for Sub-Committee Meetings.

The Secretary of each sub-committee should keep the Secretariat informed in advance of arrangements for meetings, in order that rooms may be allotted and conflicts in personal schedules avoided.

Signature [Commander G.C.] Grant Hanson, Signature [Mr.] F.H. Hinsely. Secretaries

EXECUTIVE COMMITTEE

CHAIRMAN. REDACTED [in U.S. version] Captain E. [Edward] Hastings [in British version]

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

- MEMBERS. U.S. Brigadier General [W.P.] Corderman, U.S. Army, Captain [J.N.] Wenger, U.S.N., Captain [W.P.] Smedberg [III], U.S.N., Colonel [E.W.] Heckemeyer, U.S. Army, Mr. [E.E.] Huddleson.
 - British. Sir Edward Travis, Commander [O.] Loehnis, R.N. Heads of Groups as necessary
 - Secretaries Commander [G.C.] Manson, U.S.N.R. Mr. [F.H.] Hinsely.

SUB COMMITTEE A.

(COLLECTION AND EXCHANGE OF RAW MATERIAL AND CO-OPERAITON IN TRAFFIC ANALYSIS.)

Chairman: REDACTED [in U.S. version] Captain E. [Edward] Hastings [in British version]

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

Members. U.S. Captain [E.S.L.] Goodwin, U.S.N., Captain [P.J.] Patton, U.S. Army

British. REDACTED

Secretary. REDACTED

AGENDA.

- 1. Exchange of statements on present situation with regards to interception facilities available and those proposed.
- 2. Regular exchange of this information thereafter to be arranged.
- 3. Exchange of statements on tasks currently intercepted and search currently undertaken.
- 4. Agreement on suitable division of interception tasks and of search programme.
- 5. Exchange of reports, frequency information and General Search results.
- 6. Standardisation of frequency notation system and of other procedures.
- 7. Exchange of Raw Material.
- 8. Standardization of Raw Material Format.

SUB COMMITTEE B.

SUBJECT (REDACTED)

- Chairman. Colonel [F.B.] Rowlett, U.S. Army.
- Members. U.S. Commander [E.] Knepper, U.S.N. Captain [O.] Collins, U.S. Army
 - British. Brigadier [J.] [John Hessell] Tiltman,

Secretary. Lt. Colonel Evans

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

AGENDA.

Exchange of lists of all tasks undertaken at present with scale of effort involved and outstanding task not at present worked on.

Statement of general principles and priorities of collaboration.

- 3. REDACTED
- 4. REDACTED

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

SUB COMMITTEE C.

(TRANSLATION, INTELLIGENCE AND COLLATERAL INFORMATION.)

Chairman. Captain (s) D.A. Wilson, R.N.,

Members. U.S. Captain Goodwin, U.S.N., Colonel [F.B.] Rowlett, U.S. Army, Major [L.P.] Stone, U.S. Army.

> British. REDACTED Mr. [L.J.] Hooper.

Secretary. REDACTED

AGENDA.

1. Division of labour in translation.

2. Exchange of original texts, translations, comments and summaries, individual or collective based on Sigint alone.

3. Standardisation of Translations.

4. Exchange of Collateral Material.

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

SUB COMMITTEE D.

(SECURITY REGULATIONS AND DISSEMINATION.)

- Chairman: Mr. [E.E.] Huddleson
- Members. U.S. Captain [W.P.] Smedberg [III], U.S.N. Colonel [E.W.] Heckemeyer
 - British: REDACTED REDACTED Commander [O.] Loehnis, R.N., Mr. [L.J.] Hooper

Secretary. REDACTED

AGENDA.

1. Establishment of joint U.S. British Security Principles.

SUB COMMITTEE E.

(COMMUNICATIONS)

- Chairman: Captain [L.S.] Howeth, U.S.N.
- Members: U.S. Captain [P.J.] Patton, U.S. Army.

British. REDACTED

Secretary. REDACTED

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

AGENDA.

1. Air Mail and sea bag routes available across the Atlantic by each country.

- 2. Security of routes.
- 3. Telecommunications available and required.

4. Cryptographic Aids.

EXECUTIVE COMMITTEE.

CONFIRMED MINUTES OF FIRST MEETING OF EXECUTIVE COMMITTEE held a.m. Tuesday, 12th March 1946

PRESENT:

REDACTED [in U.S. version] Captain E. [Edward] Hastings [in British version] Chairman

[U.S.] Brigadier General [W.P.] Corderman [British] Sir Edward Travis Commander O. Loehnis

Captain [J.N.] Wenger Captain [W.P.] Smedberg [III] Colonel [E.W.] Hackemeyer Mr. [E.E.] Huddleson E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

> Secretaries Commander G.C. Manson Mr. F.H. [Francis Harry, OBE 1946] Hinsley,

Procedure to be adopted by Sub-Committees.

1. The Chairman asked for views on this matter.

2. <u>General Corderman</u> suggested that each sub-committee should present an oral or written report to the Executive Committee at least every other day.

3. After discussion this proposal was modified and it was agreed that the Secretaries should issue the necessary instructions. (See attached sheet of instructions to Sub-Committees.)

Completion date

4. <u>Captain Wegner</u> asked whether the Committee should set a target date for the end of the Conference.

5. After some discussion, <u>it was agreed</u> to discuss this matter further on Friday, but meanwhile to consider that roughly two weeks would be taken.

Format of Reports for Sub-Committees.

6. <u>It was agreed</u> that final reports from the sub-committees should be in the form of recommendations to the Executive Committee which should be so drafted as to be easily transformed into appendices to the basic Agreement.

7. <u>Sir Edward Travis</u> point out that not all the results of the discussions would necessarily be suitable for inclusion in the basic Appendices and that, in any case, he would like to have a report drawn up for the consideration of the London Sigint Board apart from any Appendices that were written.

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TOP SECRET CREAM

8. <u>It was agreed</u> that instructions should be issued to the Chairman of the sub-committee on these lines forthwith.

Next Meeting

9. It was agreed that the Executive Committee should meet next at 1500, Thursday 14th March, in the Main Committee Room.

CONFIRMED MINUTES OF SECOND MEETING OF EXECUTIVE COMMITTEE, HELD AT 1500, MARCH 14TH, 1946

EXECUTIVE COMMITTEE

PRESENT:

[U.S.]

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

REDACTED [in U.S. version] Captain E.G. [Edward] Hastings [in British version] (Chairman)

[British]

Brigadier General [W.P.] Corderman

Sir Edward Travis Brigadier [J.][John Hessell] Tiltman Commander [O.] Loehnis

Captain [J.N.] Wenger Captain [W.P.] Smedberg [III] Colonel [E.W.] Heckemeyer

Mr. [E.E.] Huddleson Mr. [J.A.] Cimperman

> (<u>Secretaries</u>) Commander G.C. Manson Mr. F.H. Hinsley

The Chairman opened the meeting by bringing up for discussion the question of Mr. [J.A.] Cimperman's membership in the U.S. Delegation to the Conference. Mr. [J.A.] Cimperman's bona fides were vouched for by General Corderman, who referred to instructions from the Chairman, STANCIB that Mr. Cimperman was to be regarded as the F.B.I. delegate. There followed some debate as to whether he should attend the meeting then in progress (he was waiting in the outer lobby) or be first introduced all round and come to the following meeting. Also, the question was raised as to whether he be admitted as a voting member or an observer, and whether he had signed the ULTA oath. It was finally agreed that he be admitted without delay as a full-fledged voting member. (Gen. Corderman brought Mr. [J.A.] Cimperman in and introduced him to all the members).

The Chairman welcomed Mr. [J.A.] Cimperman

2. <u>The Chairman</u> then tabled the minutes of the First Executive Meeting and opened discussion.

<u>Sir Edward Travis</u>, with reference to para. 7, asked that the phrase "and STANCIB" be deleted, in as much as he did not include STANCIB in his original remark and did not intend to speak for the U.S. on this point. It was agreed to delete the phrase.

(There was then some discussion as to the distribution of approved minutes of Sub-Committees; it was agreed to circulate them to all Chairmen).

The Minutes of the First Executive Committee meeting were then passed without further modification.

3. <u>The Chairman</u> then objected to the short interval between the receipt of Sub-Committee minutes and the next following meeting of the Executive Committee. The interval on this particular day, from noon to 1500, was altogether too brief and had prevented a proper reading and understanding by the members of the Executive Committee.

(/It was

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It was eventually agreed that the interval should be extended to about twenty hours; that is, that minutes and other reports be distributed at 1200, for example, for tabling the next day at 1000. It was also agreed that morning meeting might facilitate this program.

4. With the concurrences of all the members, the Chairman then began to read out the minutes of the First Meeting of Sub-Committee B.

General discussion broke out over the subject of covernames, with <u>Sir Edward Travis</u> stating that adoption of the suggested U.S. section covernames would make many difficulties both within his organization and in his dealings with the London SIGINT Board.

The Chairman read out a special note on this subject which had been sent in by the Chairman of Sub-Committee B.

Sir Edward [Travis] objected that the covernames would not fit in with the four geographical divisions of his post-war organization, and that, anyway, covernames were too readily subject to misuse through inconsistency. <u>General Corderman</u> replied that the point and purpose of covernames lay in universal application; unless consistently used, they failed to cover anything. He came out strongly in favour of covernames, nevertheless, and added that, if the present suggestions were unacceptable, he would be most eager to listen to some British counter-suggestion which might be adopted by the U.S. He said that neither previous inconsistency in the use of covernames nor the fact that the present suggestions clashed with the four geographical divisions mentioned by Sir Edward should be permitted to rule out the desirability of both sides getting together on this point to see whether the organization of the U.S. and British agencies could be brought 100% into line.

Here <u>the Chairman</u> intervened to recommend postponement of the discussion to some later date. This was agreed, and it was arranged that separate discussion should take place between General Corderman [unreadable] Sir Edward and Captain Wenger.

The Chairman resumed his reading of the minutes of Sub-Committee B. There was some bewilderment expressed over the phrasing of certain paragraphs, especially paras. 2 and 3. It was agreed to delete the phrase "group of systems" from para. 4, since the sense of the phrase was impossible to define.

5. Cross-references to the U.S. draft Appendices [unreadable]: then turned attention away from the Sub-Committee B minutes to the draft Appendices themselves, and the question was raised as to whether the draft Appendices should be tabled. This produced general discussion. <u>Sir Edward</u> pointed out that, in the first place, the British members of the Executive Committee had not had time to study the (insert U.S. Draft) Appendices, and he therefore did not at this point wish to be asked for opinions based upon them. <u>General Corderman</u> stressed that the Executive Committee should not be required to table [BLURRED] them [BLURRED] at this stage, and that it was the duty of the Sub-Committee to make clear statements as to whether they were found suitable or were not so found; only those which were controversial should be brought before the Executive Committees for modification, and the modifications should be embodied in the Sub-Committees' final recommendations.

The Chairman then directed the Secretaries to instruct the Sub-Committees that elaborate cross-references in interim reports to the U.S. draft Appendices would no longer be acceptable to the Executive Committee. In the meanwhile, the (insert draft) Appendices will be used only by the Sub-Committees as a guide toward their final recommendations.

/The Chairman ...

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6. <u>The Chairman</u> then resumed the reading. Some discussion arose re para. 5, and <u>it was</u> agreed to delete the parenthetical expression from it.

Considerable discussion was generated by the various sub-headings of para. 6. <u>Sir</u> <u>Edward</u> pointed out that item 5 of sub-heading C was so phrased as to impinge upon the prerogatives of the T/A Section, or, on the other hand, to swamp the cryptanalytic reports with T/A data. <u>The Chairman</u> asked Brigadier Tiltman to clarify the nature of the Interim Reports, and <u>it was then agreed</u> to leave the matter for the time being. Reference sub-heading H, the question was raised as to the dissemination of the Reports, to which <u>Brigadier Tiltman</u> replied that it was planned to cut up the Reports and deliver only the pertinent portions to Secretaries concerned. <u>General Corderman</u> approved the plan, and added that universal and uncontrolled dissemination of Reports would not be suitable to the U.S. delegation. He stressed that, for example, the monthly analytic status) Reports originating with U.S. agencies should not go to the Dominions SIGINT Centres in full. Considerable discussion of the control of cryptanalytic data reports here ensued, and <u>it was generally agreed</u> that the subject was a broad one which must come up again for further discussion. <u>The Chairman</u> directed the Secretaries to put it down on the special agenda of the Executive Committee.

Regarding para. 12, <u>it was agreed</u> to discuss this point later, after recommendations had come in from Sub-Committee A. <u>The Secretary</u> informed the Chairman that, anticipating such a juncture, he had already passed Colonel Rowlett's note to the Chairman of Sub-Committee A. This was approved.

7. The reading of the minutes of Sub-Committee B terminated here, and discussion again broke out over the relationship between the Sub-Committee reports and the U.S. draft Appendices. <u>Commander [0.]</u> Loehnis began to make a rough draft of an order which might embody the idea earlier expressed by General Corderman to the effect that proposed modifications of the Appendices should be contained only in final recommendations of the Sub-Committees and not in the form of minutes wherein no conclusions upon which the Executive Committee could set to work were not yet reached.

The Chairman, however, made the objection that such a move might in the long run be a greater waste of time; his reasoning being that the SubCommittees [sic] might spend days constructing recommendations on a basic misconception of which the Executive Committee would have no knowledge.

<u>Captain Wenger</u> added the objection that there would be too much for the Executive Committee to accomplish in the very last days and too little in the meantime.

<u>Sir Edward</u> also concurred, and stated that it was the duty of the Executive Committee to help the SubCommittees all along the line.

It was finally agreed that the U.S. draft Appendices were to be as a basis for discussion by the SubCommittees, and that they need not be considered by the Executive Committee until such time as they appeared in the form of final SubCommittee recommendations.

8. Following this, the Chairman read the minutes of Sub-Committee D which were approved without discussion.

9. He then began to read the minutes of Sub-Committee E. <u>Sir Edward</u> asked that para. 3, page 2, which might be misunderstood by the Admiralty, be deleted. <u>This was agreed</u>. <u>General</u> <u>Corderman</u> observed that the figures in para. 6(b) were probably too high, and <u>it was agreed</u> to cut the total down to 100,000.

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10. <u>Sir Edward</u> opened discussion on the question of whether the recommendations attached to the minutes of Sub-Committee E were to be eventually embodied in an Appendix; he pointed out that the channels and figures of these recommendations were provisions and subject to much modification in time, whereas the Appendices he regarded as lasting documents which should not include communications-network estimates and other such variables. The American delegates demurred, feeling that adequate communications were basic to the future of STANCIB - GCCS [Government Code and Cypher School (GC&CS) formed Nov. 01, 1919 - renamed GCHQ 1 Nov. 1948] relationships, and, as such, should be specifically written into the Agreement.

<u>General Corderman</u> insisted that the statement "a Washington-London link will be maintained", or some similar phrase, be inserted.

Sir Edward replied that he couldn't vouch for its implementation and that it would have to be reviewed from time to time by the Ministries. <u>General Corderman</u> said that financial considerations applied equally on both sides, but that the conference must assume that they would be met. After some discussion, <u>Sir Edward</u> withdrew his objection, and <u>General Corderman</u> suggested that communications provisions be written into the Anglo-American Agreement as they had been written in to the Anglo-Dominion's Agreement.

Subject to the above discussions, the recommendations outlined in the minutes of Sub-Committee E were approved.

The meeting was adjourned at 1745, and the following meeting was fixed for 1015 the next day.

EXECUTIVE COMMITTEE.

CONFIRMED MINUTES OF THIRD MEETING OF EXECUTIVE COMMITTEE, HELD AT 1015, MARCH 15TH, 1946.

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

Present:

REDACTED [in U.S. version] Captain E.G. [Edward] Hastings [in British version] (Chairman)

[U.S.]

[British]

Brigadier General [W.P.] CordermanSir Edward Travis
Brigadier [J.][John Hessell]Captain [J.N.] WengerTiltmanCaptain [W.P.] Smedberg [III]Commander [O.] LoehnisColonel [E.W.] HackemeyerCommander [O.] Loehnis

Mr. [E.E.] Huddleson Mr. [J.A.] Cimperman

> Secretaries Commander [G.C.] Manson Mr. [F.H.] Hinsley

AGENDA: Consideration of Minutes of First Meeting of Sub-Committee C.

1. <u>Sir Edward Travis</u> referring to the first paragraph of Section 2 of the Minutes of the First Meeting of Sub Committee C, said that it would be preferable to avoid the word "demand" in the final version of the recommendations, as the word indicated too peremptory a form of communication.

2. He also said that this was a good opportunity to take note that there might be occasions when the sheer process of copying became too burdensome and when requests could not be met either immediately or even at all.

3. With reference to para 2 of the second section of the Minutes, on the subject of comments, <u>Sir Edward Travis</u> pointed out that this was British practice at present and that agreement on this point would simply mean that the U.S. would receive the same documents as those sent to British customers.

4. <u>Brigadier General Corderman</u> explained that A.S.A. [U.S. Army Security Agency] made comments on telegrams and in papers less frequently than OP-20-G [SIGINT element of the Office of Naval Communications] but he saw no objection to the sub-committee's suggestion concerning comments.

5. On the third para of Section 2 of the Sub Committee Minutes, both <u>Brigadier</u> <u>General Corderman</u> and <u>Sir Edward Travis</u> confirmed that there would be complete freedom of exchange. Such practical considerations as the fact that not all traffic is translated or that not all translations need to be exchanged could be met by making everything available to the liaison officers.

U.S. version: NSA DOCID 2959299 British version: The National Archives' reference HW 80/5 TRANSCRIPTION

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6. Para 4 of Section 2 of the Minutes was considered satisfactory.

Para 5 of Section 2 concerning summaries led to considerable discussion, with special 7. reference to collateral material.

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Sir Edward Travis suggested that the inclusion of "unexchangeable" collateral 8. information in summaries would be very infrequent.

9. Brigadier General Corderman suggested that, in this case, it would be preferable to decide that "unexchangeable" collateral should never be included in summaries.

Sir Edward Travis while agreement that this might be the best solution, considered 10. that the matter needed further investigation and asked if he could raise it against at the next meeting. This was agreed.

11. Further discussion on the subject of collateral was raised by Section 3 of the Minutes and by the U.S. (inserted "draft") Appendix E which was referred to in this Section. Sir Edward Travis considered that there was some confusion in the interpretation of the Agreement with reference to three separate subjects:

> the exchange of collateral material: (a)

> > This was adequately dealt with by para 2 of the basic Agreement.

the exchange of material, information and machinery acquired through (b) third party sources and bearing directly on foreign communications:

This was regulated by para 3 (a) (2) and (6) of the basic Agreement and it was a mistake to regard this as collateral material, as it was regarded in part I of the U.S. draft Appendix E.

the exchange of machinery and other techniques developed in either the (C) U.S. and the U.K., or of information bearing on such machinery and techniques.

This was covered by para 4 of the basic Agreement.

Captain Wenger then described the difficulties that might arise in extending to the 12. U.K. knowledge of, or the right to use, techniques developed under patent in the U.S.

13. Sir Edward Travis fully appreciated these difficulties but said that, in his view, they arose only under item (c) of para 11 above and were adequately met by the reservations contained in para 4 of the basic Agreement concerning methods and techniques.

14. Brigadier General Corderman agreed that this point was covered by para 4 of the Agreement.

Sir Edward Travis suggested that, to meet such difficulties, an arrangement might be 15. made by which British non technical experts were made aware of the purpose and method of operation of a technique which was developed under U.S. patent, in order to ensure that the technique was used to the maximum advantage, without the necessity of releasing technical details to the U.K.

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16. <u>Brigadier General Corderman</u> agreed that this would be a practicable solution to the difficulty.

17. <u>Sir Edward Travis</u> then reverted to the points made in para. 11 above and Captain Wenger, agreeing with Sir Edward's division of the problem into three different subjects, suggested that first part of draft Appendix E would be more appropriately included in para. 5 of draft Appendix B, which dealt with the exchange of methods and techniques and which amplified para. 4 of the basic Agreement.

18. <u>Sir Edward Travis</u> agreed with this suggestion as it conformed with his view that the subject of part I of draft Appendix E could not be considered as collateral material.

19. <u>Brigadier General Corderman</u>, however, stated that the subject of Part I of draft Appendix E was considered collateral material in the U.S.

20. <u>Sir Edward Travis</u> pointed out that the wording of para. 2 of the basic agreement, and the discussion of this subject which had taken place in Washington, defined collateral <u>as material not dealing with Communication Intelligence matters</u>. If material bore directly on foreign communications, as in Part I of draft Appendix E, it should not be considered collateral material.

21. It was agreed at this point that some definition of collateral material was necessary to cover the above discussion and the Secretaries were instructed to prepare a draft statement for the Committee.

22. The next meeting of the Executive Committee was arranged for 1015 on Tuesday, 19th March.

EXECUTIVE COMMITTEE.

CONFIRMED MINUTES OF THE FOURTH MEETING OF THE EXECUTIVE COMMITTEE, HELD AT 1500, MARCH 14TH, 1946.

PRESENT.

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

Present:

REDACTED [in U.S. version] Captain E.G. [Edward] Hastings [in British version] (Chairman)

[U.S.] Brigadier General [W.P.] Corderman, [British] Sir Edward Travis Brigadier [J.][John Hessell] Tiltman Commander [O.] Loehnis

Captain [W.P.] Smedberg [III], Mr. [E.E.] Huddleson,

Mr. [J.A.] Cimperman,

Captain [J.N.] Wenger,

Colonel [F.B.] Rowlett (In Attendance) Colonel [E.W.] Hackemeyer (Absent)

> Secretaries Commander [G.C.] Manson Mr. [F.H.] Hinsley

MINUTES OF THE SECOND AND THIRD MEETINGS.

1. These were discussed and several modifications adopted. Confirmed Minutes have now been issued.

INCLUSION OF UNEXCHANGEABLE COLLATERAL MATERIAL IN SUMMARIES.

