CONFIRMATION HEARINGS ON FEDERAL APPOINTMENTS

HEARINGS BEFORE THE
COMMITTEE ON THE JUDICIARY
UNITED STATES SENATE
ONE HUNDRED ELEVENTH CONGRESS
SECOND SESSION

APRIL 22, APRIL 28, and MAY 13, 2010

PART 6

Serial No. J-111–4

Printed for the use of the Committee on the Judiciary
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STATEMENT OF JAMES K. BREDAR, NOMINATED TO BE U.S. DISTRICT JUDGE FOR THE DISTRICT OF MARYLAND

Judge BREDAR. Thank you, Mr. Chairman. And if the Committee will permit, I'm going to ask my family members to stand, since they're in the back of the room and I think they should be recognized, given the labor that they have committed to this endeavor.

First, I'd like to introduce my wife, Stacey Sewell Bredar, who teaches fifth grade in the Baltimore County Public Schools; my son, Thomas, who is a sophomore at Northwestern University in Evanston, Illinois. Next, my son, Daniel, who in 2 weeks will graduate from McDonough School and is headed to Harvard in the fall; and, then, my daughter, Sophie, who is five and is headed to kindergarten in the fall.

We are also joined today by my brother, John, who lives here in the District, and my nephew, Henry, who is 13 and in the seventh grade at St. Alban's School. My mother-in-law, Ann R. Sewell, is here, as is my career law clerk, Beverly Peyton Griffith.

My parents are not able to be with us. I'm sure they're watching with great interest from Denver, where they still live.

Thank you, Mr. Chairman.

Senator CARDIN. Judge Hollander.

[The biographical information follows.]
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UNITED STATES SENATE
COMMITTEE ON THE JUDICIARY

QUESTIONNAIRE FOR JUDICIAL NOMINEES

PUBLIC

1. **Name:** State full name (include any former names used).

   James Kelleher Bredar

2. **Position:** State the position for which you have been nominated.

   United States District Judge for the District of Maryland

3. **Address:** List current office address. If city and state of residence differs from your place of employment, please list the city and state where you currently reside.

   Office: United States Courthouse
   101 West Lombard Street, Chambers 8C
   Baltimore, MD 21201

   Residence: Reisterstown, MD

4. **Birthplace:** State year and place of birth.

   1957, Omaha, Nebraska

5. **Education:** List in reverse chronological order each college, law school, or any other institution of higher education attended and indicate for each the dates of attendance, whether a degree was received, and the date each degree was received.

   1981 – 1982, Yale Law School; Visiting Third Year Student

   1979 – 1981, Georgetown University Law Center; J.D. with honors, 1982

   1975 – 1979, Harvard University; B.A. with honors, 1979

6. **Employment Record:** List in reverse chronological order all governmental agencies, business or professional corporations, companies, firms, or other enterprises, partnerships, institutions or organizations, non-profit or otherwise, with which you have been affiliated as an officer, director, partner, proprietor, or employee since graduation from college, whether or not you received payment for your services. Include the name and address of the employer and job title or description.
1998 – Present
United States District Court for the District of Maryland
101 West Lombard Street, Chambers 8C
Baltimore, MD 21201
United States Magistrate Judge

Office of the Federal Public Defender for the District of Maryland
100 South Charles Street, Tower II, Ninth Floor
Baltimore, MD 21201
Federal Public Defender

1991 – 1992
Vera Institute of Justice
233 Broadway, 12th Floor
New York, NY 10279
Director, London Office, UK

Office of the Federal Public Defender for the District of Colorado
633 17th Street, Suite 1000
Denver, CO 80202
Assistant Federal Public Defender

1985 – 1989
Office of the United States Attorney for the District of Colorado
1225 17th Street, Suite 700
Denver, CO 80202
Assistant United States Attorney

1984 – 1985
Office of the District Attorney, 14th Judicial District
Moffat County Courthouse
221 West Victory Way
Craig, CO 81625
Deputy District Attorney

1983 – 1984
The Honorable Richard P. Matsch, United States District Judge
United States Courthouse
901 19th Street
Denver, CO 80224-3589
Law Clerk
September 1982 – December 1982
Perkins, Coie, Stone, Olsen & Williams (now, Perkins Coie)
Suite 300
1029 West Third Avenue
Anchorage, AK 99501-1981
Legal Intern