2. With reference to paras 9 and 10 of the Minutes of the Third Meeting, <u>Sir Edward</u> <u>Travis</u> reported that he had considered this matter since the last Meeting and was in full agreement with General Corderman's suggestion that "unexchangeable" collateral material should not be included in summaries. If it was necessary for a Contra to refer its own customers to "unexchangeable" collateral, this should be done in papers separate from the summaries and given a more restricted circulation.

3. <u>The Secretaries</u> were instructed to notify the Chairman of Sub-committee C that the recommendations of his Sub-committee should be modified in accordance with para 2 above.

DEFINITION OF COLLATERAL MATERIAL.

4. Subject to one minor change, the definition was approved as tabled. IT is given in its final form as Appendix I to these Minutes.

5. <u>Captain Smedberg</u> considered that it was important that this definition should go down on record. This was agreed that it was left to later decision whether it should appear in a list of other definitions or in the recommendations of Sub-committee C. -2-

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6. <u>The Secretaries</u> were instructed to notify the Chairman of Sub-committee C of the definition as approved, in answer to para 2 of the Minutes of the Second Meeting of Sub Committee C.

REFERENCE TO DRAFT U.S. APPENDICES.

7. Arising out of the discussion of previous minutes, <u>the Secretaries</u> were instructed to inform the Chairman of all Sub-committees that references to the U.S. draft Appendices should always include the word "draft" in order to avoid confusion.

(NOTE: This has been done in S/EC/1 of 20th March which is attached.)

MINUTES OF 2nd AND 3rd MEETINGS OF SUBCOMMITTEE C.

8. The Minutes of the 2nd Meeting were noted.

9. Standardised Translation Format.

With reference to para 9(a) of the Minutes of the Third Meeting, <u>Sir Edward Travis</u> suggested that a proposed standardized translation format should be drawn up by the British during the Conference, instead of being drawn up afterwards, and forwarded to STANCIB at a later date. <u>General Corderman</u> agreed but made it clear that the U.S. delegation would have to take such a proposal back to the States for discussion with Technical specialists concerned, before it was finally agreed.

10. <u>The Secretaries</u> were instructed to inform the Chairman of Sub-committee C to this effect.

11. With reference to para 12(d) it was agreed that the word "instructed" should be altered to read "required."

12. Exchange of Dictionaries.

With reference to para 12(c) it was agreed that this should be changed to read:

"Collaboration in the preparation of any dictionaries and the exchange of such dictionaries and the exchange of such dictionaries in their completed form."

The Secretaries were instructed to notify Sub-committee C of this change.

13. Standardisation in Translation.

Referring to para 12(d), Captain Wenger questioned whether this solution would be adequate, as it did not establish which authority would be ultimately responsible for the standardisation of translations in the event of differences of opinion between London and Washington. He suggested that this could be achieved without making any one Centre the final arbiter in all fields. One Centre could be established as the final authority in one filed, and another in another, according to the translators and experience available.

14. <u>General Corderman</u> agreed that it would be advisable to clarify the question of ultimate authority in cases of deadlock but considered that it would be impracticable to make one Centre responsible in all fields, He suggested that the arbiter in each language or problem would be one or the other Centre as mutually agreed.

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15. <u>Colonel Rowlett</u> was invited to attend the Committee at this state and gave it as his opinion that it was necessary to establish a centralizing section for this purpose in the U.S. He also considered that it would be unwise to make either the U.S. or the U.K. ultimately responsible in all fields but that that this matter would work itself out if a centralised section was established in the U.S.A.

16. <u>General Corderman</u> confirmed that a group under STANCIB would be made responsible for centralizing the standardisation of translation in the U.S.A. and it was agreed that direction liaison between that group and that of Commander Tandy would ensure that Captain Wenger's original point was met.

17. During this discussion, <u>Sir Edward Travis</u> raised the question of standardising recovery on book group equivalents, but <u>it was agreed</u> that this was a matter for settlement by close liaison in cryptanalysis and <u>Colonel Rowlett</u> thought there would be no difficulty in effecting the necessary standardisation.

RECOMMENDATIONS OF SUB-COMMITTEE 'A' ON ITEM 6 OF ITS AGENDA (STANDARDISED DESIGNATION OF INTERCEPT TARGETS)

18. <u>Sir Edward Travis</u> pointed out that REDACTED had been omitted in this list of bigrams given by the Sub-Committee in Appendix I.

19. <u>Colonel Rowlett</u> said that the list used by Sub-Committee A was identical with that prepared by Sub-Committee B and that REDACTED had been omitted deliberately because it was U.S. practice to refer to this task only in special correspondence. <u>Sir Edward Travis</u> explained that it was the practice in the U.S. to treat it normally, together with all other tasks, and <u>it was agreed</u> that, at least for the purposes of this list, it should be so treated. <u>The Secretaries</u> were therefore instructed to inform Sub-Committee A and B that a bigram for REDACTED should be included in the lists and to inform SubCommittee A that, subject to this change, its recommendations were approved.

20. <u>Captain Smedberg</u> enquired whether the dissemination of REDACTED was not specially restricted in the U.S., in view of the above remarks. <u>Commander Loehnis</u> replied that the dissemination was specially restricted and that REDACTED would in future be issued as "TOP SECRET SPECIAL CREAM".

COMPLETE RECOMMENDATIONS OF SUB-COMMITTEE B.

21. These were discussed at length and several modifications agreed which will be included in the final version. In particular the discussion covered:

(a) <u>The frequent references to paras. 3 and 4 of the Basic Agreement</u>: It was decided that such references were unnecessary in Sub-Committee recommendations, as this point would be covered by a general statement prefacing the final recommendations of the Conferences, to the effect that nothing in the draft Appendices to the Basic Agreement shall be construed as contravening any clauses in the Agreement.

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- (b) Whether compilation of the Monthly Status Reports should be according to the status of the tasks (i.e. solved, partly solved and under research) or according to alphabetical list by system. It was agreed that in the first instance the compilation of these reports should be as recommended by Sub-Committee B, except that a notation system should be introduced to indicate as a glance the status of each task.
- (c) <u>Attachment A of the Recommendations</u>: Colonel Rowlett was requested to arrange for the production of revised figures and to ensure that they were on a comparable basis as regards the U.S. and the U.K.

22. The secretaries were instructed to make available to the Chairman and Secretary of Sub-Committee B all details of changes made to the recommendations in order that the final version could be prepared.

PRIORITIES.

23. <u>Sir Edward Travis</u> noted that the general problem of priorities was nowhere being discussed. The Committee considered it was essential that arrangement should exist by which each Centre should keep the other informed of changes in priorities and <u>it was agreed</u> that agreement on this point should be included in the general statement preparing the final recommendations of the Conference.

RECOMMENDATIONS OF SUB-COMMITTEE C ON ITEM 2 OF ITS AGENDA.

24. Considerable discussion took place concerning the definition of terms at the beginning of these recommendations, and many changes were made in principle and detail. <u>Mr. Huddleson</u> was deputed to explain these changes to Sub-Committee C in order that the final version of these terms could be prepared.

25. Discussion of the remainder of the paper was postponed till 1015 on Thursday, 21st March.

UNEXCHANGEABLE COLLATERAL MATERIAL.

26. <u>Sir Edward Travis</u> said he would like to revert to this subject and made the suggestion that, as it had been agreed that unexchangeable collateral material must be omitted from documents exchanged, the insertion, at discretion, of the comment:-

"This is confirmed from other sources"

might be valuable to the other Centre as an indication that collateral of value existed. The receiving Centre could interpret this comment as a hint to probe no further into the sources.

27. This suggestion was agreed.
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EVALUATED INTELLIGENCE AND INFORMATION FROM COMINT SOURCES.

228. [stet, 28.] <u>Captain Wenger</u> mentioned the distinction drawn in the U.S.A. between "information" and "intelligence" and between "interpretation" and "evaluation", the former being the duty of the COMINT Centres and the latter of Intelligence Staffs. He considered that this Conference provided a suitable opportunity to invent new terms for the product and the functions of COMINT Centres, and so prevent confusion on this matter in the future.

29. <u>The Chairman</u> said that an exactly similar distinction existed in the U.K., though the nomenclature was different.

30. <u>Sir Edward Travis</u> said that "information" was called "factual intelligence" in the U.K. but he agreed that this expression was open to criticism.

31. It was agreed, therefore, that this matter should be discussed by the Executive Committee as a later date.

SECURITY REGULATIONS.

32. It was agreed that the recommendations of Sub-Committee D would have to be postponed until the next meeting, but <u>General Corderman</u> and <u>Captain</u> <u>Wenger</u> stressed the need for the addition of clauses [see British version for more clarity] which covered

- (a) the procedure by which U.S. personnel would be allowed access to British Comint Centres, and vice versa, and
- (b) the dissemination by U.S. authorities of Communication Intelligence to British personnel, and vice versa.

33. <u>Mr. Huddleson</u> and <u>Commander Loehnis</u> were requested to draft a clause which would cover these points and which could be added to the recommendations of Sub-Committee D.

S/EC/1

33 Grosvenor Square London W.1. 20th March, 1946

Chairman Sub-Committee A " " B " " C " " D " " E

The Executive Committee has directed that any references in the Minutes of Sub-Committee meetings made to the U.S. draft appendices, should specifically include the word "draft" in order to avoid confusion with the final versions which are now in court of production.

> Signature Mr. F.H. [Francis Harry, OBE 1946] Hinsley Joint Secretary, Executive Committee.

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APPENDIX I.

DEFINITION OF COLLATERAL MATERIAL.

- 1. Para. 2 of the British U.S. Communicational Intelligence Agreement specifics that the Agreement governs the relations of the contracting parties "in Communication Intelligence matters only".
- In the same paragraph it is agreed that the exchange of such collateral material as is applicable for technical purposes and is not prejudicial to national interests will, <u>however</u>, be effected between the COMINT Centres in both countries.
- 3. In accordance with this paragraph, <u>collateral material</u> is defined as that material from any source other than COMINT which, though of assistance to the COMINT Centre (i.e. "applicable for technical purposes") is not directly a Communications Intelligence matter.
- 4. Consequently, material listed in para. 3(a) (2) and (6) of the Agreement, though obtained from sources other than Communication Intelligence is not collateral material because it is directly a Communication Intelligence matter. The exchange of such material will be unrestricted, except as provided in para.3(b) of the Agreement.
- 5. Similarly, information concerning COMINT methods and techniques, which are developed by the COMINT Centres under U.S. or British patent, is not collateral material, and its exchange is governed by para. 4 of the Agreement.

EXECUTIVE CTTE

CONFIRMED MINUTES OF THE FIFTH MEETING OF EXECUTIVE COMMITTEE HELD at 1015, March 21st, 1946

PRESENT:

REDACTED (U.S. version) Captain E.G. Hastings (UK version) Chairman

[U.S.]	[British]
Brig. General [W.P.] Corderman	Sir Edward Travis
Captain [J.N.] Wenger	Brigadier J. [John Hessell] Tiltman
Captain [W.P.] Smedberg [III]	Commander Loehnis
Colonel [E.W.] Heckemeyer	Secretaries Commander Manson
Mr. [E.E.] Huddleson	Mr. [F.H. Francis Harry, OBE 1946] Hinsley

Mr. [E.E.] Huddleson Mr. [J.A.] Cimperman

Recommendations of Sub Committee C on Item 2 of its Agenda

1. These recommendations were discussed and considerable changes made. The Secretaries were instructed to produce the revised recommendations in collaboration with Sub Committee C.

2. During the discussion, it was agreed that a definition of 'COMINT items' was necessary. A suggestion from Mr. Huddleson was accepted, reading as follows:

"<u>Comint items</u> shall be understood to include the following items produced by Comint Centres. plain texts, translated texts, extracts, gists, 'Sumints' and decrypts which serve Intelligence needs."

(Note: This was changed at the 6th Meeting)

3. The Secretaries were instructed to include this definition in an appropriate place in the final recommendations of the Conference.

Recommendations of Sub Committee D

4. These were approved subject to:

- (a) Rewording in para.8
- (b) An addition to para.12, to be discussed at the next meeting.
- (c) Other minor changes.

5. The Secretaries, in collaboration with Sub Committee D, were instructed to prepare the final version, which should include a security principle recommended by Sub Committee E.

Recommendation of Sub Committee C on Items 1 of its Agenda

6. This was approved, subject to minor changes in drafting, and the Secretaries were instructed to prepare the final version in collaboration with Sub Committee C.

Recommendation of Sub Committee E

7. The Secretaries were instructed to include the substance of para one of the Sub Committee's paper in the general paper which would preface the final Appendices drawn up by the Conference. -2-

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8. It was agreed that para 2(2) of the recommendations should be inserted in the recommendations for Sub Committee D and removed from the Appendix on Communications.

9. With reference to para 2(d)(iii) of the recommendations, <u>Sir Edward</u> <u>Travis</u> said that a signal had been made to Australia asking for approval for Commander Newman to go back to Washington with Captain Wenger in order to investigate the establishment of the Melbourne-Honolulu circuit.

10. The Secretaries were instructed to inform Sub Committee E that recommendation 2(n) was not acceptable in its present form. They required rewording in a form which made it clear that microfilm was not the normal method, but should be used on some occasions

Next Meeting

11. To be held as 1015 on Friday, March 22nd.

TOP SECRET "CREAM"

CONFIRMED MINUTES OF THE SIXTH MEETING OF THE EXECUTIVE COMMITTEE, HELD AT 1015, MARCH 2ND [stet, likely 23RD], 1946

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

Present:

REDACTED (in U.S. version, Captain E.G. Hastings, R.N., in British version) (Chairman)

[U.S.]	[British]
Brigadier General [W.P.] Corderman	Sir Edward Travis
Captain [J.N.] Wenger Captain [W.P.] Smedberg [III]	Commander Loehnis
	Secretaries
Mr. [E.E.] Huddleson	Commander Manson
Mr. [J.A.] Cimperman	Mr. [F.H. Francis Harry, OBE 1946] Hinsley

DISCUSSION WITH SUB-COMMITTEE 'E'

1. The Chairman and members of Sub-Committee 'E' were invited to attend the meeting to discuss the recommendations of the Sub-Committee on the subject of the use of microfilm.

2. <u>Captain Howeth</u> explained that, in the view of his Sub-Committee, copies of original documents and papers should be sent whenever possible, but that, when this was not practicable, the use of microfilm was essential to ensure the best use of facilities. It was therefore necessary that each Centre should be equipped to handle microfilm.

3. After some discussion, the following rewording of the Sub-Committee's original recommendation was approved:

"All Centres will be equipped to handle microfilm, so that it may be available when it is not practicable to send the original material."

4. A revised wording of the Recommendations (c) and (b) of this Sub-Committee was also tabled and approved. This reads as follows:

"That, except for certain D/F requirements, provision be made for exclusive tone-type telecommunications between Centres and between Centres and their outlying intercept stations. This is considered necessary in order to make possible the rapid flow of raw material from the point of interception to the several Centres and in order to allow efficient control of cover with consequent reduction in wasteful duplications; as well as for rapid exchange of raw material and information between Centres."

5. <u>Captain Wenger</u> said that he would like to report on his meeting with D.S.D. [Defence Signals Directorate], Admiralty, while Sub-Committee 'E' were present. With reference to the proposal that Admiralty should take over the existing U.S.N. Londonderry station, some channels of which are desired for Communication Intelligence purposes, D.S.D. had said that he can do nothing until he receives official support from this Conference.

U.S. version: NSA DOCID 2959299 REF ID: A2666693 A50-1-B/021 R1/177 British version: The National Archives' reference HW 80/5 TRANSCRIPTION

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TOP SECRET CREAM

6. <u>Sir Edward Travis</u> said this point would be covered if special attention were invited, in the covering remarks of the final recommendations of the Conference, to the importance of Communications for COMINT purposes. He would see that these remarks were brought before the London SIGINT Board.

7. At this point Sub-Committee 'E' left the Meeting.

MINUTES OF THE FOURTH MEETING

8. <u>General Corderman</u> asked for the insertion of an additional phrase in para, 9 and Mr. Huddleson suggested changes in paras. 15 and 16. These and other small modifications were approved.

9. With reference to para. 22(b), some discussion took place as to the categories to be used for indicating the status of tasks. <u>The Secretaries</u> reported that Sub-Committee "B", in rewriting its recommendations, had accepted the following categories, note of which would be included against each task in monthly status reports:

- (a) unsolved, not under research
- (b) unsolved, under research
- (c) partially solved
- (d) solved (currently readable)

These categories were approved.

- 10. The Secretaries were instructed to notify the Chairman of Sub-Committees:
 - (a) that, in future, reference should always be made to COMINT <u>Centres</u> and not to COMINT Agencies.
 - and (b) that, in future, reference should always be made to COMINT, and not to C.I.

(Note: This has been done in S/EC/2 which is attached).

MINUTES OF FIFTH MEETING

11. <u>Mr. Huddleson</u> queried his definition of COMINT items given in para. 2, on the grounds that it took no account of Traffic Intelligence. A revised definition was therefore considered and will be included in the final recommendation.

12. <u>The Chairman</u> reported that the term SUMINT was considered unsatisfactory by the Sub-Committee concerned, as it would be easily confused with other expressions in common use, such as COMINT, SIGNINT. It was therefore decided to adopt the term COMINTSUM instead.

13. With the above exception, the Minutes of the fifth Meeting were approved.

PARA. 12 OF THE RECOMMENDATIONS OF SUB-COMMITTEE 'D'

14. After considerable discussion, <u>Colonel Heckemeyer</u> was requested to redraft the suggested addition to para. 12 which had been tabled.

(<u>Note</u>: At the end of the meeting Colonel Heckemeyer read out a draft which was approved and will be incorporated in the recommendations of Sub-Committee 'D')

TOP SECRET "CREAM"

RECOMMENDATIONS OF SUB-COMMITTEE 'C' ON ITEM 3 OF IT AGENDA

General Corderman, with reference to para. 3 of the paper, considered that the 15. recommendation was inadequate and that standardisation should be effected as soon as possible. It was therefore agreed the following should be substituted:

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"To that end, the London Centre will prepare a proposed translation style and layout which will be introduced, with such modifications as are necessary, as soon as it has been considered by the U.S. technical specialists concerned."

- It was also agreed that this proposed style and layout should be drawn up before the 16. departure of the U.S. delegates.
- Other changes in drafting were made to paras. 4, 5 and 6 of the paper, which was 17. otherwise approved.

RECOMMENDATIONSL OF SUB-COMMITTEE 'A' on ITEM 2 OF ITS AGENDA

18. Minor changes in drafting were made and the paper was approved, subject to these changes.

RECOMMENDATIONS OF SUB-COMMITTEE 'A' ON ITEM 4 OF ITS AGENDA

- 19. Sir Edward Travis queried whether it was really impracticable to make a division of interpretation and other tasks. In his view, the conference was being entirely successful in establishing methods of collaboration, but not of integration. The methods proposed were not such as to reduce the commitment of each Centre, but likely to increase them.
- General Corderman agreed that the arrangements being made were adding to the burdens 20. of each party and said he was disturbed by this. On the other hand, he did not feel that a division of tasks could be attempted until communications were adequate to ensure that each Centre received results as quickly from tasks done at other Centres as it did from its own production commitments.
- Sir Edward Travis agreed to this but said that this point was nowhere clearly stated 21. in the paper under discussion or in the recommendations on Cryptanalysis. These latter had also assumed that the division of tasks was impracticable, without stating the reason for the assumption.
- General Corderman repeated his view that when communications were provided, all 22. possible division of tasks, both in interception and cryptanalysis, should be effected.
- The Chairman then suggested that preliminary agreement on the division of tasks should 23. be attempted now, in readiness for the time when communications made the division possible. Some indication of the saving of personnel that would be achieved by division of labour when communications allowed would be valuable argument in favour of the early provision of the necessary communications.
- 24. Sir Edward Travis strongly supported this point and General Corderman agreed that the problem of division of tasks should be given some attention during the present conference
- 25. It was then decided that General Corderman, Sir Edward Travis, Captain Wenger and the Chairman should hold further discussions on this subject with the necessary technicians on or after Tuesday 26th.

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TOP SECRET "CREAM"

26. In view of the above discussion it was agreed that the first sentence of the paper from Sub-Committee "A' should be modified to read:

"Specific allocation of interception tasks and of search programmes is impracticable until adequate communications are established."

27. Considerable discussion also took place concerning the exchange of "Intercept Plans", but it was finally agreed to make no change and to approve the paper, subject to the modification in para. 26.

RECOMMENDATIONS OF SUB-COMMITTEE 'A' ON ITEM 5

28. This recommendation was approved.

EXCHANGE OF INFORMATION ON PRIORITIES

- 29. Discussion took place concerning the difficulties met by both parties in establishing priorities in collaboration with user departments.
- 30. It was then agreed that no special procedure could be established for keeping each other informed of the state of priorities.
- 31. <u>General Corderman</u> said that, in his view, the complete understanding which we had reached of each other's situation and capabilities was sufficient to ensure mutual assistance on priorities tasks. He hoped that London would continue to assist the Washington Centre in any particular problem on request, as it had done in the past, and that London would similarly call upon Washington in cases of necessity.

DISCUSSION OF TERMS FOR THE PRODUCT AND FUNCTIONS OF COMINT CENTRES

- 32. <u>Captain Wenger</u> enlarged upon his previous remarks concerning the difference between evaluation and interpretation, with the special reference to the jurisdictional difficulties associated with this question.
- 33. <u>Captain Smedberg and Mr. Huddleson</u> agreed with Captain Wenger's point of view but considered that no further discussion at this present conference would be of use.
- 34. <u>Sir Edward Travis</u> said that, disguised under whatever terms, the produce of Communications Intelligence was Intelligence.
- 35. It was therefore agreed not to pursue this subject.

ANY OTHER BUSINESS

36. <u>Captain Smedberg</u> asked for the inclusion on a future Agenda of the question of whether REDACTED might be allowed the use of certain Special Intelligence. <u>It was</u> <u>agreed</u> to take this at the next meeting.

OUTSTANDING WORK

37. <u>The Secretary</u> gave a resume of outstanding items to be considered by the Committee.

NEXT MEETING

38. At 1015 on Monday 25th March.

33 Grosvenor Square London W.1. 22th March, 1946.

S/EC/2

```
Chairman Sub-Committee A
" " `B'
" " `C'
" " `D'
```

The Executive Committee has directed that, in future, reference should be made to <u>CENTRE</u> instead of to <u>AGENCY</u> when referring to the production establishments and to <u>COMINT</u> instead of to <u>C.I.</u>

Signature of Mr. [F.H. Francis Harry, OBE 1946] Hinsley Joint Secretary

[TRANSCRIBER NOTE: The British version of this page is largely unintelligible]

TOP SECRET CREAM EXECUTIVE CTTEE.

MINUTES OF SEVENTH MEETING OF EXECUTIVE COMMITTEE HELD AT 1015 ON MONDAY, 25TH MARCH, 1946.

PRESENT:

REDACTED (in U.S. version, Captain E.[G.] Hastings, R.N., in British version) (Chairman)

[U.S.]

[British]

Brigadier General W.P. Corderman. Colonel [E.W.] Heckemeyer. Captain [J.N.] Wenger. Captain [W.P.] Smedberg [III]. Mr. [E.E.] Huddleson. Mr. [J.A.] Cimperman. Sir Edward Travis Commander Loehnis

Secretaries Commander Manson Mr. [F.H. Francis Harry, OBE 1946] Hinsley

Absent for part of the meeting.

Colonel Heckenmeyer. Mr. Huddleson. Commander Manson. Mr. [J.A.] Cimperman.

MINUTES OF 6TH MEETING.

1. The recommendation in paragraph 3 of the Minutes was again reworded to read:-

"All Centres will be equipped to handle microfilm, so that it may be available for use when it is not practicable to send the original material.["sic]

2. Category (d) in paragraph 9 was altered to read "solved (currently readable)."

3. Paragraph 33 was altered to read:-

"Captain Smedberg and <u>Mr. Huddleson</u> agree with Captain Wenger's point of view but considered that no further discussion at this present conference would be of use."

4. Subject to the above modifications and a few minor changes of wording, the Minutes were approved.

MATERIAL FOR REDACTED

5. The Chairman reported that REDACTED did not wish to pursue this matter. TOP SECRET CREAM

RECOMMENDATIONS OF SUB-COMMITTEE A

6. With reference to the exchange of all raw material, <u>General Corderman</u> asked whether it was necessary to specify that material would be withheld, upon notification to the other party, if the subject or circumstances made it prejudicial to national interests. He said that he did not wish for this to be stipulated, as it was fully covered by the Basic Agreement.

It was decided, therefore, not include any qualification in this recommendation.

7. A discussion took place at this point concerning the restrictions hitherto imposed on the exchange of Terminal traffic.

It was agreed that these could now cease, as they were superseded by the procedure established in paragraph 3 of the Basic Agreement. It was agreed also that a definite date for ending the present restriction system would be negotiated in the near future, and <u>Sir Edward Travis</u> undertook to telegraph STANCIB on this point after discussion with the Foreign Office.

8. With reference to the REDACTED <u>General Corderman</u> pointed out that paragraph 3 of Sub-Committee A's item 10 implied that Washington could ask Melbourne direct for D/F assistance, <u>Sir Edward Travis</u> agreed that this would be acceptable, but he thought that direct relations with the REDACTED should be built up slowly

9. It was agreed that both parties would refer to R.F P. (R.E.B.) in future as R.F.P. The short title R.E.B. will be abandoned.

10. Item 11 of Sub-Committee A's recommendations were next considered and it was agreed that the exchange of Traffic Intelligence would be adequately [sic] covered by the final papers being prepared by Sub-Committee C concerning the exchange of COMINT items.

11. Item 12 from Sub-Committee A was considered, but the suggestion contained therein was rejected and the Secretary was instructed to ask Sub-Committee A to write a separate paper on the subject of collaboration in Traffic Analysis.

12. Item 8 concerning Standardisation of raw material format was also discussed and approved.

LIAISON.

13. With reference to item 9 of the recommendation for Sub-Committee A paragraph (a) it was agreed to delete the suggestions concerning direct liaison between: Washington and Melbourne, as <u>General Corderman</u>, <u>Captain Wenger</u> and <u>Sir Edward</u> <u>Travis</u> confirmed that it would be invisible for direct working to take place between Washington and British Commonwealth overseas Centres excepting REDACTED. All such matters should be handled through London.

14. <u>General Corderman</u> doubted whether liaison officers were necessary specifically for T.A. purposes. He thought that one liaison officer might be able to handle cryptanalytical, T.A. and translation matters. He was sure that personnel would not be available in sufficient numbers to enable many liaison officers to be maintained.

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TOP SECRET CREAM

15. The discussion then passed to consideration of the U.S. draft Appendix G. This was modified to some extent, and it was agreed that the modified version should be used as the final Appendix on the subject of "Liaison and Channels for Exchange". Recommendations from Sub-Committees A and B on this subject were considered to be covered by the U.S. draft Appendix G.

16. In connection with the U.S. draft Appendix G, <u>Sir Edward Travis</u> pointed out that restrictions on British personnel in Washington would probably mean that the London Sigint Board would have to establish reciprocal restrictions on U.S. personnel attached to the London Sigint Centre, <u>General Corderman</u> and <u>Captain</u> Smedberg said that the inevitability of this was full appreciated.

17. With reference to paragraph 4 of the draft Appendix, <u>General Corderman</u> explained that in the U.S. view every arrangement should be first made through and by liaison officers but that technical details my thereafter be arranged direct between the operating personnel concerned. <u>Sir Edward Travis</u> agreed with this method.

18. <u>General Corderman</u> also said that his [U.S.] delegation wished to establish as a general principle the fact that the requesing [sic] party would be responsible for providing the means of transport for material supplied by the other Centre.

FINAL DRAFT OF APPENDICES B, D AND G.

19. Appendices B and G were considered and it was approved that they could now be issued in final form.

20. Appendix D was also considered and <u>it was agreed</u> that the final form could be issued after consideration by <u>General Corderman</u>, <u>Captain Wenger</u> and <u>Sir Edward</u> <u>Travis</u>. The Secretary was instructed to provide them with copies of the redraft as soon as possible.

DRAFT COVERING PAPER.

21. A draft covering paper was considered and modified in many respects. The Secretaries were instructed to table the revised draft at the next meeting.

FUTURE PROCEDURE.

22. <u>The Secretaries</u> were also instructed to draft a covering letter to the Chairman of STANCIB and the Chairman of the London Sigint Board, to be signed by the Chairmen of the Conference, General Corderman and Sir Edward Travis.

23. It was then agreed that STANCIB and the London Sigint Board would notify each other, by letter, of approval being given to the recommendations of the Conference.

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CONFIRMED MINUTES OF EIGHTH AND FINAL MEETING OF THE EXECUTIVE COMMITTEE. held at 1015 on Wednesday, March 27th, 1946.

PRESENT:

REDACTED (in U.S. version, Captain E.[G.] Hastings, R.N., in British version) Chairman

[U.S.]

[British]

Hinsley

Sir Edward Travis

Commander Loehnis

Brigadier General [W.P.] Corderman

Captain [J.N.] Wenger Captain [W.P.] Smedberg [III]

Mr. [E.E.] Huddleson Mr. [J.A.] Cimperman (Secretaries) Commander Manson Mr. [F.H. Francis Harry, OBE 1946]

MINUTES OF SEVENTH MEETING.

1. With reference to para.1 of the draft minutes, <u>Mr. Huddleson</u> asked whether the recommendation should include a statement on the measurement of the microfilm to be used uniformly by both Centres. This point was discussed and <u>it was agreed</u> to make no change in the recommendations. <u>It was agreed</u>, however, that both parties would investigate the equipment at present in use and correspond in the near future with a view to using equipment of uniform size.

2. A few minor alterations were made to the draft Minutes, which were then approved.

APPENDIX E.

3. The Committee next considered the new paragraphs and the additional Exhibit 4 of Appendix E, and Brigadier Tiltman and Colonel Rowlett were called in at this point.

4. General Corderman expressed the view that a more definite statement than that given in Exhibit 4 would be advisable. Some iniative [sic, initiative] had to be taken in effecting a division of tasks and the COMINT Centres themselves were best placed to take the first steps. Sir Edward Travis agreed with this view.

5. <u>Brigadier Tiltman</u> said that a more definite statement would necessitate the omission of paras. 3(b) and (c) of Exhibit 4 concerning division of tasks on REDACTED. Nothing definite could be agreed on these points without further study. Moreover, better fields for the allocation of tasks might be found when this study is carried out.

6. <u>General Corderman</u> and <u>Sir Edward Travis</u> both considered that it was an urgent requirement that the necessary investigation should be carried out at both Centres, and views exchanged as to tasks which should be left to one or the other Centre.

7. <u>Brigadier Tiltman</u> said there were research tasks in which division by allocation was not desirable as two heads were better than one. <u>General Corderman</u> however, said that this would not be true in circumstanc [sic es]

/when....

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TOP SECRET CREAM EXECUTIVE CTTE

when available personnel in either Centre were inadequate to do all the necessary research, although he agreed that the allocation of tasks would have to proceed slowly.

8. <u>Colonel Rowlett</u> said he was sure that be the time 2 monthly status reports had been exchanged, a considerable economy of personnel would have been effected.

9. In view of the above discussion, <u>it was agreed that</u> (a) the two Centres would undertake the necessary investigation of tasks which would be undertaken solely by one Centre or the other, effecting division of labour in this way as early as practicable, but that (b) Exhibit 4 should be omitted from the Appendix.

10. A small drafting change was made in para.1 of the Appendix, which was then approved.

COVERING PAPER

11. <u>Sir Edward Travis</u> said he thought that some mention should be made in the covering remarks to the effect that the undertaking to exchange copies of all intercepts could not come into force at once, but would, in fact, take some time to arrange.

12. <u>General Corderman</u>, however, gave it as his view that most of the arrangement were subject to this reservation and he considered that it was not necessary to refer specially to the exchange of raw material in this connection.

13. Sir Edward Travis, in view of this, agreed to withdraw his suggestion.

COVERING LETTER

14. A draft was discussed and the Secretary was instructed to have a new version prepared.

APPENDIX A

15. This Appendix on "terms to be used" was discussed and approved, subject to minor changes.

APPENDIX C

16. Changes made to this paper at earlier meetings were next considered. Discussion took place especially concerning the exchange of 'Interception plans.'

17. REDACTED was called in for this question, After hearing his views, it was agreed to alter para.9 of the paper to ensure that REDACTED [in U.S. version only, not in British version: the beginning of the month to which it applied.]

18. With reference to para.20 in the paper, concerning the total exchange of raw material, it was agreed to add that this would be effected as soon as it could be arranged in order to cover the point raised by Sir Edward Travis in para. 11 above.

19. After these changes had been made, the Appendix was approved.

APPENDIX D

20. This paper, concerning coordination in Traffic Analysis and REDATED was approved.

/APPENDIX F

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TOP SECRET CREAM

EXECUTIVE CTTE

APPENDIX F

21. Appendix F, concerning the Exchange of Communications Intelligence and Co-ordination in translation, was then considered.

22. Several changes were agreed, including the insertion of a reference to Traffic Intelligence in para.7, which was necessary in order to cover the point settled in para.10 of the minutes of the Seventh Meeting.

23. The Appendix was then approved.

APPENDIX G.

24. This paper on the exchange Collateral Material was approved without further discussion.

APPENDIX I

25. The draft paper resulting from earlier discussion on the subject of liaison was discussed at length and approved, subject to several minor changes.

END OF COMMITTEE

25. It was agreed that the Committee had then completed its proceedings.

TOP SECRET CREAM

CONFIRMED MINUTES OF PLENARY MEETING TO CONCLUDE THE U.S.-BRITISH TECHNICAL CONFERENCE, HELD AT 1600 ON WEDNESDAY, MARCH 27TH, 1946

E.O. 12958, as amended Section 3.3(b)1, (b)3, and (b)(6)

PRESENT:

Captain E. Hastings REDACTED (in U.S. version, Captain E.[G.] Hastings, R.N., in British version) [Chairman]

[U.S.] Brig. General W.P. Corderman.

Captain J.N. Wenger. Captain W.P. Smedberg [III]. Captain L.S. Howeth. Captain E.S.L. Goodwin. Commander E. Knepper.

Colonel E.W. Heckemeyer. Colonel F.B. Rowlett. Captain P.J. Patton. Major L.P. Stone. Captain O. Collins. Lieut. H. Schmidt.

Mr. E.E. Huddleson. Mr. J.A. Cimperman. R. E. Christopher. [British] Sir Edward Travis

Brigadier J. [John Hessell] Tiltman Captain (S) D.A. Wilson. REDACTED REDACTED REDACTED Mr. L.J. Hooper

REDACTED REDACTED REDACTED REDACTED REDACTED Commander O. Loehnis

REDACTED REDACTED REDACTED REDACTED

Secretaries: Commander G.C. Manson Mr. [F.H. Francis Harry, OBE 1946] Hinsley

1. <u>The Chairman</u> asked for any remarks on the final draft of the Covering Paper and Appendices prepared by the Conference.

2. <u>General Corderman</u> for the U.S. Delegation, and <u>Captain Wenger</u>, <u>Mr. Huddleson</u> and <u>Mr.</u> Cimperman, for their various Departments, expressed their approval of the papers.

3. Sir Edward Travis concurred on behalf of the British representatives.

4. <u>The Chairman</u> express his thanks to the assembled meeting, especially to the Chairmen of Sub-Committees, for their participation in discussions which had led to such important agreements between the two countries.

5. <u>Sir Edward Travis</u> thanked his U.S. colleagues for coming to London for the Conference. He felt certain that the Conference had not been held too soon. The highly satisfactory arrangements made at a time when each party's domestic situation was in a state of flux would ensure that steps taken from now on in each country would be in line with the agreements now reached and would further strengthen the collaboration which was so firmly established. -2-

TOP SECRET CREAM

He wished to express his thanks especially to the Chairman and Members of Sub-Committees and, in conclusion, he wished godspeed and good luck in the future to all members of the U.S. Delegation.

6. <u>General Corderman</u> said he shared Sir Edward [Travis] views concerning the timeliness of the meetings. He felt that a great deal had been accomplished. If only because the COMINT representatives of the two countries had got together to settle things which had previously not been fully investigated, a great step forward had been made.

The fruits of the work completed at the Conference might not be seen immediately but no-one could doubt that, from a long-term point-of-view, the recent meetings were an important stage in U.S. British relations in general and in U.S.-British Communications Intelligence co-operation.

He thanked the British delegates for the cordial reception given to every U.S. visitor, the Chairman for the splendid way in which he had handled the Conference, the Chairman of Sub-Committees for their work, and then the Secretariat for its consistent hard work and attention to the arrangements.

Finally, he looked forward to a similar conference in Washington and extended a welcome to British delegates in advance.

7. <u>The Chairman</u> then announced that the recommendations of the Conference would be forwarded to the Chairman [Major General Sir Stewart G. Menzies], London SIGINT Board for approval, and the meeting adjourned.

* END OF ORIGINAL *

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DECLASSIFIED UNDER AUTHORITY OF THE INTERGENCY SECURITY CLASSIFICATION APPEALS PANEL, E.O. 12958, AS AMENDED, SECTION 5.3(b)(3)

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AS2-17

LUMPTES OF INADQUEATION HEATING OF U.S. - BENTISH BIGHAL INTELLIGINCE THERICAL CONFERENCE

bold at 33 Groavenor Equare on Monday, March 11th 1946, at 1700

PRESBNT:

مريني بيني Major General Sır Stewart G.Mensica Chairmen

Brig.General ¥.P.Cordensan

Captain J.N. Vengar Captain V.P. Smodberg Captain L.S. Howoth Captain E.S.L. Goodrin Commander E. Knopper Commander E. Knopper Commander G.C. Manson Ensign F. Webb

Colonal B. W. Hookamayer Colonal P. B. Rowlett Captain P. J. Rawlett Captain P. J. Patton Najor L. P. Btone J. Collins Light R. Schmidt

Er.E. Buddleson

Bir Komri Trovis Brigadiar J.Tiltmn

the for the second

MroLeJ. Booper . .

Commander O.Loohada

Mr.F.H. Hansley

1. <u>The Unairman</u> relocaing the U.S. Delegates, said that this was a happy moment for the London Sigint Board and for all the other. friends of the U.S. Delegates. He hoped that these Delegates who had been have before would le happy to be back and that these who were making their first visit would make now friends and wish to return.

2. The present accent, he continued, was one in shich it was difficult to exaggerat: the seriousness of the situation. Consequently the tasks confronting the Conference were urgent.

3. The Chairman then stressed the importance of the U.S. -British Communication Intelligence Agreement both in ensuring cooperation in the Signit field art in its affect in communing the relations betwoen the two contries gener lay

Ine Chairman assured the U.S. Delegates that the London Sigirt Board would at all times do its utmost to carry out the letter and spirit of the Agreement. I' mistakes should imdivertually count, he hoped that STANUE would not be be able to point them out immediately to the London Sigirt Board as he could assure the U.S. delegation that they would be unintended and the earlier they were pointed out the better.

4. He said that the policy governing the cooperation of the tracountries in the fiell of Communication Intelligence had been settled by the Agreement and that the present Conference was therefore entirely technical in its objects.

5. Its firs " object while implement the Agreement. We hal to ensure that both sizes obtain a the nervice results from the available

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E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

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peacetime staffs as they would pecessarily be limited. It was hoped that we could achieve this object by a suitable division of labour and by avoiding duplication.

The Chairman next turned to the Security aspect of Communication Intelligence work, and said that its importance could not be eraggerated Lessons had been learned in both countries and he was certain that, on both sides of the Atlanico, every effort would be made to resist the pressure to divulge our information. He hoped that the U.S. and British authorities responsible for the maintenance of security would be able to

pressure to divulge our information. He hoped that the U.S. and British authorities responsible for the maintenance of security would be able to help each other in resisting this pressure. 7. Referring to the Commonsealth Conference just concluded, the Chairmen reported that this had been highly successful. The terms of the U.S. - British Communication Intelligence agreement had been explained to the Dominion Representatives, in so far as they were affected, and had been accepted by them. The Dominions had also farreed to abide by Johnt Security Regulations to be issued from London ifter they had been agreed between STANCIB and the London Sigint Board. Copier of the final recom-mendations of the Commonsealth Conference were available for the U.S. Delegates, but the Chairman pointed out that they were still subject to ratification by the Dominion Governments concerned for the cordial reception they had freetred and still that STANCIB also con-stillered the U.S. British Communication Intelligence Transformed for the cordial reception they had freetred and still that STANCIB also con-tellered the U.S. British Communication Intelligence Transformed for the cordial reception they had freetred and still that STANCIB also con-tellered the U.S. British Communication Intelligence Transformed for the added that manual content is to be a point of special importance that effective communication intelligence the final still what Stancible, as without them Our ability to collaborate will be greatly the to and abplication could not be avoided. Thus referred both to communications between Gentures and between the Contin of the transformed to the the final action could not be avoided. Thus referred both to communications between

them bur ability to collaborate will be preatly wind ted and duplication oould not be avoided. This referred both to communications between Centres and between the Centre and the intercoption Stations. 19.1 Status behalf of STANCIE he daswied the meeting that every effort would be made to implement the U.S. - British Agreement and reiterated the Chairman's point that, if it appeared that the U.S.A. was failing to do so, it would be due to some oversight to which it was hoped that the British would immediately draw the attention of SPANCIE.

31 He next montioned the Security question and stated that STAPUIB was fully aware of its overrining unportance. ;

12. Captain Fonger sized that Gammal Cordinan, as the ball of the U.S. Delegation, has fully expressed the point of very of the U.S. Havy who fold that may thus collaboration with the Britism hall been supported by the transformation with the Britism hall been successful and beneficial to both parties.

The Chairman supported General Cordeman's remarks, stichting on : 13. again the importance of communications, and suggested that he and General Corderman should discuss certain Security points separately at a later date,

The Obsirman then invited General Cordensa to be the Chairman of the Conference. Gunaral Cordornan said he much appreciated the honour afforded to him and the U.S. Delegation by the suggestion, but he felt that a British Chairman would be more suitab c, as he would be more familiar with whatever procedure would be adopted for the Conference. He would therefore prefer to decline the offer. The Chairman therefore suggested that Captain Hastings should take the Chair and this was seconded by General Cordeman

Sir Edward Travis suggested that the next meeting should take place 15. at 1015 on Tuesday, 12th March, and this was agreed.

16. The Chairman, in conclusion, said that he was confindent that a great deal will be accomplished in the next fortnight and that the conference would mark an important milestone in Sigin, collaboration between the two countries.

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(Chairpan)

Captain (S) D.A.Wilson,

Commander C. Loehma

Secretaries.

Mr L.J.Hooper.

4 . At.

MINUTES

held at 33 Grosvenor Sonare" on Tuesday, March 12th 1946 at 1015 141

PRESBNTI

Brig.General W.P.Corderman, * Sir Edward Travis, Brigadier, J. Tiltman, Captain (8)

1

Captain J.N.Wenger, Captain W.R. Smodberg, Captain L.S. Hopeth, ... Captain E.S.L. Goodwin, Commander E.Knepper,

Colonel B.W.Ecokomeyer, Colonel B. Powlett, Captain P.J.Patton,

Major L.P.Stone, Captain Collins, Ideut. H. Schmidt,

サチャーン ラスメンタ Mr. E. E. Huddleson ¥. E Ohristopher de the the

Domander Manson, Mr. F.H. Hinsley.