July 1982 – September 1982
Perkins, Coie, Stone, Olsen & Williams (now, Perkins Coie)
1201 Third Avenue, Suite 4800
Seattle, WA 98101-3099
Summer Associate

June 1982 – July 1982
Perkins, Coie, Stone, Olsen & Williams (now, Perkins Coie)
1029 West Third Avenue, Suite 300
Anchorage, AK 99501-1981
Summer Associate

October 1981 – May 1982
Jacobs, Jacobs & Gruenberg (now, Jacobs, Gruenberg, Belt, Dow & Katz)
350 Orange Street
New Haven, CT 06511
Law Clerk

1981
Winthrop, Stimson, Putnam & Roberts (now, Pillsbury, Winthrop)
1540 Broadway
New York, NY 10036
Summer Associate

October 1980 – May 1981
Morgan, Lewis & Bockius
1111 Pennsylvania Avenue, N.W.
Washington, DC 20004
Law Clerk

1976 – 1980 (summers)
National Park Service, U.S. Department of the Interior
Rocky Mountain National Park
Estes Park, CO 80517
Ranger
Other Affiliations (Uncompensated)

2007 – Present
Vera Institute of Justice
233 Broadway, 12th Floor
New York, NY 10279
Trustee (member, Audit Committee)

2002 – 2009
Tuscon Springs Architectural Committee (neighborhood association)
Reisterstown, MD
Member (and de facto Chair)

1994 – 1998
National Ski Patrol
Whitetail Resort
13805 Blairs Valley Road
Mercersburg, PA 17236
Volunteer Ski Patroller, EMT

National Ski Patrol
Winter Park Resort
Winter Park, CO 80482
Volunteer Ski Patroller, EMT

7. Military Service and Draft Status: Identify any service in the U.S. Military, including dates of service, branch of service, rank or rate, serial number (if different from social security number) and type of discharge received, and whether you have registered for selective service.

I have not served in the military. I registered for selective service in 1975.

8. Honors and Awards: List any scholarships, fellowships, honorary degrees, academic or professional honors, honorary society memberships, military awards, and any other special recognition for outstanding service or achievement.

Special Recognition for Commitment to Effective Assistance of Counsel and Equal Access to Justice, Defender Services Committee of the Judicial Conference of the United States and the Administrative Office of the United States Courts, Defender Services Division, 1997
Special Achievement Award, United States Department of Justice, 1987
Cum Laude – J.D., Georgetown University Law Center, 1982
Selection for Law Review, American Criminal Law Review, Georgetown University Law Center, 1980
9. **Bar Associations**: List all bar associations or legal or judicial-related committees, selection panels or conferences of which you are or have been a member, and give the titles and dates of any offices which you have held in such groups.

   Committee on Federal-State Jurisdiction, Judicial Conference of the United States
   Federal Public/Community Defenders Representative and Spokesperson before the
   Committee on Criminal Law, Judicial Conference of the United States (1996 – 1997)
   Federal Bar Association, Maryland Chapter (Governor, 1994 – present)
   Maryland State Bar Association
   Baltimore City Bar Association
   Colorado Bar Association
   Denver Bar Association
   American Bar Association
   District of Columbia Federal Public Defender Selection/Reappointment Committee
   Criminal Justice Act Committee for the District of Maryland (Co-Chair, 1998 – present)
   Selection Committee, Criminal Justice Act Supervising Attorney for the District of
   Maryland
   Criminal Practice Working Group, U.S. District Court for the District of Maryland,
   1995 – 1998 (organizing member together with then-U.S. Attorney Lynne Battaglia)

   During my tenure as a U.S. Magistrate Judge, I have served on multiple local court
   committees including the Long-Range Planning Committee, the Bench-Bar Liaison
   Committee, the Security Committee, and the Court Operations Committee. Security
   Committee Chair, 2010 – present.

10. **Bar and Court Admission**:

    a. List the date(s) you were admitted to the bar of any state and any lapses in
       membership. Please explain the reason for any lapse in membership.

       Colorado, May 25, 1983 (inactive status since approximately 2001 as I no longer
       practice there)

       Maryland, June 15, 1995

       There have been no lapses in membership.

    b. List all courts in which you have been admitted to practice, including dates of
       admission and any lapses in membership. Please explain the reason for any lapse
       in membership. Give the same information for administrative bodies that require
       special admission to practice.

       Colorado Supreme Court, 1983, inactive since approximately 2001 as I no longer
       practice there.
       United States District Court for the District of Colorado, 1983
       United States Court of Appeals for the Tenth Circuit, 1985
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United States Court of Appeals for the Fourth Circuit, 1992
United States District Court for the District of Maryland, 1993
Supreme Court of the United States, 1993
Court of Appeals of Maryland, 1995

There have been no lapses in membership.

11. **Memberships:**

   a. List all professional, business, fraternal, scholarly, civic, charitable, or other organizations, other than those listed in response to Questions 9 or 10 to which you belong, or to which you have belonged, since graduation from law school. Provide dates of membership or participation, and indicate any office you held. Include clubs, working groups, advisory or editorial boards, panels, committees, conferences, or publications.

Tufton Springs Architectural Committee (neighborhood association) (2001 – present)
   Member of Schools Committee (applicant interview committee 1983 – 1992)
The Harvard Club of Maryland (1993 – present)
Lawyers’ Round Table Law Club, Baltimore, Maryland (2000 – present)
   Secretary (presiding member) (April 2009 – present)
Scarlets Inn Law Club, Baltimore, Maryland (2002 – present)
Tred Avon Yacht Club (2007 – present), member
Catalina 320 International Association (2004-2010), member
Chesapeake Bay Maritime Museum, St. Michaels, Maryland, “Contributing Member” (1994 – present)
The Sierra Club, 1980 – 1985 (approximate)
Community Alternative Placement Services (community corrections program),
   Craig, Colorado
   Board Member (1984 – 1985)

b. The American Bar Association’s Commentary to its Code of Judicial Conduct states that it is inappropriate for a judge to hold membership in any organization that invidiously discriminates on the basis of race, sex, or religion, or national origin. Indicate whether any of these organizations listed in response to 11a above currently discriminate or formerly discriminated on the basis of race, sex, religion or national origin either through formal membership requirements or the practical implementation of membership policies. If so, describe any action you have taken to change these policies and practices.

6
To my knowledge, none of the organizations listed above currently discriminates or formerly discriminated on the basis of race, sex, religion, or national origin either through formal membership requirements or the practical implementation of membership policies.

12. Published Writings and Public Statements:

a. List the titles, publishers, and dates of books, articles, reports, letters to the editor, editorial pieces, or other published material you have written or edited, including material published only on the Internet. Supply four (4) copies of all published material to the Committee. (See Attachment #1, Published Writings, Senate Questionnaire, Question #12a.)

Defense News, Newsletter for Maryland CIA Panel Attorneys, published periodically by me from April 1996 to October/November 1997 during my tenure as Federal Public Defender for the District of Maryland


*Watch the Western Sky...*, Spinsheet Magazine, July 2005, Annapolis, Maryland

Brief statements of mine appearing in publications of the Institute for the Advancement of the American Legal System, University of Denver

b. Supply four (4) copies of any reports, memoranda or policy statements you prepared or contributed in the preparation of on behalf of any bar association, committee, conference, or organization of which you were or are a member. If you do not have a copy of a report, memorandum or policy statement, give the
name and address of the organization that issued it, the date of the document, and a summary of its subject matter.

During my service as Federal Public Defender for the District of Maryland, between 1992 and 1998, I served as a member of the Defender Services Advisory Group under the umbrella of the Judicial Conference of the United States. This group, made up of seven federal defenders and seven Criminal Justice Act panel members, met several times each year. We represented the interests of the federal defender community before the Judicial Conference and other bodies. We regularly took positions and made requests on budgetary and administrative issues. We annually met with the Judges of the Defender Services Committee of the Judicial Conference. These many years later, I do not have copies or specific memories of any particular reports or statements that we issued. In general, we urged the judiciary to seek adequate funding for our offices and to approve logical and appropriate work rules for our colleagues and subordinates in the federal defender system.