CUTIVE CONSISTER.

was made to the membership of the Erec No amendment Committee, as listed in the Agenda for the Meeting,

2. It was later decided that the general problem of liaison would be the responsibility of the Executive Committee. All Subcommittees would be instructed to present their recommendations on this subject to the Executive Committee for consideration.

CO-OPTING OF MELBERS TO EXECUTIVE COLUTTRE AND TO SUB-COM STTERS

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3. <u>Sir Edward Travis</u> suggested that the Executive Committee and the Sub-Committees should be free to co-opt additional members as needed. This was agreed.

SUB COMMITTES "A".

4,,

The Membershap and Agenda were agreed as presented.

SUB COMPUTTED "B".

General Corderman questioned the sense of item 2 of the Agenda and after some discussion it was agreed to amend this to read

> (2) Statement of general principles and priorities of collaboration. "

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

SUB COLLETTEE "Q".

6. <u>General Corderman</u> requested that Major Stone be added to the permenent membership of the Sub- Committee and this was agreed.

7. On the assumption that exchanges to be considered by this Sub-Commutes were technical only, <u>Captain Smedberg</u> asked to be released from permanent membership. His assumption was confirmed and his request agreed. <u>Captain Goodwir</u> undertook to ensure that he be called in man necessary.

6. At the later Meeting of the Executive Committee with Sub-Committee "O" <u>Captain Wenger</u> said that it was essential that the nature of the Intelligence to be discussed by this Sub-Committee should be closely defined. The Chairman said that the British practice was to make no Intelligence approxisitions for outside circulation but that such appreciations were undertaken for internal use. He considered that, if U.S. practice was the same, an exchange of approxisions made for internal use should be effected. Sir Edward Fravis addsd that the responsibility for Intelligence appreciation belonged to the Ministries in the U.K. and that therefore the exchange of appreciations for internal use could only take place if their circulation were limited to the Signal Intelligence agencies. General Conferman and Captain Smedberg agreed to these remarks stating that U.S. practice are identical. Captain Wenger therefore asked what was keant by reports. Sir Edward Travis replied that summaries were intended and after further discussion it was agreed that item 2 of the Agonda should be altered to fead;

that item 2 of the Agonda should be altered to head: "Buchange of original texts, translations, comments and summaries, individual or collective, based on Sigint alone."

Sir Edwird Travis added that one of the objects of the Sub Committee should be to decide what material should be exchanged, as it was desirable to avoid unrecessery exchange while at the same time ensuring that each side received all it required. He hoped all agencies would be quick to say when material was immecessary.

SUB COMMITTEE "D".

9.

The Membership was agreed as presented.

10. The nature and Agends of this Sub Committee, however, evoked general discussion. The sense of pare 2 of the Agenda was questioned by Wr Huddleson, and after some exchange of views it was agreed that all dissemination problems would be covered by item 1, provided the phraseology of this item was suitably changed. Item 1 was therefore charged to read;

> "Establishment of joint U.S. - British Security Principles."

Tien 2 was then deloted.

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REF ID:A2666693

TOP SECRET CREAM

SUB COMMITTEE

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The membership was agreed, as presented, 11.

12. <u>General Cordernan</u> questioned whether the scope of this Sub-Committee was limited to the discussion of Communications between the Centres. <u>Bir Edward Travis replied that the intention was that</u> all estegories of Sigint communications should be considered.

13. At Captain Howoth's suggestion, para 3 of the Agenda was modified to read;

"Tolecommunications available and required"

and para 4 was thereupon deleted.

1-7-Ц, At Captain (s) Wilson's request a new para added to 308 reads

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1100, 13th March, would Teot

1450 12th March,

14.30 **25**00

* 1130

AT BING

REF ID:A2666693

В. C. D.

TOT BERLAY

Chairman of Executive Committee. Chairman, Sub-Committee A.

п, E. Socretaries, Executive Committee,

Attrained is the confirmed statement of the membership of the Executive Committee and of the membership and Agenda of the Sub-Committees, resulting from this morning's plenary meating.

Liaison.

2

3.

Regulrements regarding liaison should be considered by each subcommittee in connection with its sgends and recommendations on this subject should form a separate report to be forwarded to the Executive Committee.

Stendardiestion.

1. 19 Requirements regarding standardisation of nomenclature and procedure should be considered by each sub-consisters in connection with its agenda and recommendations on this subject should be included in reports forwarded to the Executive Committee.

Reports required by the Executive Committee - 14 L 1 1

Minutes of each sub-committee meeting previously expressed by the Chairman should be forwarded by the Secretary concerned to the Scoretaries of the Executive Condities, is recessary in Araft form. If in draft form they should be received in time to be typed by the Secretariet by mon of the day after the meeting in question. If typed before handing in to the Secretarles of the Executive Counttres, t copies should be handed in.

5. When full minutes cannot be prepared in time, a brief progress report should be submitted.

6. In addition to the zbove interim reports, a fined report will b required from each sub-domnittee. Finel reports from sub-cormuties: should be framed as recommendations to the Executive Schuttee in such a form that they can be included ar agreed appendices to the U.S. Britian Communications Intelligence agreement. Sub-account test should also forward if necessary, reports covering any subjects on their agonds which need special consideration by either STANCIB or the London Signt Board but which would not be suitable as sprendices to the Acrooment,

7. Arrangements for Sub-Connistes Bestings,

The Secretary of each avo-committee encoded here the Secretarian informed in advance of arrangements for meetings, in order that rough may be allotted and conflicte in personal school is applied

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EXECUTIVE CONMITTE.

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<u>CHATRIAN.</u>

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

MEMBERS. U.S. British.

tra un pue arbi Beoretaries

U.S. Brigadier General Corderman, U.S. Aray, Captain Wenger, U.S.N. Captain Smadberg, U.S.N. Colonel Hockemoyer, U.S. Arwy, Wr Huddleson, British. Sir Edward Travis, T. Commander Johnia, R.N. Heads of Groups as necessory. Beoretaries Commender Menson, U.S.N.R. Kr Hinsley.

REF ID:A2666693

(COLUBOTION AND BXCHANGE OF RAW MATERIAL AND CO-OPERATION IN TRAFFIC

, Chairman:

 E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

I

1. Incohange of statements on present situation with regard is in the statement of the stat

Begular exchange of this information thereafter to be

Exchange of statements on tasks currently intercepted and search currently undertaken.

Agreement on suitable division of interception tasks and of search programme,

5. Exchange of reports, frequency information and General Search results.

Standardisation of frequency notation system and of other procedures.

7. Exchange of Raw Material.

8. Standardisation of Raw Maternal Fornat.



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Chnirnan, 10.00



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U.S.

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Division of labour in translation,
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Exchange of original texts, translations, comments and
summaries, individual or collective based on Sigint
alone
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SUB COMMITTEE C.

(TRANSLATION, INTELLIGENCE AND COLLATERAL INFORMATION.)

Captain (S) D.A. Wilson, R.N.,

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

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Standardisation of Translations.

Exchange of Collateral Material.

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Constitute and

REF ID:A2666693

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6) SUB COMPITTEE D.

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RECULATIONS AND DISSEMINATION.) (SECUFITY

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Mr Huddleson. Chairman: Captain Smedberg, U.S.No, Colonel Heckemeyer, U.S.Army, 1997 **U.S**. ors. 11 British:

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Commander Lochnis, R.N., Mr Hooper, Masi Secretary

Establishment of joint U.S. British Security Principles. **J**o

ID:A2666693) REF

SUP COMMITTEE E.

(CONDINICATIONS)

Captein Howeth, U.S.N., Chairmon:



Captain Patton, U.S. Arty, E.O. 12958, as amended

AGENDA.

Section 3.3(b)1, (b)(3), and (b)(6)

TAIF Mail and sea bag routes available scross the Atlantic by each country. A Security of routes. 10.10

Telecommunications available and required.

Cryptographic Aids.

REF ID:A2666693

EXECUTIVE COMMITTER.

12

Sir Edward Travis

Commander Lochnis

and when such a

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

MINUTES OF FIRST MEETING CF EXECUTIVE COMMITTEE.

held a.m. Tuosday, 12th March, 1946

PRESENT:

Brigadier General Cordentan

Captain Wenger Captain Smedburg Colonel Heckemeyer

Yr. Huddleson.

4.

a Secretaries

Mr. F.H.Hinsley.

Chairman

The state of the second second second

Procedure to be adopted by Sub-Committees.

1 The Chairman asked for views on this matter.

2. <u>General Corderman</u> suggested that each sub-committee should present an oral or written report to the Executive Committee t least every other day 3. After discussion this proposal was modified and <u>it was agreed</u> that

the Secretaries should issue the necessary instructions. (See attached sheet of instructions to Sab-Committees.)

Completion date

4. <u>Captain Wenger</u> asked whether the Committee should set a target data for the end of the Conference.

5. After some discussion, <u>it was agreed</u> to discuss this matter further on Friday, but meanwhile to consider that roughly two weeks would be taken.

Format of Reports from Sub- Committees.

6. It was agreed that final reports from the sub-committees should be in the form of recommendations to the Executive Committee which should be so drafted as to be easily transformed into appendices to the basic Agreement.

7. <u>Sir Edward Travis</u> pointed out that not all the results of the discussions would necessarily be suitable for inclusion in the basic Agreement as Appendices and that, in any case, he would like to have a report drawn up for the consideration of the London Sigint Board apart from any Appendices that were written.
10 - 19

REF ID:A2666693

8. <u>It was agreed</u> that instructions should be issued to the Chairman of the sub-committees on these lines forthwith.

Next Moeting 9. It was agreed that the Encoutive Committee should meet next at 1500, Thursday 14th March, in the Main Committee Room.

1. 1.

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TOP SECRET CREAK

EXECUTIVE

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	MUNUTES			MEETING	30		:4
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	11 1	500, 1	ALFCH 14	H. 1946		·	

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

PRESENT:

Brigadier General Corderman. Sir Edward Travis

Captain Wenger. Captain Smedberg. Brigadior Tiliana. Commendor Lochnis.

(Chairman)

Colonel Heckoneyer.

Mr. Huddleson. Mr. Cimpertan.

(Secretaries)

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Commender Manson. Mr. Hinsley.

r Manson. lay.

The Chairman opened the meeting by bringing up for discussion the question of Mr. Cimpernan's membership in the U.S. Delegation to the Conferences. Mr. Cimpernan's bons fides were vouched for by General Cordarman, who referred to instructions from the Ohairman, STANCIE that Mr. Cimpernan was to be regarded as the F.B.I. delegate. There followed some debate as to whether he should attend the meeting then in progress (he was waiting in the outer lobby) or be first introduced all round and come to the following meeting. Also, the question was raised as to whether he be admitted as a voting member or an observer, and whether he had signed the ULTRA coth. It was finally agreed that he be admitted without delay as a full-fieldged voting member. (Gene Corderman brought Mr. Cimpernan in and introduced him to all members).

The Cheirmon welcomed Mr. Cirpersen.

2. The Chairman then tabled the minutes of the First Executive Electing and opened discussion.

Sir Edward Travis, with reference to pars. 7, ssked that the phrase "and STANCIB" be deleted, inasunch as he did not include STANCIB in his original resark and did not intend to speak for the U.S. on this point. It was agreed to delete the phrase.

(There was then some discussion as to the distribution of spproved minutes of Sub-Committees; <u>it</u> was spread to alroulate them to sll Chairmon).

The Minutos of the First Executive Conmittee meeting were then a passed without further modifications.

3. The Chairman then objected to the short interval between the receipt of Sub-Committee minutes and the next following meeting of the Encoutive Committee. The interval on this particular day, from noon to 1500, was altogether too brack and had prevented a proper reading and understanding by the members of the Europhive Committee.

It was

It was eventually spreed that the interval should be extended to about twenty hours; that is, that minutes and other reports be distributed at 1200, for example, for tabling the next day at 1000. It was also agreed that morning meetings might featilitate this program.

4. With the concurrence of all the mambers, the Chairman then began to read out the minutes of the First Meeting of Sub-Committee B.

General discussion broke out over the subject of covernance, with <u>Sir Edward Travis</u> stating that adoption of the suggested U.S. section covernance would make many difficulties both within his organization and in his dealings with the London SIGINT Board.

The Chairman read out a special note on this subject which had been sent in by the Chairman of Sub-Committee B.

<u>Sir Edward</u> objected that the covernames would not fit in with the four geographical divisions of his post-war organization, and that, anyway, covernames were too readily subject to misuse through inconsistency. <u>Constral Condeman</u> replied that the point and purpose of covernames lay in universal application; unless consistently used, they failed to cover anything. He came out strongly in favour of covernames, nevertholess, and edded that, if the present suggestions were unacceptable, he would be most cager to listen to some British comber-suggestion which might be adopted by the U.S. He said that nedther previous inconsistency in the use of covernames nor the fact that the present suggestions classicd with se the four geographical divisions mentioned by Sir Edward should be on this point to see whether the organization of the U.S. and British agencies could be brought 100% into line.

I discussion to some later date. This was agreed, and it was arranged that separate discussion should take place between General Cordennan in the Bir Edward and Captain Wenger.

The Chairgan recursed his reading of the minutes of Sub-Committee B. There was some bowilderment expressed over the phrasing of cortain paragraphs, especially paras. 2 and 3. It was agreed to delete the phrase "group of systems" from para. 4, since the sense of the phrase was impossible to define.

5. Cross-references to the U.S. draft Appendices ...; then turned attention away from the Sub-Committee B minutes to the Graft Appendices themselves, and the question was raised as to whether the draft Appendices should be tabled. This produced general discussion. <u>Sir Edward</u> pointed out that, in the first place, the British penders of the Executive Committee had not had time to study the Appendices, and he therefore did not at this point with to be soled for opinions based upon them. <u>General Conforman</u> stressed that the Executive Committee should not be required to table them income at this stage, and that it was the duty of the Sub-Committees to neke clear statements as to whether they were found suitable or were not so found; only those which were controversial should be brought before the Executive Committee for wodification, and the modifications should be embedied in the Sub-Committees' final recommendations.

The Chainman then directed the Scaretaries to instruct the Sub-Counittees that elaborate eross-references in iterim reports to the U.S. draft Appendices would no longer be acceptable to the Executive Counittee. In the meanwhile, the Appendices will be used only by the Sub-Counittees as a guide toward their final recommendations.

The Chairman ...

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The Chairman then resumed the reading. Some discussion arose re para, 5, and 11 was agreed to delete the parenthetical expression from it.

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Considerable discussion was generated by the various subheadings of pars. 6. Sir Edward pointed out that item 5 of sub-heading C was so phrased as to impinge upon the prerogatives of the T/A Section, or, on the other hand, to sweep the cryptanalytic reports with T/A data. The Chairman asked Brigadier Tiltman to clarify the nature of the Interiz Reports, and it was then agreed to leave the matter for the time being. References sub-heading H, the question was raised as to the dissemination of the Reports, to which Brigadier Tiltmen replied that it was planned to cut up the Reports and deliver only the pertinent portions to scotions concerned. General Corderman approved of the plan, and added that universal and uncontrolled dissemination of Reports would not be suitable to the U.S. delegation. He stressed that, for example, the monthly analylid Reports originating with U.S. agencies should not go to the Dominions SIGINT Centres in full. Considerable discussion of the control of cryptanalytic data reports here ensued, and it was generally spreed that the subject was a broad one which must come up again for further discussion. The Chairman directed the Secretaries to put it down on the

discussion. The Crained directed the Secretaries to put at even on an special agenda of the Executive Committee. Regarding para, 12, it was agreed to discuss this point later, after recommendations had come in firs Sub-Committee A. The Secretary informed the Chainean that, anticipating such a juncture, he had already passed Colonel Reviet's note to the Chainean of Sub-Committee A. This was approved. 7. The reading of the minutes of Sub-Committee B terminated here,

and discussion again broke out over the relationship between the Sub-Committee reports and the J.S. draft Appendices. Cormander Lochnis began to make a rough erars or an order which might embody the idea earlier expressed by General Corderman to the effect that proposed modifications of the Appendices should be contained only in final recommendations of the Sub-Committees and not in the form of minutes wherein no conclusions upon which the Executive Committee could set to work warm yot reached.

The Chairman, however, made the objection that such a move sight in the long run be a greater waste of time; his reasoning being that the SubCommittees might spend days constructing recommendations on a basic misconception of which the Executive Committee would have no knowledge.

Captain Wenger added the objection that there would be teo much for the Executive Committee to accomplish in the very last days and too little in the meantime.

Sir Edward also concurred, and stated that it was the duty of the Executive Committee to help the SubCounittees all along the line.

It was finally surred that the U.S. draft Appendices were to be rege as a basis for discussion by the SubConstitues, and that they need not be considered by the Executive Constitute until such time as they appeared in the form of final SubCommittee recommendations.

8. Following this, the Chairman read the minutes of Sub-Committee D, which were approved without discussion.

He then began to read the minutes of Sub-Constitue E. Sir Edward asked that pars, 3, page 2, which might be misunderstood by the Admiralty, be deleted. This was agreed, General Cordernan observed that the figures in para. 6(b) were probably too high, and it was agreed to cut the total down to 100,000. REF ID:A2666693)

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10. Sir Edward opened discussion on the question of whether the recommendations attached to the minutes of Sub-Constitute E were to be eventually embodied in an Appendix; he pointed out that the channels and figures of these recommendations were provisional and subject to much modification in time, whereas the Appendices he regarded as lasting documents which should not include communications-network estimates and other such variables. The Appendic to the future of STANCIB - GCCS relationships, and, as such, should be specifically written into the Agreement.

General Cordernan insisted that the statement "a Washington-London link will be maintained", or some similar phrase, be inserted.

Sir Edward replied that he couldn't wouch for its implementstion and that it would have to be reviewed from time to time by the Himistries. <u>General Corderman</u> said that financial considerations applied equally on both sides, but that the conference must assume that they would be not. After some discussion, <u>Sir Edward</u> withdrew his objection, and <u>enseral Corderman</u> suggested that communications provisions be written into the Angle-energies and Agreement as they had been written in to the Angle-Dominion's Agreement.

Subject to the above discussions, the recommendations outlined

The mosting was adjourned at 1745, and the following meeting was fixed for 1015 the next day.

REF ID:A2666693) DOCID: 2959299 EXECUTIVE CONFIRMED MINITES THIRD MEETING OF EXECUTIVE E.O. 12958, as amended CON ITTES. HE LD AT 1015, MARCH 15th and the states of the Section 3.3(b)1, (b)(3), and (b)(6) Present: (Chairman) Brigadier General Cordennan, Sir Edmind Travis, tain Wannan Captain Wenger, Captain Smodberg, Cmir, Lochnis, 1 Colonel Heckemeyer, Mr Huddleson, Mr Cimperman

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Dommanier Maisan,) Secretaries. Mr Hinsley, Wirk)

AGENDA: 1.7. Donsideration of Minutes of First Meeting of Sub-Committee C.

2. Sir Edward Fravis. referring to the first paragraph of Section 2 of the Einutes of the First Meeting of Sub Committee C, said that it would be preferable to avoid the word "demand" in the final version of the recommendations, as the word indicated too peremptory a form of communication,

2. Is He also said that this was a good opportunity to take note that there might be occasions when the sheer process of copying became too burdensome and when requests could not be met either immediately or even at all. He heped that lisison officers would always be in a position to appreciate the difficulties on these occasions and be able to explain them to the agencies originating the requests.

3. With reference to para 2 of the second section of the Minutes, on the subject of comments, <u>Sir Edward Travis</u> pointed out that this was Britisb practice at present and that agreement on this point would simply mean that the U.S. would receive the same documents an those sent to British customers.

4. Briggdier General Corderman explained that A.S.A. mode comments on telegrans and in papers less frequently than OP-2C-G but he saw no objection to the sub-committee's suggestion concerning comments.

5. On the third para of Section 2 of the Sub Committee Minutes, both <u>Brigadier General Corderman</u> and <u>Sir Eduard Travis confirmed</u> that there would be complete freedom of exchange. Such practical considerations as the fact that not all traffic is translated or that not all translations need to be exchanged could be met by making everything available to the liaison officers.

7.

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Para 4 of Section 2 of the Minutes was considered matisfactory. and the second secon Para 5 of Section 2 concerning summaries led to considerable

discussion, with special reference to collateral material.

Sir Edward Travis suggested that the inclusion of "unexchangeable" collateral information in summaries would be very infrequente

9. Brigadier General Corderman suggested that, in this case, it would be preferible to decide that "unexchangeable" collateral should never be included in surmaries. 1

10. Sir Edward Travis while agreeing that this might be the best solution, considered that the matter needed further investigation and asked if he could raise it again at the pert meeting. This was agreed.

11. Further discussion on the subject of collateral was raised by Section 3 of the Minutes and by the U.S. Appendix E which was referred to in this Section. Sir Edward Travis considered that there was some Confusion in the interpretation of the Agreement with reference to three separate subjects? Ros +

 (A) the exchange of collateral material;
 This was adequately least with by para 2 of the basic Agreement. This was adequately find the second se E. 15/12 18

acquired through third party sources and bearing directly on foreign communications:

This was regulated by para 3 (a) (2) and (6) of the basic Agreement and it was a mistake to regard this as collateral material, as it was regarded in pert I of the U.S. draft Appendix B. 10 the exchange of machinery and other techniques (0)

developed in either the U.S. and the U.K., or of information bearing on such machinery and techniques.

This was covered by para 4 of the basic Agreement.

Captain Wenger then described the difficulties that might arise in extending to the U.K. knowledge of, or the right to use, techniques developed under patent in the U.S.

Sir Edward Travis fully appreciated these difficulties but 13. said that, in his view, they arose only under item (c) of pera 11 above and were adequately met by the reservations contained in pera 4 of the basic Agreement concerning methods and techniques.

140 Brigadier General Corderman agreed that this point was covered by para 4 of the Agreement.

Sir Edward Travis suggested that, to meet such difficulties, an arrangement might be made by which British non technical experts were made aware of the purpose and method of operation of a technique which was developed under U.S. patent, in order to ensure that the technique was used to the maximum advantage, without the recessity of releasing technical details to the U.K.

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Brigndier General Cordennan agreed that this would be a 16. practicable solution to the difficulty.

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17. <u>Sir Edward Travis</u> then reverted to the points made in para. <u>11</u> above and <u>Captain Wenger</u>, agreeing with Sir Edward's division of the problem into three different subjects, suggested that the first 3 part of draft Appendix E would be more appropriately included in para. 5 of draft Appendix B, which dealt with the exchange of methods and techniques and which amplified para. 4 of the basic Agreement.

*18. Sir Edward Travis agreed with this suggestion as it Sconformed with his view that the subject of pert I of draft Appendix E could not be considered as collateral material.

19. <u>Brigndier General Corderman</u>, however, stated that the subject of Part I of draft Appendix E was considered collateral material in the U.S.

20. <u>Sir Edward Travis</u> pointed out that the wording of pars. 2 of the basic agreement, and the discussion of this subject which had taken place in Washington, defined collateral <u>as material not dealing</u> with Communication Intelligence matters. If material bore directly on foreign communications, as in Part I of Braft Appendix E, it should not be considered collateral material.

21. It was agreed at this point that some definition of collateral material was necessary to cover the above discussion and the Secretaries were instructed to prepare a draft statement for the Committee. 4 38 4 14

P 22. The next meeting of the Executive Committee was arranged for 1015 on Tuesday, 19th March.

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E.O. 12958, as amended E Section 3.3(b)1, (b)(3), and (b)(6)

PRESENTS

(Chairmon) Brigadiar Cencral Corderman, Sir Sir Edward Travis, Commander Lochnis, Captain Wenger. Captuin Smedberg

REF ID:A2666693

Mr Huddleson, Mr Cimpernan.

Colonel Rowlett (In Attendance)

Commander Manson,) Mr Hinsloy. A Secretaries.

EXECUTIVE COMPARTY EE

MINIPES OF THE SECOND AND THIRD DEETINGS.

4 These were discussed and several modifications adopted. Confirmed Minutes have new been issued.

()2...(.) INCLUSION OF UNEXCILINGEABLE COLLATERAL MATERIAL IN SUMMARIES.

2, With reference to paras 9 and 10 of the Minutes of the Third Mccting, <u>Sir Edward Travis</u> reported that he had considered this matter since the last Mccting and was in full agreement with General Oprderman's suggestion that "unexchangeable" collateral material should not be included in summaries. If it was necessary for a Contry to refer its own customers to "unexchangeable" collateral, this should be done in papers separate from the summaries and given a more restricted circulation.

The Secretaries were instructed to notify the Chairman of Sub-consister G that the recommendations of his Sub-committee should be modified in accordance with para 2 above.

DEFINITION OF OOL ATERAL MATERIAL.

Subject to one minor change, the definition was approved as It is given in its final form as Appendix 1 to these Minutes. 4 tabled.

Captain Smedberg considered that it was important that this definition should go down on record. This was agreed and it was left to later decision whether it should appear in a list of other definitions or in the recommendations of Sub-committee C.

6. The Secretaries were instructed to notify the Chairman of Subcommittee C of the definition as approved, in ensure to para 2 cf. the Minutes of the Second Meeting of Sub Committee C.

REFERENCE TO DRAFT U.S. AFFENDICES.

7. Arising out of the discussion of previous minutes, the Secretaries were instructed to inform the Chairman of all Sub-constitutes that references to the U.S. draft Appendices should always include the word "draft" in order to avoid confusion.

(<u>NOTE:</u> This has been done in S/EC/1 of 20th March which is attached.) MINUTES OF 2nd AND 3rd MEETINGS OF SUBCOMMITTEE C. A start

The Minutes of the 2nd Meeting were noted.
 Standardised Translation Format. A second state of the second state.

With reference to pars 9 (a) of the Minutes of the Third Meeting, <u>Sir Edward Travis</u> suggested that a proposed standardised translation format should be drawn up by the British during the Conference, instead of being drawn up afterwards and forwarded to STANCIB at a later date. <u>General Cordernan</u> agreed but made it Olear that the U.S. delegation would have to take such a proposal back to the States for discussion with Technical specialists concerned, before it was finally agreed.

10. The Secretaries were instructed to inform the Chairman of Sub-committee C to this effect "Similar in the secret secret in the secret secret secret in the secret sec

12. ... Exchange of Dictionaries.

With reference to para 12 (c) it was agreed that this should be changed to read;

"Collaboration in the preparation of any dictionaries and the exchange of such dictionaries in their completed form."

The Secretaries were instructed to notify Sub-committee C of this change. 13. Standardisation in Translation.

Referring to para 12 (d), <u>Captain Wenger</u> questioned whether this solution would be adequate, as it did not establish which authority would be ultimately responsible for the standardisation of translations in the event of differences of opinion between London and Washington. He suggested that this could be achieved without making any one Centre the final arbiter in all fields. One Centre could be established as the final authority in one field, and another in another, mecording to the translators and exporience available.

14. <u>General Corderman</u> agreed that it would be advisable to clarify the question of ultimate authority in cases of deadlock but considered that it would be impracticable to make on: Centre responsible in all fields. He suggested that the arbiter in each language or problem would be one or the other Centre as mutually agreed. E.O. 12958, as amended

Section 3.3(b)1, (b)(3), and (b)(6)

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Colonel Rowlett was invited to attend the Conmittee at this stage and gave it as his opinion that it was necessary to establish a centralizing section for this purpose in the U.S. He also considered that it would be unrise to make either the U.S. or the U.K. ultimately responsible in all fields but thought that this matter would work itself out if a contralised section was established in the U.S.A.

16. <u>General Corderman</u> confirmed that a group under STANCIB would be made responsible for centrelising the standardisation of translation in the U.S.A. and <u>it was agreed</u> that direct lisison between that group and that of Commander Tandy would ensure that Captain Wenger's original point was met.

17. During this discussion, <u>Sir Edward Travis</u> raised the question of standardising recovery on book group equivalents, but <u>it was agreed</u> that this was a matter for settlement by close liaison in cryptanalysis and <u>Colonel Rowlett</u> thought there would be no difficulty in effecting the necessary standardisation.

RECOMMENDATIONS OF SUB-COMMITTER "A" ON ITEM 6 OF ITS AGENDA (STANDARDISED DESIGNATION OF INTERCEPT TARGETS)

ANTICIDE CONTRACTOR OF ANTICIDE CONTRACTOR 18. <u>Sir Boward Travis</u> pointed out that **state** had been omitted in the list of bigrams given by the Sub-Coundttee in Appendix I. 421.4

Colonel Rowlett said that the list used by Sub-Committee A was 19. Colonel Rowlett said that the list used by Sub-Committee A was identical with that prepared by Sub-Committee B and that the semiconducted deliberately because it was U.S. practice to refer to this task only in special correspondence. Sir <u>Boward Travis</u> explained that it was the practice in the U.K. to treat it normally, together with all other tasks, and <u>it was agreed</u> that, at least for the purposes of this list, it should be so treated. <u>The Secretaries were therefore instructed to</u> inform Sub-Committees A and B that a bigren for **Dense** should be included in the lists and to inform Sub-Committee A that, subject to this change, should be included its recommendations were approved.

Captain Snedberg enquired whether the dissemination of 20. was not specially restricted in the U.K., in view of the above remarks. Commander Lochnia replied that the dissemination was specially restricted and that would in future be issued as "TOP SECRET SPECIAL CREAM".

COMPLETE RECOMMENDATIONS OF SUB-COMMITTEE B.

"These were discussed at length and several modifications agreed which will be included in the final version. In particular the discussion covered :=

(a) The frequent references to paras, 3 and 4 of the Basic Agreement: It was decided that such references were unnecessary in Sub-Committee recommendations, as this point would be covered by a general statement prefacing the final recommendations of the Conferences, to the effect that nothing in the draft Appendices to the Basic Agreement shall be construed as contravening any clauses of that Agreement.

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(b) Whether compilation of the Monthly Status Reports should be according to the status of the tasks (i.e. solved, partly solved and under research) according to alphabetical list by system. It was agreed that in the first instance the compilation of these reports should be as recommended by Sub-Committee B, except that a notation system should be introduced to indicate at a glance the status of each task.

(0) Attachment A of the Recommendations: Colonel Rowlett was requested to arrange for the production of revised figures and to ensure that they were on a comparable basis as regards the U.S. and the U.K.

11012 12 22. The Secretarias were instructed to make available to the Chairman and Secretary of Sub-Committee B all details of changes made to the recommendations in order that the final version could be prepared.

PRIORITIES.

23. Sir Edward Travis noted that the general problem of priorities was nowhere being discussed. The Committee considered it was essential that arrangements should exist by which each Centre should keep the other informed of changes in priorities and it was agreed that egreement on this point should be included in the general statement preparing the final recommendations of the Conference.

RECOMMENDATIONS OF SUB-COMMITTEE C ON ITEM 2 OF ITS AGENDA.

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Considerable discussion took place concerning the definition of terms at the beginning of these recommendations, and many changes were made in principle and detail. Mr. Huddleson was deputed to explain these changes to Sub-Committee C in order that the final version of these terms could be prepared.

Discussion of the remainder of the paper was postponed till 1015 25. on Thursday, 21st March.

UNEXCHANGEABLE COLLATERAL MATERIAL.

Sir Edward Travis said he would like to revert to this subject and made the suggestion that, as it had been agreed that unexchangeable collateral material must be omitted from documents exchanged, the insertion, at discretion, of the comment :-

"This is confirmed from other sources"

might be valuable to the other Centre as an indication that collateral of value existed. The receiving Centre could interpret this comment as a hint to probe no further into the sources.

27. This suggestion was agreed. (\mathbf{f})



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EVALUATED INTELLIGENCE AND INFORMATION FROM COMINT SOURCES.

223. Captain Wenger mentioned the distinction drawn in the U.S.A. between "information" and "intelligence" and between "interpretation" and "evaluation", the former being the duty of the CONINT Centres and the latter of Intelligence Staffs. He considered that this Conference provided a suitable opportunity to invent new terms for the product and the functions of COMINT Centres, and so prevent confusion on this matter in the future,

29. The Chairman said that an exactly similar distinction existed in the U.K., though the nonenclature was different, 1. 18 CO A

30. Sir Edward Travis said that "information" was called "factual intelligence" in the U.K. but he agreed that this expression was open to criticism,

51. It was agreed, therefore, that this matter should be discussed by the Executive Committee at a later date.

SECURITY REGULATIONS.

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52. 7 It was agreed that the recommendations of Sub-Committee D would have to be postponed until the next meeting, but <u>General Corderman</u> and <u>Captain Wenger</u> stressed the need for the addition of clanses which coverred:

(a) the procedure by which U.S. personnel would be allowed access to British Couint Centres, and vice versa, and

(b) the dissomination by U.S. authorities of Communication Intelligence to British personnel, and vice versa.

33. <u>If Huddleson and Commender Losinis</u> wore requested to draft a clauso which would cover these points and which could be added to the recommendations of Sub-Committee D.

REF ID:A2666693

BCD

33 Grosvenor Square, London W.1.

20th March, 1986.

Chairman Sub-Committee

The Executive Committee has directed that any

references in the Minutes of Sub-Committee meetings made to the U.S.draft appendices, should specifically include the word "draft" in order to avoid confusion with the final versions which are now in course of production."

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Joint Secretary,

Executive Committee.

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APPENDIX L.

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DEFINITION OF COLLATERAL MATERIAL.

Para. 2 of the Fritish - U.S. Communication Intelligence Agreement specifics that the Agreement governs the relations of the contracting parties "in Communication Intelligence matters only".

2. In the same paragraph it is agreed that the explange of such collateral material as is applicable for technical purposes and is not projudicial to national interests will, hewever, be effected between the COHINT Centres in both countries.

In accordance with this paragraph, <u>collateral material</u> is defined as that material from any source other than COMUNT which, though of assistance to the COMUNT Centrom (i.e. "applicable for technical purposes") is not directly a Communication Intelligence matter.

4. Sonsequently, material listed in para, 3(a) (2) and (6) of the Agreement, though obtained from sources other than Communication Intelligence is not collatoral material because it is directly a Communication Intelligence matter. The exchange of such material will be unrestricted, income a provided in para.3(b) of the Agreement.

Similarly, information concorning COMIM' methods and techniques, which are developed by the COMINT Centres under U.S. or British patent, is not collateral material, and its exchange is governed by para. 4 of the Agreement.

REF ID:A2666693

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6) \approx

CONFIDED MINUPES OF THE FIFTH NEETING OF EXEDUCIVE COMMENTE HELD at D15, March 21st, 1946

PRESENT:

Captain Wenger

Captain Smelberg

Brig.General Corderman

Chairman

Sir Edward Travis

RECUTIVE

OTT

Brigadior Tiltman Commander Lochnis

Colonel Heckemeyer Mr. Huddleson Mr.Cimporman

Scoretaries Conviantor Kanson

Mr.Hinsley

Recommendations of Sub Committee O on Item 2 of its Agenda

1. These recommendations were discussed and considerable changes made. The Scoretaries were instructed to produce the revised recommen-dations in collaboration with Sub Committee C.

2. 19 During the discussion, it was agreed that a definition of 'COMINT items' was necessary. A suggestion from Mr. Huddleson was socepted, reading as follows;

Sept. "Comint items shall be understood to include the following Items produced by Comint Centres, ... plain texts, translated texts, extracts, gists, 'Sumints' and decrypts which serve Intelligence needs."

(Noto: This was changed at the 6th Hecting) The Secretaries were instructed to include this definition 3. in an appropriate place in the final recommendations of the Conference.

Recommendations of Sub Committee D

These were approved subject to:

(a) Rewording in para.8

(b) An addition to para. 12, to be discussed at the next meeting.

(o) Other minor changes.

5. The Secretaries, in collaboration with Sub Committee D, were instructed to prepare the final version, which should include a security principle recommended by Sub Committee E.

Recommendation of Sub Committee C on Item 1 of its Agenda

6. This was approved, subject to minor changes in drafting, and the Secretaries wore instructed to prepare the final version in collaboration with Sub Committee C.

Recommendations of Sub Committee E

7. The Scoretaries were instructed to include the substance of para one of the Sub Committee's paper in the general paper which would preface the final Appendices drawn up by the Conference.

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8. It was agreed that para 2(1) of the recommendations should be inserted in the recommendations of Sub Committee D and removed from the Appendix on Communications.

9. With reference to para 2(d)(iii) of the recommondations, <u>Sir</u> Edward Travis said that a signal had been made to Australia asking for approval for Commander Newman to go back to Washington with Captain Kenger in order to investigate the establishment of the Melbourne - Honolulu circuit.

The Secretaries were instructed to inform Sub Committee E 10. that recommendation 2(n) was not acceptable in its present form. They required rewording in a form which made it clear that micro-film was not the normal method, but should be used on some occasions $\sim 5I$ 18 1.2

Next Meeting 1.2

To be held at 1015 on Friday, March 22ud.



Sir Edward Travis said this point would be covered if special attention were invited, in the covering remarks of the final reconcendations of the Conference, to the importance of Communications for CCMINT purposes. He would see that these remarks were brought before the London SIGINT Board.

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At this point Sub-Committee 'E' left the Meeting. 7.

MINUTES OF THE FOURTH MEETING

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General Corderman asked for the insertion of an additional phrase in para, 9 and Mr. Huddleson suggested changes in paras, 15 and 16. These and other small modifications were approved.

With reference to para. 22(b), some discussion took place as to the categories to be used for indicating the status of tasks. The Secretaries reported that Sub-Committee 'B', in rewriting its recommendations, had accepted the following categories, note of . which would be included against each task in monthly status reports (a) unsolved, not under research

(a) unsolved, not under research
(b) unsolved, under research
(c) partially solved
(d) solved (currently readable).

These categories were approved.

10. <u>The Secretaries</u> were instructed to notify the Chnimman of Sub-Committees: (a) that, in future, reference should always be made to COMINT <u>Centres</u> and not to COMINT <u>Agencies</u>.

and (b) that, in future, reference should always be made to COMMIT, and not to C.I.

(Note: This has been done in S/EC/2 which is attached).

MINUTES OF FIFTH MEETING

Kr. Huddleson queried his definition of COMINT items given in para. 2, on the grounds that it took no account of Traffic Intelligence. A revised definition was therefore considered and will be included in the final recommendation.

12. The Chairman reported that the term SUMINT was considered unsatisfactory by the Sub-Committee concerned, as it would be easily confused with other expressions in common use, such as COMDAT, SIGINT. It was therefore decided to adopt the term COMDATSUN instead.

13. With the above exception, the Minutes of the fifth Meeting were approved.

PAUA. 12 OF T.E. RECOMMENDATIONS OF SUB-COLDUTTEE D'

After considerable discussion, <u>Colonel Heckemeyer</u> was requested to redraft the suggested addition to para. 12 which had been tabled. 14.

(Note: At the end of the meeting Colonel Heckemeyer read out a draft which was approved and will be incorporated in the recommendations of Sub-Committee 'D')

RECORDENDATIONS OF SUB-CONCITTEE 'C' ON THEM 3 OF ITS ACENDA

15. <u>General Corderman</u>, with reference to para. 3 of the paper, considered that the recommendation was inadequate and that standardisation should be effected as soon as possible. It was therefore agreed the following should be substituted;

> "To that end, the London Centre will prepare a proposed translation style and layout which will be introduced, with such modifications as are necessary, as soon as it has been considered by the U.S. technical specialists concerned."

It was also agreed that this proposed style and layout should be drawn up before the departure of the U.S. delegates.

Other changes in drafting were made to paras. 4, 5 and 6 of the paper, which was otherwise approved.

RECORDENDATIONS OF SUB-CONNITTEE 'A' on ITEM 2 OF ITS AGENDA

18. Minor changes in drafting were made and the paper was approved, subject to these changes. RECOLVENDATIONS OF SUB-CORMITTEE 'A' ON ITEM & OF ITS AGENDA

Sir Edward Travis queried whether it was really impracticable to make a division of interception and other tasks. In his view, the conference was being entirely successful in establishing methods of collaboration, but not of integration. The methods proposed were not such as to reduce the commitment of each Centre, but likely to increase them.

<u>General Corderman</u> agreed that the arrangements being made were adding to the burdens of each parky and said he was disturbed by this. On the other hand, he did not feel that a division of tasks could be attempted until communications were adequate to ensure that each Centre received results as quickly from tasks done at other Centres as it did from its own production commitments.

Sir Edward Travis agreed to this but said that this point was howhere clearly stated in the paper under discussion or in the recommendations on Cryptanalysis. These latter had also assumed that the division of tasks was impracticable, without stating the reason for the assumption.

General Cordennan repeated his view that when communications were provided, all possible division of tasks, both in interception and cryptanalysis, should be effected.

The Chairman then suggested that preliminary agreement on the division of tasks should be attempted now, in readiness for the time when communications made the division possible. Some indication of the saving of personnel that would be achieved by division of labour when communications allowed would be a valuable argument in favour of the early provision of the mecessary communications.

Sir Edward Travis strongly supported this point and General Cordennan agreed that the problem of division of tasks should be given some attention during the present conference.

25. It was then decided that General Corderman, Sir Zdward Travis, Captain Wenger and the Chairman should hold further discussions on this subject with the necessary technicians on or after Tuesday 26th.

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26. In view of the above discussion it was agreed that the first sentence of the paper from Sub-Committee 'A' should be modified to read:

"Specific ellocation of interception tasks and, of search programmes is impracticable until adequate communications are established."

27. Considerable discussion also took place concerning the exchange of "Intercept Plans", but it was finally agreed to make no change and to approve the paper, subject to the modification in para. 26.

RECORDENDATIONS OF SUB-COLDUTTEE 'A' ON ITEN 5

This recommendation was approved.

EXCHANGE OF INFORMATION ON PRIORITIES

9. Discussion took place concerning the difficulties met by both parties in establishing priorities in collaboration with user departments.

30. <u>It was then agreed</u> that no special procedure could be established for keeping each other informed of the state of priorities.

<u>General Corderman</u> said that, in his view, the complete understanding which we had reached of each other's situation and capabilities was sufficient to ensure mitual assistance on priorities tasks. He hoped that London would continue to assist the Washington Centre in any particular problem on request, as it had done in the past, and that London would similarly call upon Washington in cases of necessity.

DISCUSSION OF THRES FOR THE PRODUCT AND FUNCTIONS OF COMMY CENTRES

. Captain Wenger enlarged upon his previous remarks concorning

the difference between evaluation and interpretation, with special reference to the jurisdictional difficulties ascociated with this question.

33. <u>Captain Smedberg</u> and <u>Mr. Huddleson</u> agreed with Captain Menger's point of view but considered that no further discussion at this present conference would be of use.

ble. <u>Sir Edward Travis</u> sold that, disguised under whatever terms, the produce of Communications Intelligence was Intelligence.

35. It was therefore agreed not to pursue this subject.

ANY OTHER BUSINESS

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

36. <u>Captain Smedberg</u> asked for the inclusion on a future Agenda of the question of whether might be allowed the use of cortain Special Intelligence. It was agreed to take this at the next meeting.

OUTSTAIDING YORK

57. The Secretary gave a resume of outstanding items to be considered by the Committee.

NEXT MEETING

38. At 1015 on Monday 25th March.

REF ID:A2666693

S/E0/2

33, Grosvenor Squaro, London, V.1. 22nd, March, 1946.

и (<mark>)</mark>,

The Exective Committee has directed that,

in future, reference should be made to <u>CENTRE</u> instead of to <u>ACENCI</u> when referring to the production establishments and to <u>OOMINT</u> instead of to <u>C.I.</u>

Joint Secretary

DOCID: 2959299 REF ID:A2666693)

PRESENT:

Brigadior Concral W.P.Corieman. Colonel Heckswayer. Captain J.H.Wonger.

Centain W.R. Suddorg. Mr. Eudaleison. Mr. Claporman.

Absent for part of the nesting.

A. Doiorel Bookameyer. Hy, Euddleson. Consister Eauson. Kr. Cimperissi.

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

MINUTES CF 6TH MEETING.

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"All Contros will be equipped to handle adorative, so that it may be evailable for use than it is not practicable to send the original material.

(Chaimsn)

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Sir Edward Travis.

Conmander C. Loonnis.

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2. Cetagory (d) in paragraph 9 wes altered to read "solved (surrently readable)."

Peragraph 33 mas eltered to read:-

"Captoin Saddorg and Mr. Huddlessn agreed with Captain Wonger's point of wise but considered that no further discussion at this present conference would be of use."

4. Subject to the above modifications and a few minor changes of wording, the Minutes were approved.

MATERIAL FOR

5. The Chuirman reported that did not wish to parse this matters.

Bith reference to the exchange of all rew material, Genera Cordennen baked whether it was necessary to specify that material would

be wataneld, upon mutifacation to the other party, if, the subject or discussions made it prejudicial to national interests. He said that he did not wish for side to be attpuisted, as it was fully enverod by

the Basic Agreemont.

It was decided, therefore, not to include any qualification in tino recorrencation.

7. A discussion took place at this point concerning the reptrictions hitherto imposed on the exchange of Serminal traffic.

It was agreed that these could now cease, as they were superseded by the precodure escablished in paragraph 3 of the Basic Agreement. It was agreed also that a definite date for ending the present restriction

System area that a definite date for ending the present restriction System would be negotiated in the near future, and Sir Edward Travis undertook to telegruph STANCIB on this point after discussing with the Foreign Gatte.

Sor : With reference to the General Sor Sub-Committee A's Item 10 at the foreign of the Committee A's Item 10 at the lighted that will be acceptable, but he thought at Edward Travis screet that this would be acceptable, but he thought that direct relations with the should be built up plowly.

ip blowly. 9. It was agreed that both parties would refer to R.F B.(R.E.B.) in future as R.F.P. The short title R.E.B. will be abandened.

10. 14 1155 11100 Sub-Coundates A's recommendations works that the exchange of Traffic Invelligence would be adquately covered by the final papers being prepared by Sub-Coundates C A item 11 of Sur-Coundates A's recommendations wors nort considered concerning the creatings of COUTINT items.

Iten 12 from Sub-Constituteo A was considered, but the suggestion contained therein was rejouted and the Georetery was instructed to the Sub-Committee a to write a separate paper on the subject of collaboration in Traffic Analysis.

Item 8 concerning Stendardisation of new material furnet was also discussed and upproved.

LLAISON.

With reference to item 9 of the recommendation for Sub-Committee B. paragraph (a) it was agreed to delete the suggestions concerting direct liaison between Kushington and Kelbourne, as Ceneral Cordennen, Captain Wenger and Sir Beward Frevis confirme that it would be insimisable for Surest making to take place bower. Washington and Buitten Componeralth oversess destres encepting All such satters shalld be handled

Constal Sorderryin doubled whother liteinon officedes were accessing specifically for I.A. purposes. He thought that one listaon he abis to handle crystanalytical, T.A. and trans-

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officer might lation matters. We was sure that personnel would not be available in sufficient numbers to enable many licison officers to be maintained.

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

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15. The discussion then passed to consideration of the U.S. draft Appendix G. This was modified to some extent, and it was egreed that the modified version should be used as the final Appendix on the subject of "Idaison and Channels for Exchange". Recommendations from Sub-Constitutes A and B on this subject were considered to be covered by the U.S. draft appendix G.

16. In connection with the U.S. dreft Appendix G, Sir Edward Travis. pointed out that restrictions on British personnel in Washington would probably mean that the Iondon Sigint Board would have to establish reciprocal restrictions on U.S. personnel attached to the Iondon Sigint Centre. <u>General Cordenan</u> and <u>Captain Smotherr</u> said that the insvitability of this was fully appreciated.

17. With reference to paragraph 4 of the draft appendix, <u>General</u> Condensen explained that in the U.S. view every arrangement should be first rade through and by lisison officers but that technical details may thereafter be arranged direct between the operating personnel concerned. <u>Sir Named Travis</u> agreed with this method.

18. <u>Converse Corderman</u> also said that his delegation wished to establish as a general principle the fact that the requesing party would be responsible for providing the means of transport for material supplied by the other Centre.

19. Appendices B and Q were considered and it was approved that they could now be issued in final form.

20. Appendix D was also considered and it was spreed that the final form could be issued after consideration by <u>General Cordenman</u>, <u>Captain</u> <u>Wenger</u> and <u>Sir Edward Travis</u>. The Secretary was instructed to provide them with copies of the redraft as soon as possible.

DRAFT COVERING PARER.

21. A dreft covering paper was considered and modified in many respects. The Scouwbard as were instructed to table the rovised draft at the next meeting.

FILTRE HOCEDURE.

22. <u>The Secretaries wave also instructed to dreft a covering lotter</u> to the Chaiman of STANOIS and the Chaiman of the Lordon Sight Board, to be signed by the <u>Chaiman</u> of the Conference, <u>Converl Conference</u> and <u>sir</u> Edward Travis.

23. It was then agreed that STANCIB and the London Sight Beard would notify each other by letter of approval being given to the recommendations of the Conference.

CONTINUES OF EUCHTH AND FINAL MENTING

OF THE EX CUTIVE CONMITTEE.

Chaimen.

held at 1015 on Wednesday, March 27th, 1945

PRESENT:

Brigadier General Corderman

Captain Wenger Captain Smedburg

Mr. Huddleson Mr. Cimpernan -Sir Edward Travis Commander Loshnis

(Secretaries) Commander Manson Mr. Hinsley.

MINUTES OF SEVENTH MEETING.

1. With reference to para. I of the draft minutes, Mr. Huddleson asked whether the recommendation should include a statement on the measurement of the mirrofilm to be used uniformly by both Centres. This point was discussed and it was agreed to make no change in the recommendation. It was agreed, however, that both parties would investigate the equipment at present in use and correspond in the near future with a view to using equipment of uniform size.

2. A few minor alterations were made to the draft Minutes, which were then approved.

APPENDIX E.

3. The Committee next considered the new paragraphs and the additional Exhibit 4 of Appendix E, and Brigadier Tiltman and Colonel Rewlett were called in at this point.

4. General Conderman expressed the view that a more definite statement than that given in Exhibit 4 would be advienble. Some inlative had to be taken in effecting a division of tasks and the COMENT Contres thomselves were best placed to take the first steps. Sir Edward Travis agreed with this view.

5. <u>Brigodier Filtman</u> said that a more definite statement would necessitate the omission of paras. 3 (b) and (c) of Exhibit 4 concerning division of tasks on **Section** Nothing

definite could be agreed on these points without further Bouly. Moreover, better fields for the allocation of tasks might be found when this study was carried out.

6. General Conferman and Sir Edward Travis both considered that it was an urgent requirement that the necessary investigation should be carried out at both Centres, and views exchanged as to tasks which should be left to one or the other Centre.

7. Brigadier Tiltman said there were research tasks in which division by allocation was not desirable as two heads were better than one. General Corderman however, said that this would not be true in circumstan

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E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6)

.....

when available personnel in either Centre were inadequate to do all the necessary research, although he agreed that the allocation of tasks would have to proceed slowly.

8. <u>Colonel Rowlett</u> said he was sure that by the time 2 monthly status reports had been exchanged, a considerable economy of personnel would have been effected.

9. In view of the above discussion, it was agreed that (a) the two Centroswould undertake the necessary invistigation of tasks which would be undertaken solely by one Centre or the other, effecting division of of labour in this way as early as practicable, but that (b) Exhibit 4 should be omitted from the appendix.

10. A small drafting change was made in para.1 of the Appendix, which was then approved.

COVERING PAPER

11. Sir Edward Travis said hi thought that some mention should be made in the covering remarks to the effect that the undertaking to exchange copies of all intercepts could not come into force at once, but would, in fact, take some time to arrange.

12. General Cordennan, however, gave it as his view that most of the arrangements were subject to this reservation and he considered that it was not necessary to refer specially to the expluinge of raw material in this connection.

13. Bir Edward Trewis, in view of this, sgreed to withdraw his suggestion.

COVERING LETTER

14. A draft was discussed and the Secretary was instructed to have a new version prepared.

APPENDIX A

15. This Appendix on "Drms to be used was discussed and approved, subject to minor changes.

APPENDIX C

16. Changes made to this paper al earlier meeting were next considered, Discussion took place especially concerning the exchange of 'Interception plans,'

17. We was called in for this question, After hearing his views, it was agreed to alter pura.9 of the paper. to ensure that

the beginning of the month to which it applied.

18. With reference to part.20 in the paper, containing the votal exchange of raw material, it was reread to and that this would be encoded as soon as it could be arrended. In other to apper the point reised by Sir Edward Travis in part.11 above.

19. After these changes had blen make, the Astendix was approved.

APPENDIX 3

20. This paper, concerning coordination in Traffic Analysis and was approved.

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APPENDIX P

24. Appendix F, concerning the Exchange of Communications Intelligence and Os-ordination in translation, was then considered.

22. Soveral changes were agreed, including the insertion of a reference to Traffic Intelligence in para.7, which was necessary in order to cover the point sottled in para.10 of the minutes of the Seventh Mosting. 510 A 14

25. The Appendix was thon approved. 1.

APPENDIX G.

24. This paper on the exchange of Collateral Material was approved without further discussion.

APPENDIX I

25. The draft paper resulting from earlier discussions on the subject of lielson was discussed at length and approved, subject to several minor changes. 1. . . 1

END OF COEMITTEE

25,. It was agreed that the Committee had then completed its proceedings.

DOCID: 2959299 REF ID:A2666693 CONFIRMED OP PLENARY MEETING TO CONCLUDE -12 TEX COB HELD AT 1600 ON REDRESDAT, MARCH 27TH 1946 PRESENT: E.O. 12958, as amended Section 3.3(b)1, (b)(3), and (b)(6) Brig.General W.P.Cordennen, Sir Edward Travis. Captain J.N.Wenger. Brigadier J.Tiltman. Captain W.R.Smedberg. Captein (S) D.A.Wilson. Captain L.S. Howeth. Captain E.S.L.Goodwin. Commander E.Knopper. Mr. L.J. Hooper. Colonel B.W. Heckeneyer. Colonel B.Rowlett. Captain P.J.Patton. Major L.P.Stone. Captain C.Collins. Liout, H.Schmidt, Commander C. Lochnis. Mr. E.E.Huddleson. Mr. J.A.Cimperman. Mr. E.Christopher. Scoretaries: Commander G.C. Manson Mr. F.H. Hinsley 1. The Chairman asked for any remarks on the final draft of the Covering Paper and Appendices prepared by the Conforence. 2. <u>General Corderman</u>, for the U.S. Delogation, and <u>Captern Hergar</u>. Mr. <u>Huddleson</u> and <u>Mr. Cimperman</u>, for their various Departments, expressed their approval of the papers. Sir Edward Travis concurred on behalf of the British representatives. 3. 4. The Chairman expressed his thanks to the assembled meeting, especially to the Chairman of Sub-Committees, for their purticipation in discussions which had led to such important agreements between the two countries. 5. <u>Sir Edward Travis thanked his U.S. colleagues for cosing to Landon</u> for the Conference. He felt certain that the Conference had not been held too soon. The highly satisfactory arrangements made at a time when each party's domestic situation was in a state of flux would ensure that stops taken from now on in each country would be in line with the agreements new reached and would further strengthen the collaboration which was so firaly established.

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He wished to express his thanks especially to the Chairman and Members of Sub-Committees and, in conclusion, he wished godspeed and good luck in the future to all members of the U.S. Delegation.

6. <u>General Corderman</u> said he shared Sir Eduardes views concerning the timeliness of the meetings. He felt that a great deal had been accomplianed. If only because the COMINT representatives of the two countries had got together to settle things which had previously not been fully investigated, a great step forward had been made.

The fruits of the work completed at the Conference might not be seen inmediately but no-one could doubt that, from a long-term point-ofview, the recent meetings were an important stage in U.S.-British relations in general and in U.S.-British Communications Intelligence co-operation.

He thanked the British delegates for the cordial reception given to every U.S. visitor, the Chairman for the splendid way in which he had hundled the Conference, the Chairman of Sub-Committees for their work, and then the Scoretariat for its consistent hard work and attention to the arrangements.

Finally, he looked forward to a similar conference in Washington and extended a velocme to British delegates in advance.

7. The Chairman then announced that the recommendations of the Conference would be forwarded to the Chairman, STANCIB and to the Chairman, London SIGINT Board for approval, and the meeting adjourned.



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MINUTES OF INAUGURATION MEETING OF U.S. - DRITISH SIGNAL INTELLIGENCE TECHNICAL CONFERENCE

held at 33 Grosvenor Square on Monday, March 11th 1946, at 1700

PRESENT:

Major General Sir Stewart G.Menzies Chairman

Brig.General W.P.Corderman

Captain J.N. Wenger Captain W.P. Smedberg Captain L.S. Howeth Captain E.S.L.Goodwin Commander E.Knepper Commander G.G. Manager Comm. G.C. Mondon Ensign F.Webb

Colonel B. W. Hecksneyer Colonel F.B. Rowlett Captain P.J. Patton Major L.P. Stone Captain C. Collins Lieut. H. Schmidt Sir Edward Trevis

Brigadier J.Tiltman Captain E.Hastings

Mr.L.J. Hooper

Colonel P. Marr-Johnson Commander C. Loehnin Herr H. Hindley M. F. H. Hindley

Mr.E.E.Huddleson Mr.E.Christopher

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Constant S.C. KARADAVETP

1. The Chairman, welcoming the U.S. Delegates, said that this was a happy moment for the London Sigint Board and for all the other friends of the U.S. Delegates. He hoped that those Delegates who had been here before would be happy to be back and that those who were making their first visit would make new friends and wish to return.

2. The present moment, he continued, was one in which it was difficult to exaggarate the scribusuosa of the situation. Consequently the tasks confronting the Conference were urgent.

3. The Chairman then streaged the importance of the U.S. -British Communication Intelligence Agreement both in ensuring cooperation in the Sight field and in its effect in communing the relations between the two countries generally.

The Chairman assured the L.S. Delegates that the London Sigint Board would at all times do its massive to carry out the letter and spirit of the Agreement. If mistakes should inadvertently occur, he hoped that STANCIE would not bould assure to point them out immediately to the London Sigint Board as he could assure the U.S. delegation that they would be unintended and the earlier they were pointed out the better.

4. He said that the policy governing the cooperation of the two countries in the field of Communication Intelligence had been settled by the Agreement and that the present Conference was therefore entirely technical in its objects.

5. Its first object was to implement the Agreement. We had to ensure that both sides obtained the maximum results from the available

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peacetime staffs as they would necessarily be limited. It was hoped that we could achieve this object by a suitable division of labour and by avoiding duplication.

6. <u>The Chairman next turned to the Security aspect of Communication</u> Intelligence work, and said that its importance could not be exaggerated. Lessons had been learned in both countries and he was certain that, on both sides of the Atlantic, every effort would be made to resist the pressure to divulge our information. He hoped that the U.S. and British authorities responsible for the maintenance of security would be able to help each other in resisting this pressure.

7. Referring to the Commonwealth Conference just concluded, the Chairman reported that this had been highly successful. The terms of the U.S. - British Communication Intelligence agreement had been explained to the Dominion Representatives, in so far as they were affected, and had been accepted by them. The Dominions had also agreed to abide by Joint Security Regulations to be issued from London after they had been agreed between STANCIE and the London Sigint Board. Copies of the final recommendations of the Commonwealth Conference were available for the U.S. Delegates, but the Chairman pointed out that they were still subject to ratification by the Dominion Governments concerned.

8. <u>General Corderman</u> expressed the gratitude of the U.S.Delegation for the cordial reception they had received and said that STANCIB also considered the U.S. British Communication Intelligence Agreement to be of very great importance.

9. He added that STANCIB considered it to be a point of special importance that effective communications should be available, as without them our ability to collaborate will be greatly limited and duplication could not be avoided. This referred both to communications between Centres and between the Centre and the interception stations.

10. On behalf of STANCIE, he assured the meeting that every effort would be made to implement the U.S.- British Agreement and reiterated the Chairman's point that, if it appeared that the U.S.A. was failing to do so, it would be due to some oversight to which it was hoped that the British would immediately draw the attention of STANCIE.

11. Ne next mentioned the Security question and stated that STANCIB was fully aware of its overtiding importance.

12. <u>Captain Wenger stated that General Corderman</u>, as the head of the U.S. Delegation, had fully expressed the point of view of the U.S. Navy who felt that war time collaboration with the British had been successful and beneficial to both parties.

13. <u>The Chairman supported General Corderman's remarks</u>, stressing once again the importance of communications, and suggested that he and General Corderman should discuss certain Security points separately at a later date.

14. <u>The Chairman then invited General Corderman to be the Chairman of</u> the Conference. <u>General Corderman</u> said he much appreciated the honour afforded to him and the U.S. Delegation by the suggestion, but he felt that a British Chairman would be more suitable, as he would be more familiar with whatever procedure would be adopted for the Conference. He would therefore prefer to decline the offer. <u>The Chairman</u> therefore suggested that Captain Hastings should take the Chair and this was seconded by General Corderman.

15. <u>Sir Edward Travis</u> suggested that the next meeting should take place at 1015 on Tuesday, 12th March, and this was agreed.

16. The Chairman, in conclusion, said that he was confindent that a great deal will be accomplished in the next fortnight and that the conference would mark an important milestone in Sigint collaboration between the two countries.

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Reigndier F.Tiltson Captain(S) D.A. Wilson

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peld at 33 Grasvenor Scuare on Encodey, March 12th 1946 at 2015.

REESSIN

Capitain E.G. Hastings (Chairman)

Brig. General W.F. Conderman.

Captain J. N. Wenger, Captain W. S. Smedberg, Captain E.S. Moweth, Captain E.S. L. Goodwin, Commender E. Ensport,

Colonel 5. W. Heckeneyer, Colonel 5. Rowlett, Caption 2. J. Potton,

La. Joz L. P. Stone, Captain Collins, Licut, R. Schwidt,

Mr E. E. Hubblascal, Mr E. Christopher, Sir Edward Trevis,

Brigadier J. Tiltman, Captain (S) D.A.Wilson,

Mr L.J. Hooper,

Colonel P.Marr-Johnson, Commander C.Lochnic,

M: F.H.Sinsley, 200

Secretaries.

THE DEPART OF COMPAREMENT

La Ma emeriament can and to the membership of the executive Grandahee, as listed in an Agenda for the Mooting.

2. It was later decided that the general problem of Manson would be the responsibility of the Macoutive Committee. 411 Subcommittees would be instructed to present their recommendations on this subject to the Executive Committee for consideration.

TO DEFINE OF MEDICES TO EXPROPTIVE COLLEGERS AND TO SUB-COMPUTERS.

5. <u>Sie denored division supported that the Encoutive Countities</u> and the full-Countiliters phones be free to compt additional numbers of preded. This was acceded.

SUN CLAREFEES "A".

The Membership and ignide mare agreed as presented.

SUB COMMITTERED TR

deneral Condernan maniford the sense of Item 2 of the

Agenda and after some discussion it was agreed to assend that to read.

" (2) Statement of general principles and preferities of collaborations"

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SUE COMMENCE "C".

6. General Corderman requested that Major Stone be added to the mommanent membership of the Sub- Committee and this was agreed.

On the assumption that exchanges to be considered by this Sub-Gommittee were technical only, <u>Captain Snedberg</u> asked to be released from permanent membership. His assumption was confirmed and his request agreed. <u>Captain Goodwin</u> undertook to ensure that he to called in when necessary.

At the later Meeting of the Executive Conmittee with all the later Meeting of the Executive Conmittee with all the intelligence to be discussed by this Sub-Committee is closely defined. The Chairman said that the British practice at to with an intelligence appreciations for outside excellation but the intelligence was the same, an exchange of appreciations made internal use should be effected. Sir Edward Travis added that the sub-Committee the should be effected. Sir Edward Travis added that the sub-Committee the same appreciation belonged to the Maximires the table of intelligence appreciation belonged to the Maximires the table of the barefore the exchange of appreciations for internal is called only the stare of their exclusion belonged to the Maximires the table of the there if there exclusion belonged to the Maximires the table of the stare of the exchange of appreciations for internal is called only the stare of the exchange of appreciations for internal is called only the stare of there exclusion and <u>Captain Smethers</u> agreed to have require intering that U.S. practice was identical. Generatin Wenger therefore asked what the meant by reports. <u>Sin Edward Travis replica</u> that them 2 of the agend, and after further discussion it was uppeed that them 2 of the agend, and after further discussion it was uppeed that them 2 of the agend, and after further discussion it was uppeed

> "Stokengs of ordginal parks, branalations, comments and nonmaries, individual or bollective, based on Sigint alone."

The educative transming and at the one of the objects of the sub Countrast should be to Parente whet inderies should be emissinged, as it was inclusible to evold unnerstance emissings while not the same time enumber this such side received and it organized. He hoped all agencies we lot be putched to any what meterial was componency.

SUB MAMERINAER, "DP.

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The network and (goods of this hat Connections however, evolved error discussion. The source of pare 2 of the Agenda was operfloaned to the Bucklesion, and of the source exphange of views in was agreed then all discontinuition problems would be oppered by item 2, provide a the phranest py of this iter may suitably changed. Then I was therefore changed to read:

> "Establishment of joint U.S. - Beitish Security Principles."

ten 2 was those deletter.


--- TOP SECREI UREAN

SUB COMMITTIES, "B",

11. The membership was agreed, as presented.

12. <u>Constal Corderman</u> questioned whether the scope of this Sub-Constitute was limited to the discussion of Communications between the Centres. <u>Sir Edward Travis</u> replied that the intention was that all cate ories of Sigint communications should be considered.

13. At Captein Howeth's suggestion, para 3 of the Agenda was modified to read-

"Molecommunications available and required"

and pure h was thereupon deleted.

die ab daptain (s) Wilson's request a new para 4 mas added to

"Coppingenenic Aida."

FIRST DEPATHES OF JOB-COUNTREES.

15. It was decided that:

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Theestay dit March-

Chairman of Executive Countries Chairman, Sub-Countries A. 7 B. 7 C. 7 D. 7 D. 8

Serve ardas, Executive Comparises.

7 Attached in the confirmed statement of the membership of the Executive Granities and of the membership and Agencic of the Sobrowskippes, conditing from this menting's plenary meeting

THERE OD.

Requironsati regarding inclusion should be done dered by each subconmittee in connect of with the agenda and recommendations on this subject should form - separate report to be forwarded to the Exclusive downities.

5 Shendardianta cm.

Requirements regarding standardination of mimerolution and probadure should be considered by said sub-committee in connection with its agenda and recommendations on this subject should be included in reports forwarded to the for white Committee.

La Reports required by the Stemplite Complitee

Minutes of each sub-committee meeting previously suproves by the Chairman should be forwarded by the Secretary conserved is the Secretaries of the Executive Committee. If negeneary is draft form if in draft form they should be received in time to be typed by the Secretariat by noon of the day after the meeting in question. If typed before handing in to the Secretaries of the banative Committee, b copies should be named in.

5. When full minutes cannot be prepared in time, a brief progress report should be submitted.

6. In addition to the above interim reports a final coner will a required from each sub-committee. Final coperts from exteriormetices should be framed as recommendations to the Executive Committee in such a form that they can be included as agreement. Sub-committees should Eratish Communications intelligence agreement. Sub-committees should also forward if necessary, reports devering any subjects on their signat Board but which would not be mitable as superdices to the Signat Board but which would not be mitable as superdices to the Agreement.

7. Arrengements for Spo-Constitues Meenings.

The Secretary of each sub-completes shull keep the Secretariat



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MEMBERS.	U.S.	Brigadior General Gorderman, D.S. Arm	
		Capinin Wanger, D.G. Me, Onpourn Sandbreg, U.S. Ne, Colonel Heckensysr, U.S. Army, Mr Haddleson,	
	<u>Britinh</u> ,	Sir Edward Travis. Commander Lochnis, R.N. Rends of Croups an necessary	
	Secretarie	n Commander Menana, U.S.R.R. Mr Himsley.	Sig.



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	Secretary	

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nbarn _e	<u>0.5.</u>	Captain Goodwin, U.S.N., Colonel Rowinst, W.S.Arny Major Stone, U.S.Arny,
	British.	Mr. Hooper,
	Searever	

ALTERNDAS.

L. Division of Labour in Granelation,

2. Exchange of original texts, translations, commands and summaries, individual or collective based on Signat alone.

34 Standardisation of Translations.

ho Exchange of Collateral Materials

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SUB CONCLUMED.

(SECUPOTY RECOLATIONS AND DISSEMINATEON.)

aixion		Mr Huddleson,
mboras	<u>U.S.</u>	Captain Smedberg, U.S.N., Calonel Hookeneyer, U.S.Army,
	British,	
		Commender Leehais, H.N., My Hoogers
	Searnbury.	

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. Association of joint 0.5. British Scoulty Principles.

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EXECUTIVE CONSITTEE.

CONFIRMED MINUTES OF FIRST MEETING OF EXECUTIVE COMMUTTEE.

hold a.m. Tuanday, 12th March, 1946

PRESENT:

Captain E. Hasings Chairman Brigadior General Cordonnan

Sir Edward Travis

Commander Losinia

Captain Weager Captain Smolburg

Colonel Hockmayer

Mr. Euddleson.

Scorotaries Commander G.C.Manson Mr. F.H.Hinsley.

Propedure to be adopted by Sub-Gommittees.

1. The Chairman asked for views on this matter.

2. General Gordeman suggested that each sub-committee should present an oral or written report to the Executive Committee at least every other day.

5. After discussion this proposal was modified and it was agreed that the Secretories should issue the necessary instructions. (See attached sheet of instructions to SWD-Committees.)

Completion date

to. Captain Wenger asked whether the Committee should set a target date for the end of the Conference.

5. After some discussion, it was agreed to discuse this matter further on Friday, but meanwhile to consider that roughly two weeks would be taken.

Format of Reports from Sub- Committees.

6. It was agreed that final reports from the sub-committees should be in the form of recommendations to the Executive Committee which should be so drafted as to be easily transformed into appendices to the basic Agreement.

7. Sir Edward Travis pointed out that not all the results of the

discussions would necessarily be suitable for inclusion in the basic Agreement as Appendices and that, in any case, he would like to have a report drawn up for the consideration of the London Sigint Board apart from any Appendices that were written.

- 2 <u>TOP SECRIF CREAN</u>
8. It was agreed that instructions should be issued to the Chairman of the sub-committees on these lines forthwith.
Next Meeting
9. It was agreed that the Executive Sommittee should meet next at 1500, Thursdey 14th March, in the Main Committee Rocm.



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MENUTES OF SECOND MEELING OF EXECUTIVE COMMITTEE RECO AT 1500, FARCH 14TH, 1925

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Canatain E.G. Hanstings.

Brigaduor General Coederman.

Captein Monger. Captein Smodherg.

Colone's Heakamayor.

Mr. Buddloson. Mr. Oimonumus.

(百姓的王西原口)

Sir Edward Travis

Brigschor Thisman. Commader Lonings.

(Sabratardas)

Communities Manhon. Her. Minulay.

The Chairman opened the meeting by bringing of for discussion the question of Mr. Chaptman's membership in the U.S. Delegation to the Conferences. Mr. Chaptman's membership in the U.S. Delegation by demoral Conferences. Mr. Chaptman a boas fides were wouchedfor by demoral Conference, who referred to instructions from the Chaliman, STANCIB that Mr. Chaptersan was to be regarded as the F.H.I. delegate. There followed some debate as to shother he chould extend the meeting then is progress (he was waiting in the outer lobby) or be first introduced all round and cose to the following meeting. Also, the question was raised as to whether he be admitted as a voting utable of an observer, and whether he had signed the HETEA outer. It was finally, agreed that he be admitted without delay as a full-filedged toting isonbor. (Gene Conferman brought Mr. Chaptman in and interduced him to all members).

The Chairman welcomed Mr. Chuperman.

2. The Chairman then tabled the minutes of the First Erecutive Hasting and opened discussion.

Sir Edward Travis, with reference to pars. 7, oshed that the parase "and STANCIE" be deleted, inasmuch as he did out include STANCIE in his original remark and did not intend to speck for the U.S. on this point. It was agreed to delete the phrase.

(There was then some discussion as to the distribution of approved minutes of Sub-Committees; it was agreed to chroninke them to all Cheirmen).

The Minutes of the birst American Committee menting were thus, vacant without further modification.

5. The Chairman then objected to the short interval between the receipt of Sub-Committee minutes and the ment following meeting of the Executive Committee. The interval on this particular day, from meen to 1500, was altogether too brief and had provented a proper reading and understanding by the members of the Executive Committee.

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It was overlightly agreed that the interval should be extended to about twenty hours; that is, that minutes and other reports he distributed as \$200, for example, for tabling the mart day at \$000. It was also agreed that morning meetings might facilitate this program.

begins to word out the minutes of the First Meeting of Sub-Conmittee B.

General discussion broke out over the subject of covernance, with Shr Edward Travis stating that adoption of the suggested U.S. section covernings would rake many difficulties both within his organization and in his dechings with the London SIGENT Board.

The Chairman read out a special note on this subject which had been sent is by the Chairman of Sub-Conndities B.

Sir Edward objected that the covernances would not fit in with the four geographical divisions of his post-war organization, and that, anyway, covernances were too readily subject to minuse through inconsistency. Conoral Conderman replied that the point and purpose of covernances lay in universal application; unless consistently used, they failed to cover. anything. He came out strongly in favour of covernances, nevertheless, and edded that, if the present suggestions were unscooptable, he would be most cagor to listen to some firitish counter-suggestion which might be adopted by the 0.3. Fo said that neither previous inconsistency is the use of covernance nor the fact that the present suggestions clashed with the four geographical divisions mentioned by Sir Edward should be permitted to rule out the desirebility of both sides getting together on this point to see whether the organization of the U.S. and British agencies could be brought 100% into line.

Hore the Chairman intervened to recommend postponement of the discussion to some later date. This was agreed, and it was arranged that separate discussion should take place between Ge eral Corderman T Sir Edward and Captain Senger.

The Chairman resumed his reading of the minutes of Sub-Committee B. There was some bewilderment expressed over the phrasing of certain paragraphs, especially paras. 2 and 3. It was apped to delete the phrase "group of systems" from para. 4, since the sense of the phrase was impossible to define.

5. Cross-references to the U.S. draft Appendices : then turned stimution any from the Sub-Committee B signates to the first't Appendices themselves, and the quantion was related as to shother the Graft Appendices should be tabled. This produced general discussion. Sir Ferrird pointed out that, in the first place, the British performs of the Encouties Committee had not had thus to study the Appendices, and he therefore did not at this point wish to be asked for opinions based upon them. Deneral Conferman excesses that the Encoutive Committee should not be required to table them at this stage, and that it was the duby of the Sub-Committees to make alear statements us to whether they wore found suitable or wore not so found; only these which were controversial should be brought before the Encoutive Committee for codification, and the modifications should be embedied in the Sub-Committees of final recommendations.

The Chairman then directed the Secretaries to instruct the Sub-Conditions that elaborate eross-roferences in iterim reports to the U.S. draft Appendices would no longer be acceptable to the Executive Conmittees. In the meanwhile, the Appendices will be used only by the Sub-Committees as a guide toward their final recommendations.

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6. <u>The Chairman then resumed the reading</u>. Some discussion arease to part. 5, and <u>it was append</u> to delete the parenthetical expression from it.

Considerable discussion was generated by the various subbondings of para, 6. Six Educric pointed out that item 5 of sub-bonding C was no phrased as to impinge upon the prorogatives of the T/A Section, or, on the other hand, to away the oryptanalytic reports with T/A date. The Continuum sched brighter filtram to clarify the nature of the interim Percett, and it was then encode to leave the matter for the time being, independent and the question was raised as to the dissoningtion of an independent of the question was raised as to the dissoningtion of an independent of the question was raised as to the dissoningtion of an independent of the question was raised as to the dissoningtion of an independent of the question was raised as to the dissoningtion of an independent of the question was raised as to the dissoningtion of an independent of the provide dissoning reprised that it was planned to end by the Deputs and delayer only the partiant portions to excitate concentral. <u>General Confermant approved of the plan</u>, and added where universal and uncontrolled dissoningtion of Reports would not be antiable to the U.S. delegation. He stressed that, for axagie, the anothly apply maniforments in full. Considerable discussion of the control of explanalytic date reports here ensued, and if was generably expect that the manifold atta reports here ensued, and if was generably expect that he here the time and the constant on the section of the forther discussion. The Gamma is proved one which must once up again for further discussion. The Gamma directed the Secretaries to put it down on the appendent of the known was found thes.

Degarding pars, 72, 12 was aproved to discuss this point rater, after recrementations had some in from Sub-Committee A. The Secretary informed the Chairman that, anticipating such a juncture, he had already passed Colonal Explatits note to the Chairman of Sub-Committee A. This was approved.

7. The reading of the minutes of Sub-Coundities B terminated here, and discussion again broke are over the relationship between the Sub-Coundities reports and the U.S.druft generations. <u>Compander Lochning began to make</u> a wage artic of an order which alght ashedy the idea earlier supressed by General Cordinant to the affect that proposed actifications of the Aparticians should be contained only in final recommendations of the Sub-Countier and not in the four of educated whereit as, conclusions upon which the Executive Counties or of a street whereit as, conclusions upon

The Chairman however, such the objection that such a rowe might in the long can be a granter waste of three his reasoning being that the SubConditions alght moril ingu constructing recommendations or a banko misconception of which the Proceedive Condition would have no knowledge.

Sapidin Henger added the objection that there would be too much for the Examplify Constitues to accomplish in the very last days and too little in the manualus.

the Encodered also concurred, and stated that it was the duty of the Encodered The Denarthese to help the SubCommittees all slong the line.

It was finally spread that the U.S.draft Appendiges were to be regarded to a brain for chasmanich by the SubConsitered, and that they need not be considured by the Executive Consister until such thes as they appeared in the form of final SubConsister moderions.

C. Following this, the Chaimpen road the minutes of Sub-Countries D, which were approved without discountion.

9. He then began to read the minutes of Sub-Constitutes E. Sir Edward asked that purs. 3, mage 2, which might be adsunderstood by the Admiralty, be deleted. This man agreed. <u>General Condersea</u> observed that the fogures in part, 6(6) serve probably too high, and it was agreed to out the total down to 100,000.

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Control Cordernan instated that the statement "a Washington- .

the Charact replied that he couldn't wouch for its implemententer of the it would have to be reviewed from time to the by the instructes. Semaral Conternance and that financial considerations applied spally on both aldes, but that the conference must assue that they would be act. ofter some disconstion, <u>Sir Finand</u> althouse his applied open of the some disconstion, <u>Sir Finand</u> althouse his applied on and formal Condeman suggested that commutantican provisions is utilized into the Angle-American Agreement on they had been written in to the Angle-American Agreement on they had been written

Subject is the above discussions, the recommendations outlined in the manufactor of Sections Cost income a section of Sections.

The modify was adjourned at 1765, and the following meeting was findd for 1045 the most day



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AGENDA: Consideration of Minutes of First Keeting of Sub-Committee C.

i <u>Bit Edward Travi</u> referring to the "limit strugraph of" Section I of the Minutes of the First Hen ng of S survives said that it would be preferable to avoid the word "deman." in the final version of the recommandations, as the word indicated too peremptory a form of communication.

2. He also said that this was a good opportunity to take note that there might be occasions when the sheer process of copying became too burdensome and then requests could not be not either immediately or even at all. We hoped that lisison officers would always be in a position to appreciate the difficulties on these occasions and be able to explain them to the agencies originating the requests.

is lith reference to para ? of the second section of the Minutes, on the subject of comments. <u>Sir Edward Travis</u> pointed out that this was britic practice at present and that agreement on this point would simply that for U.S. would receive the same comments as those sent to Figural one americ

4 Briggenes and in papers loss Trequently that A.S.s. made comments on telegraps and in papers loss Trequently that OF-20-6 but he saw no objection to the sub-committee's suggestion occoepting comments.

5. On the third para of Section 2 of the Sub Committee Minutes, both <u>Brigadier General Gorderman</u> and <u>Bir Edward Travis</u> confirmed that there would be complete freedom of exchange. Such practical considerations as the fact that not all traffic is translated or that not all translations need to be exchanged could be met by making everything available to the liaison officers.

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MINUTES OF THE SECOND AND TARD BOTTINGS.

These ware discovered and several modifications adopted CONTRACTOR MULTICES DEVE MAN DEED REPORT.

LYAD DESERVE OF DEPENDENCE AND ADDRESS AND ADDRESS OF ADDRESS OF ADDRESS ADDRES

Non reference to paras 9 and 10 of the Minutes of the Thand Meating, for Sdward Entrie reported that he had considered this matter a new due tool Meeting and was in Call agreement with descred Gorderman suggestion that "unexchangeable" collatered meterial should not be included in sumpervies. It is was necessary for a Gerire to refar to wn customers to "unexthaugeable" collateral, this thould be done in papere separate from the aumannes and gaven a more restricted circulation.

The Secretarion were instructed to notify the Ohineman of Suc- one time I that the recommendations of his Sub-commutes should he modeling in concreance with pars ? above.

DEPENDING OF COLORDSHAL MATTIC ALL

Subject by one menor change the derinstion was appreved as tebled At a given in its "mal form as Appendix) to these Manutes

5. <u>Depthin Smedberg</u> considered that it was important that this definition should go down on record. This was agreed and it was left to later decision whether it could appear in a list of other definitions or in the recommendations of sub-commutes Ge

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5. The Secondaries when naturated to noticly the start of Some completed G of the definition is approved, to an even of a of the Minutes of the Simoni Rocting of Sol Completed a

REMERSION TO DRAFT U.S. APPENDICES.

7. Arising out of the discussion of previous minutes, the Secretaries were instructed to inform the Chairman of all Sub-consistences that references to the U.S. dwift Appendices should always include the word "donft" in order to avoid confusion.

(MORE: This has been done in S/EC/1 of 20th March which is attached.)

DINUTED OF AND 3rd LEERINGS OF SUBCOMMENTED S.

8 The Minutes of the 2nd Meeting were noted.

9. Standardised Translation Format.

With reference to para 9 (a) of the Minutes of the Third Meeting, Sir Edward Travis suggested that a proposed standardised translation format should be drawn up by the British during the Conference, instead of being drawn up afterwards and forwarded to STANCIB at a later date. <u>General Conferman</u> agreed but made it clear that the U.S. delegation would have to take such a proposal back to the States for discussion with Technical specialists concerned, before it was finally agreed.

10. The Sacretarios were instructed to inform the Chairman of Sub-condition of the this effect.

11. With reference to care 12 (d) it was agreed that the word "instructed" should be altered to read "required."

12. Exchange of Dictionaries.

With reference to pure 12 (c) it was agreed that this should be changed to read

"Collaboration in the preparation of any distionances and the exchange of such distionaries in their completed form."

The Secretaries were instructed to notify Sub-semantice C of this charge.

3. Standardisalicen in Translation.

Referring to para 12 (d), <u>Cantain Wenger</u> questioned the ther this solution would be adequate as it did not establish which authority would be ultimately responsible for the standardination of branslations in the event of differences of opinion between London and Weshingtons. He suggested that this could be echieved without making any one Centre the final arciter in all fields. One Centre pould be established as the final authority in one field, and another in another, amounding to the

translators and experience sysllable.

14. <u>General Corderman</u> agreed that it would be divisable to charify the question of ultimate authority in cases of deadlock but considered that it would be impracticable to make on Gentre responsible in all fields. He suggested that the arbiter in each language or problem would be one or the other Gentre' as autually agreed.

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TOP SECRET CREAM

15. <u>Colonel Rowlett</u> was invited to attend the Committee at this stage and gave it as his opinion that it was necessary to establish a centralizing section for this purpose in the U.S. He also considered that it would be unwise to make either the U.S. or the U.K. ultimately responsible in all fields out the ght that this matter would work itself out if a centralized section was established in the U.S.A.

16. <u>General Corderman confirmed that a group under STANCIE would be</u> made responsible for centralising the standardisation of translation in the U.S.A. and <u>it was acreed that direct lisison between that group and</u> that of Commander Tandy would ensure that Captain Wenger's original point was met.

17. During this discussion, <u>Sir Edward Travis</u> raised the question of standardising recovery on book group equivalents, but <u>it was agreed</u> that this was a matter for settlement by close listson in oryptanalysis and <u>Colonel Rowlett</u> thought there would be no difficulty in effecting the necessary standardisation.

RECOMMENDATIONS OF SUB-CONSTRUCTED AN ON DUEM 6 OF ITS ACENDA (STANDARDISED DESIGNATION OF INVERGENT TARGETS)

18. Sir Edward Travis pointed out that had been emitted in the list of bigrems given by the Sub-Committee in Appendix I.

19. <u>Golonel Rowlett</u> sold that the list used by Sub-Committee A was identical with that prepared by Sub-Committee B and that that had been emitted deliberately because it was U.S. practice to refer to this task only in special correspondence. <u>Sir Edward Travis</u> explained that it was the practice in the U.K. to treat it normally, together with all other tasks, and <u>it was egreed</u> that, at least for the purposes of this list, it should be so treated. <u>The Secretaries</u> were therefore instructed to inform Sub-Committees A and B that a bigram for <u>should be included</u> in the lists and to inform Sub-Committee A that, subject to this change, its recommendations were approved.

20. Gaptein Smedberg enquired whether the dissemination of was not specially restricted in the U.K., in view of the above remarks. <u>Commander Loebnis</u> replace that the dissemination was specially restricted and that would in future be issued as "TOP SECRET SPECIAL CREAK".

CONFLETE REMOVERING OF SUB-CONTINUE P.

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21. These were discussed at length and several modifications agreed which will be included in the final version. In particular the discussion covared:-

(a) The frequent references to paras. 3 and 4 of the Basic Agreement: It was decided that such references were unnecessary in Sub-Committee recommendations, as this

point would be covered by a general statement prefacing the final recommendations of the Conferences, to the effect that nothing in the draft Appendices to the Basic Agreement shall be construed as contravening any clauses of that Agreement.

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(b) Whether compilation of the Monthly Status Reports should be according to the status of the tasks (i.e. solved, partly solved and under research) or according to alphabetical list by system. It was agreed that in the first instance the compilation of these reports should be as recommended by Sub-Committee B, except that a notation system should be introduced to indicate at a glence the status of each task.

(a) <u>Attachment A of the Recommendations:</u> <u>Colonel Rowlett was requested to arrange for the</u> production of revised figures and to ensure that they were on a comparable basis as regards the U.S. and the U.K.

22. The Secretarias were instructed to make available to the Chairman and Secretary of Sub-Committee B all details of changes made to the recommendations in order that the final version could be prepared,

PRIORITIES.

25. Sir Edward Travis noted that the general problem of priorities was nowhere being discussed. The Committee considered it was essential they arrangements should exist by which each Centre should keep the other informed of changes in priorities and it was agreed that agreement on this point should be included in the general statement preparing the final recommendations of the Conference.

RECOMMENDATIONS OF SUB-COMMITTEE C ON ITEM 2 OF ITS AGENDA.

24. Considerable discussion took place concerning the definition of terms at the beginning of these recommendations, and many changes were made in principle and detail. <u>Mr. Huddleson</u> was deputed to explain these changes to Sub-Councittee C in order that the final version of these terms could be preserved.

25. Discussion of the remainder of the paper was postponed till 1015 on Thursday, 21st March.

UNEXCHANGEABLE COLLATERAL MATERIAL

26. Sir Edward Travis said he would like to revert to this subject and made the suggestion that, as it had been agreed that unexchangeable collateral material must be unitted from documents exchanged, the insertion, at discretion, of the comments.

"This is confirmed from other courses"

might be valuable to the other Centre as an indication that

collateral of value existed. The receiving Centre could interpret this comment as a hint to probe to further into the sources.

27. This suggestion was agreed

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TOP SECRET CREAM

EVALUATED INTELLICENCE AND INFORMATION FROM COMINE SOURCES.

- 64

29. Captain Wenger mentioned the distinction drawn in the U.S.A. between "information" and "intelligence" and between "interpretation" and "swithstion", the formar below the daty of the CAIDT Controls and the inter of Intelligence Staffs." He considered that this Conference provided a antible opportunity to invent new terms for the product and the functions of CAIDT Control, and so provent confusion on this antiber in the future.

30. The Obvious said that an exactly similar distinction existed in the U.F., though the nonescluture was different.

32. Say Monard Onavig said that "information" was called "factual intelligence" in the U.R. but he agreed that this expression was open to oritheist.

32. It was agreed, therefore, that this matter should be discussed by the Executive Committee at a later fate.

SECURITY RECULATIONS.

53. It was agreed that the recommendations of sub-Committee D would have to be continend until the next meeting, but <u>Compral Corderman</u> and <u>Cantain Wenger</u> streased the need for the addition of clauses which covered:

- (a) the procedure by which U.S. personnel would be allowed eccess to British Comint Centures, and vice versus, and
- (b) the dissemination by U.S. authorities of Comunication Intelligence to Evitish personnel, and vice verse.

54. Mr Handleson and Commender Loshnin were requested to draft a clause which would cover these points and which could be added to the recommendations of Sub-Conmittee D.



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33 Grosvenor Square: London W.1. 20th March, 1956.

Chairman S	ub-Committee	A
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The Executive Committee has directed that any references in the Minutes of Sub-Committee meetings made to the U.S.draft appendices, should specifically include the word "draft" in order to avoid confusion with the final versions which are now in course of production

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Joint Secretary, Executive Committee.



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DEFENDENCH OF COLLATERAL MANERIAL.

Pers. 2 of the British - U.S. Comminisation Intelligence Agreement specifies that the Agreement governs the relations of the contracting parties "in Comminisation Intelligence matters caly".

 In the same paragraph it is spread that the exchange of such collisional material as is applicable for technical purposes and is not prejudicial to mational interacts will, horover, be effected between the WEHNE Centres in both countries.

3 In succriming with this paragraph, <u>soliciteral material</u> is defined as that material from any source other than OCMENT which, though of metabance to the COMENT Centres [1.6. "applicable for technical surposes") is not directly a Communication Intelligence matter.

- 4. Consequently, material listed in para. 5(a) (2) and (6) of the Agreement, though obtained from sources other than Communication intellingence is not collatoral material because it is directly a Communication Intelligence matter. The exchange of such material will be unrestricted, proof as provided in para. 5(b) of the Agreement.
- 5. Similarly, information concerning CLAIP, methods and techniques, which are developed by the CONTER Concernation U.S. or Helitch pavent, is not collateral material, and its exchange its governal by part. & of the Agreement.

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Caplain Wenger Captain Smedberg

Mr. Cimosimon

Scopentries Mr Hinsley

Recommendations of Sub Constitutes C on Item 2 of the Agenca

made. The Secretaries were instructed to produce the revised receiver-fations in colliporation with Sin Completed C.

Literal was incontenza. A compare chan strong Mp. Thurdle sun was uccepted reading as inlows:

> "Dumany Thoma shall be undergramoul to include the following shows produced by Comint Comments placin costs, branchebed

(Note: This was changed at the tim lecting) this definition in an appropriate place in the This recommendations of the Staterence.

(c) Other minor changes.

The Secretaries, in collaboration with Sub Committee Diverse. principle recommended by sub Committee E.

Recommendation of Sub Committee C on Item 1 of the Agenca

This was ap moved, subject to minor changes in drafting, and the Secretaries were instructed to prepare the Final weighted in welleboretion with Sub Commintee d:

Recommendations of Sub Committee E

12.1

The Secretarics were instructed to include the substance of para one of the Sub Jomnittee's paper in the general paper which would

TOP SHORET ORGAN

4

8. It was agreed that para 2(1) of the recommendations should be inserted in the recommendations of Sub Committee D and removed from the Appendix on Communications.

- 2 -

9 With reference to para 2(d)(iii) of the recommendations, <u>Sir</u> Edward Travis said that a signal had been made to Australia asking for approval for Commander Newmap to go back to Washington with Captain Wanger in order to investigate the establishment of the Melbourne - Honolulu circuit.

10. The Secretaries were instructed to inform Sub Conmittee E that recommondation 2(n) was not acceptable in its present form. They required revording in a form which made it clear that microfilm was not the normal cethod, but should be used on none occasions

Next Meeting

7.7-

To be held at 1015 on Friday, March 22nd.



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CONFIRMED MINUTES OF THE SIXTH MEETING OF THE EXECUTIVE COMMITTEE, HELD AT 1015, MARCH 2ND, 1946

Present:

Captain .E.G. Hastings, H N., (Chairman)

Brigadier General Corderman

Captain Wenger Captain Smedberg

Mr. Huddleson Mr. Cimperman Sir Edward Travis

Commander Loebnis

(Secretaries) Compander Mangon Mr. Hinsley

DISCUSSION NITH SUB-COMMITTEE 'E'

- 1. The Chairman and members of Sub-Committee E were invited to attend the meeting to discuss the recommendations of the Sub-Committee on the subject of the use of microfilm.
- 2. <u>Captain floweth</u> explained that, in the view of the backbackter, copies of original documents and papers should be must menever possible, but that, when this was not practicable for one of microfilm was essential to ensure the best use of fadilities. The was therefore necessary that each Contre should be sign poet to handle microfilm.
- 3 After some discussion, the "ollowing reworking of the Sub-Committee s original recommendation was approved:

"all Centres will be equipped to hamile discould, so that it may be available when it is not practicable to send the original enterial."

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5.

A revised wording of the Recommendations (a) and (b) of the Sub-Committee was also backed and a proved This reals is follows:

> "That except for earlier D/" requirements a movine of be made for exclusive time-type telecommunication of Centres and between Men residue and aneir outlying moder to stations. This is considered necessary is order to make possible the rapid flow of raw material from the point of interception to the savial Centres and is or entry allow efficient control of cover with consequent remotion in wasterful duplication; as well as for rapid to be go of raw material and information between Centres."

Captain Wenger said that he would like to remost on his meeting with D.S.D., Admiralty, while Sub-Committee "E' were present. With reference to the proposal that Admiralty should base over the existing U.S.N. Londonderry station, some channels of which are desired for Communication Intelligence purposes, D.S.D. had said that he can do nothing until he receives official support from this Conference.

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6. <u>Sir Edward Travis</u> said this point would be covered if special attention were invited, in the covering remarks of the final recommendations of the Conference, to the importance of Communications for COMINF purposes. He would see that these remarks were brought before the London SHEINT Board.

and it is not seen and that have been seen

7.

At this point Sub-Committee E' left the meeting.

MINUTES OF THE FOURTH MEETING

- 8. <u>General Corderman</u> asked for the insertion of an additional phrase in para. 9 and Mr. Huddleson suggested changes in paras, 15 and 16. These and other small modifications were approved.
- 9. With reference to para. 22(b), some discussion took place as to the categories to be used for indicating the status of tasks. <u>The Secretaries</u> reported that Sub-Committee 'B', in rewriting its recommendations, had accepted the following categories, note of which would be included against each task in monthly status reports:
 - (a) unsolved, not under research
 - (b) unsolved, under research
 - (c) partially solved
 - (d) solved (currently readable).

These categories were approved.

- 10. The Secretaries were instructed to notify the instruct of Sub-Committees:
 - (a) that, in future, reference should always of made, to COMINT Gentures and not to COMINT Agencies,
 - and (b) that, in outure, reference chords always be made to COMMER, and not be 0.1.

(Note: This has been dore in 3/80/2 which is notached).

MINUTES OF FIFTH MEETING

- 11. <u>in Huddleace</u> duried his definition of GUMNF items given in para 2, on the provides that it took no account of Traffic Intelligence. A revised definition was therefore considered and will be included to the final recommendation.
- 12 The Chairman reported that the term JUMINT was considered uncatisfactory by the dat Journittee concerned, as it would be easily confused with other expressions in common use, such as UCMINT, JUGINT. It was therefore decided to adopt the term COMINTSUM metcad
- 13. With the above exception, the Minutes of the Lifth Meeting were approved.

PARA. 12 OF THE RECOMMENDATIONS OF SUB-CONDITIVES 'D'

14. After considerable discussion, <u>Colonel Heckemeyer</u> was requerved to redraft the suggested addition to para, 12 which had been tabled.

(Note: At the end of the meeting Colonel Heckemeyer read out a draft which was approved and will be incorporated in the recommendations of Sub-Committee 'D')

TAL DEUXEL "DECAM"

RECOMPENDATIONS OF SUB-CONTITTEE 'C' ON ITEM 3 OF ITS AGENDA

. 15. <u>General Corderman</u>, with reference to para. 3 of the paper, considered that the recommendation was inadequate and that standardisation should be effected as soon as possible. <u>It was therefore</u> agreed the following should be substituted;

> "To that end, the London Centre will prepare a proposed translation style and layout which will be introduced, with such modifications as are necessary, as soon as it has been considered by the U.S. technical specialists concerned."

- 16. It was also agreed that this proposed style and layout should be drawn up before the departure of the U.S. delegates.
- 17. Other changes in drafting were wade to pares. 4, 5 and 6 of the paper, which was therwise approved.

JECOMMENDATIONS OF SUB-COMMETTRE 'A ON FREN 2 OF ITS AGENDA

18. Minor changes in drafting were made and the paper was approved, subject to these manges

RECOMMENDATIONS OF SOB-GEMALTINES A OF THEM . OF THE ACENDA

- 19. <u>Sir Edward Pravis</u> queried whether it was really practicate to make a division of interception and other tasks. In his dev, the conference was being entirely successful in establishing methods of collaboration, but of the inter Physics units processed were not alch as a conference of the internet but likel
- 20. Equipped Cordenness encoded what the unchargements being add were the unchargements being add by this action of the set of the s
- 21. <u>The decade Travis second to interior with the interior second to the second second to the second secon</u>
- 22 <u>Galerzi cordenant receated his car dan sten communications</u> sere provided, all perchistolivizion of bases, upph of blocception of organizative, should be efforted.

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26. In view of the above discussion it was agreed that the first sentence of the paper from Sub-Committee '4' should be modified to read:

"Specific allocation of interception tasks and of search programmes is impracticable until adequate communications are established."

27. Considerable discussion also took place concerning the exchange of "Intercept Plans", but it was finally agreed to make no change and to approve the paper, subject to the modification in para. 26.

RECOMMENDATIONS OF SUB-COMMITTE "A' ON ITEM 5

28. This recommendation was approved.

EXCHANGE OF INFORMATION ON PRIORITIES

- 29. Discussion took place concerning the difficulties met by both parties in establishing priorities in collaboration with user departments.
- 30. It was then agreed that no special procedure could be established for keeping each other informed of the state of priorities.
- 31. <u>General Corderman</u> said that, in his view, the complete understanding which we had reached of each other's situation and capabilities was sufficient to ensure mutual assistance on priorities tasks the hoped that London would continue to assist the Washington Centre in any particular problem on request, as it had done in the past, and that London would similarly call upon Washington in cases of nece mity

DISCUSSION OF TERMS FOR THE PRODUCT AND FUNCTIONS OF COMINT CENTRES

- 32. <u>Captain Menger</u> enlarged upon his previous remarks concerning the difference between evaluation and interp. tation, with special reference to the jurisdictions cofficulties specialted with this question.
- 33 <u>Captain Smedber</u> and <u>F Huddleson</u> agreed with Saptain Sengar point of view but considered that no further discussion at this present conference would be duse.
- 54 <u>Sir Edward Travis sai</u> at, disguised under whatever terms the produce of communications intelligence was intelligence.
- 35. It was therefore agreed not to pursue this subject.

ANT OTHER BUSINESS

36. <u>Captain Smedberg</u> asked for the inclusion on a future Agenda of the question of whether wight be allowed the use of certain Special Intelligence. It was agreed to take this at the next ing

OUTSTANDING WORK



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The Exective Committee has directed $th_{1}t_{3}$ in future, reference should be made to <u>CENTRE</u> inclead of to <u>AGENCT</u> when referring to the production establishments and to <u>COMINT</u> instead of to <u>C.T.</u>

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Joint Secretary



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It was used that these could now coase, as they were superseded w the processes astablished in paragraph 3 of the Basic Agreement. It a correct allo that a definite date for ending the present restriction the would be negotiated in the near future, end Sir Edward Travis interstore to talear de STANCIE on this point after discussing with the Persentan Child 200

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is General Toutenear devictor worther linkson all deve ere eccessing s call cally for I. . purpones. He thought that one listion officer alght to handle or prevelythest, T.A. and transistica actiers. . He was sure that personnel would act a available in sufficient manere to oneble many distance off cere to to mantained.

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15. The dimension them passed to consideration of the U.S. draft specifies the second field to some actiont, and it was agreed that the addition that is could be used as the final Appendix on the subject in the subject same considered to be covered by the U.S. draft

and an with the U.S. draft appendix 0, SLA Edward Travis and the temptotions on Redtish personnel in Weshington would a dist the London Sigist Roard would have to establish an end one units on U.S. personnel attached to the London Sigist and Captain Snedherg, said that the inevitaba and Martain Snedherg, said that the inevitab-

17. All selected to paragraph 4 of the draft Appendix, General Contained that in the U.S. view every ananygement should be inter the torus, and by linicon officers but that sechnical details by the early be arounged direct between the operating personnel courses for deard Travis agreed with this method.

18. <u>General Gordernan</u> also said that his delegation wished to estublish as a general principle the fact that he requesing party would be responsible det providing the means of transport for material supplied by the other depice.

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12 appartichen if had is ware considered and it was approved thes they could not be in the final form.

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22 The Sectionarian when then instructed to denot a covering latter to the division of SMMADS and the Chediman of the London Sigint Board, to be signed by the Madridy of the Conference, <u>Section</u> Conference and the Effected Totals.

23. It was shown agreent wary of MOIS and the London Signat Board would would would be added by lotter, of approval being given to the recommandableme of the Conferences.



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EXECUTIVE CTTEE.

MINUTES OF EIGHTH AND FINAL MEETING.

OF THE EXPEUTIVE COMMITTEE.

held at 1015 on Wednesday, March 27th, 1946.

PRESENT;

Captain E. Hastings Chairman.

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Brigadier General Cordeman

Captain Wenger Captain Smedburg

Mr. Huddleson Mr. Cimperman Sir Edward Travis

Commander Lochnia

(Secretaries) Gemmander Manson Mr. Hinsley.

MINUTES OF SEVENTH MEETING.

1. With reference to para.1 of the draft minutes, Mr. Huddleson asked whether the recommendation should include a statement on the measurement of the mirrofilm to be used uniformly by both Centres. This point was discussed and it was agreed to make no change in the recommendation. It was agreed, however, that both parties would investigate the equipment at present in use and correspond in the near future with a view to using equipment of uniform size.

2. A few minor alterations were made to the draft Minutes, which were then approved.

APPENDIX Es

3. The Committee next considered the new paragraphs and the additional Exhibit 4 of Appendix E, and <u>Brigadier Tiltman</u> and <u>Colonel Rowlett</u> were called in at this point.

4. General Corderman expressed the view that a more definite statement than that given in Exhibit 4 would be advisable. Some iniative had to be taken in effecting a division of tasks and the COMINT Gentres themselves were best placed to take the first steps. Sir Edward Travis agreed with this view.

5. Brigadier Tiltman said that a more definite statement would necessitate the omission of paras. 3 (b) and (c) of Exhibit 4 concerning division of tasks on Nothing definite could be agreed on these points without further study. Moreover, better fields for the allocation of tasks might be found when this study was carried out.

6. <u>General Corderman</u> and <u>Sir Edward Travis</u> both considered that it was an urgent requirement that the necessary investigation should be

carried out at both Centres, and views exchanged as to tasks which should be left to one or the other Centre.

7. Brigadier Tiltman said there were research tasks in which division by allocation was not desirable as two heads were better than one. General Corderman however, said that this would not be true in circumstance

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when available personnel in either Gentre were inadequate to do all the necessary research, although he agreed that the allocation of tasks would have to proceed slowly.

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APPENDIK F

EXECUTIVE CTTE

Colonel Rowlett said he was sure that by the time 2 monthly status 8. reports had been exchanged, a considerable economy of personnel would have been effected.

In view of the above discussion, it was agreed that (a) the two 2. Centreswould undertake the necessary investigation of tasks which would be undertaken solely by one Centre or the other, effecting division of of labour in this way as early as practicable, but that (b) Exhibit 4. should be omitted from the Appendix.

10. A small drafting change was made in para. 1 of the Appendix, which was then approved.

COVERING PAPER

Sir Edward Travis said he thought that some mention should be made 110 in the covering remarks to the effect that the undertaking to exchange copies of all intercepts could not come into force at once, but would, in fact, take some time to arrange.

General Corderman, however, gave it as his view that most of the 120 arrangements were subject to this reservation and he considered that it was not necessary to refer specially to the exchange of raw material in this connection.

Sir Edward Travis, in view of this, agreed to withdraw his suggestion. 120

COVERING LEFFER

14. A draft was discussed and the Secretary was instructed to have a new version prepared.

APPENDIX A

15. This Appendix on "Bras to be need was discussed and approved, subject to minor changes.

AFPENDIX C

16. Changes made to this paper at earlier meetingswere next considered; Biscussion took place especially concerning the exchange of 'Interception plans."

470 was called in for this question, After hearing his views, it was agreed to alter part 9 of the paper to ensure that

18. With reference to para. 20 in the paper, concerning the total exchange of raw material, it was agreed to add that this would be effected as soon as it could be arranged, in order to cover the point raised by Sir Edward Travis in para. 11 above.

After these changes had been made, the Appendix was approved. 19.

APPENDIX D

20. This paper, concerning coordination in Traffic Analysis and was approved.

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APPENDIX F

21. Appendix F, concerning the Exchange of Communications Intelligence and Co-ordination in translation, was then considered.

22. Several changes were agreed, including the insertion of a reference to Traffic Intelligence in para.7, which was necessary in order to cover the point settled in para.10 of the minutes of the Seventh Meeting.

25. The Appendix was then approved.

APPERDIA G.

24. This paper on the exchange of Collateral Material was approved without further discussion.

APPENDIX I

25. The draft paper resulting from earlier discussions on the subject of liaison was discussed at length and approved, subject to several minor changes.

END OF COMMITTEES

26. It was agreed that the Committee had then completed its proceedings.

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MUNUTES OF FLENAET MEETING TO CONTIDUE

THE U.S. - BRITISH TECHNICAL CONFERENCE.

HELD AT 1600 ON WEDNESDAY, MARCH 27TH, 1966.

PRESENT:

Captain E.Mastings

Eaus General W.P. Cordemana.

Captain J.N.Wenger. Captain W.R.Smedberg. Captain L.S.Howsth. Captain E.S.L.Gondwin. Commander E.Kropper.

Colonel B.W.Heckamayer Colonel B.Rowlett Gaptain P.J.Fatton. Major L.F.Stone Captain C.Collins Lieut H.Schmidt.

Mr. S.E. Haddleson. Mr. J. A.Cimperman. Me. E.Christopher. Sir Edward Travis.

Brigadier J.Tiltman. Captain (S) D.A.Wilson.

ME LaJ. HOUDGE.

Column P.Maxr-Johnson. Columnitar C. Lochnis.

Secreterici: Commander G.C.Manson Er. F.H.Finsley

1. The Cheirman asked for any remarks on the Final draft of the Covering Paper and appendices prepared by the Conference.

2. General Gorderman, for the U.S. Delegation, and Contain Harger, Mr. Huddleson and Mr. Campernen, for their verious Departments, expressed their approval of the papers.

3. Shr Edward Travas consurred on beauty or the British representations.

4. The Chairman expressed his thanks to the associated meeting, especially to the Chairman of Sub-Committees, for their carticipation in discussions which had led to such important agreements between the cut conneries.

5. Sir Edward Travis thanked his U.S. colleagues for matine to book and for the Conference. He felt certain that the Conference had not been wild too toon. The highly estimfactory arrangements and the thin when realparty's domestic situation was in a state of flue would ensure that steps taken from now on in each country would be in line with the agreements that reached and would further strengthen the cellaboration which was to flowly established.

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He wished to express his thanks especially to the Chairman and Members of Sub-Counittees and in conclusion, he wished godspeed and good luck in the future to all members of the U.S. Delegation.

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6. <u>General Corderman</u> said he shared Sir Edwardds views concerning the threliness of the meetings. He felt that a great deal had been accordinated. If only because the COMINT representatives of the two countries had got together to settle things which had previously not been fully investigated, a great stop forward had been made.

The fruits of the work completed at the Conference might not be seen inmediately but no-ore could doubt that, from a long-term point-ofview, the recent meetings were an important stage in U.S.-Reitish relations in general and in U.S.-Dritish Communications Intelligence co-operation.

He charled the British delegates for the cordial reception given to every J.S. Maitor, the Chairman for the splendid way in which he had hundled the Conference, the Chairman of Sub-Counditiess for their work, and then the Secretarial for its consistent hard work and effection to the errangements.

Finally, he locked forward to a similar conference in Washington and extended a velocate to British Gelegates in advance.

7. The Chairman then announced that the recommendations of the Conference would be forwarded to the Chairman, STANOIE and to the Chairman, London STAINT Board for approval, and the meeting adjourned,