Since 2007, I have served as a member of the U.S. Judicial Conference Committee on Federal-State Jurisdiction. That committee meets semiannually to consider policy issues within its jurisdiction on behalf of the U.S. Courts, and then it makes recommendations to the full Conference. I have not been the author of any specific report of this body, although I have been a faithful participant in its deliberations since my appointment to its membership. Reports of the Committee prepared while I have been a member are on file with the Secretariat of the U.S. Judicial Conference, Administrative Office of the U.S. Courts, and are supplied in Attachment #2.

Since 2007, I have served as a Trustee of the Vera Institute of Justice in New York, New York. This non-profit institute regularly conducts studies and publishes analyses of problems afflicting the justice system and urban communities, both in the U.S. and abroad. Other than the report that I edited (and partially authored) when an employee of this institute in 1992, *Justice Informed: The Pre-Sentence Report Pilot Trials in the Crown Court*, Vera Institute of Justice, and Her Majesty's Home Office, available at: http://www.vera.org/content/justice-informed-pre-sentence-report-pilot-trials-crown-court, I have not prepared statements or publications for this organization.

c. Supply four (4) copies of any testimony, official statements or other communications relating, in whole or in part, to matters of public policy or legal interpretation, that you have issued or provided or that others presented on your behalf to public bodies or public officials. (See Attachment #3, Testimony and Official Statements to Public Bodies, Senate Questionnaire, Question #12c.)

Statement of James K. Bredar, Federal Public Defender for the District of Maryland, before the Subcommittee on Intellectual Property and Judicial
Statement of James K. Bredar, Former Director of the London Office, Vera Institute of Justice, before the Royal Commission on Reform of the [British] Criminal Justice System ("the Runciman Commission"), London, England, June 1992. Note: I provided written and oral testimony before the Royal Commission in relation to the advisability of requiring presentence reports as part of the British sentencing process. I also addressed the mechanics of "plea bargaining" in the British criminal courts. I no longer have in my possession copies or transcripts of this testimony.

d. Supply four (4) copies, transcripts or recordings of all speeches or talks delivered by you, including commencement speeches, remarks, lectures, panel discussions, conferences, political speeches, and question-and-answer sessions. Include the date and place where they were delivered, and readily available press reports about the speech or talk. If you do not have a copy of the speech or a transcript or recording of your remarks, give the name and address of the group before whom the speech was given, the date of the speech, and a summary of its subject matter. If you did not speak from a prepared text, furnish a copy of any outline or notes from which you spoke. (See Attachment #4, Speeches and Talks, Senate Questionnaire, Question #12d.)

This list represents the presentations I have identified through searches of my files and internet databases. While Federal Public Defender, and since my appointment as a Federal Magistrate Judge, I have made a number of brief speeches and introduced a variety of people at public gatherings; I have tried my best to list all of them here, although there may be some that I have not been able to identify or locate.

June 3, 2009 – Speech to introduce Senator Benjamin Cardin at the Annual Dinner of the Federal Bar Association, Maryland chapter, Baltimore, Maryland

May 15, 2009 – Speech in connection with the presentation of the John Adams Award, before the members of the Maryland Criminal Justice Act panel, Baltimore, Maryland

November 2008 – A (Former) Criminal Lawyer’s Perspective on the Civil Justice System, speech delivered to the Lawyers’ Round Table Law Club, Baltimore, Maryland

August 2007 – The American Plea Bargaining Process from the Perspectives of a Prosecutor, a Defense Attorney, and a Judge as Revealed Through the Examination of a Hypothetical Case, presentation at a Ford Foundation event for academics and government lawyers, Beijing, China (presentation prepared by me but delivered by a colleague after I was unexpectedly hospitalized in Beijing).
January 2007 – Presentation notes - judicial administration issues, presentation to academics and government officials, Ankara, Turkey

January 20, 2006 – The Judicial Role in Dispute Resolution: A View from the U.S. District Court for the District of Maryland, speech delivered to the Virginia Bar Association, Williamsburg, Virginia

November 3-4, 2005 – Participant in panel discussion addressing labor and employment issues, Georgetown University, Washington, D.C.

November 2, 2005 – Untitled speech before a meeting of lawyers convened to consider their undertaking the representation of state death row inmates seeking habeas corpus relief in the federal courts, United States Courthouse, Baltimore, Maryland

May 14, 2004 – Offensive and Unproductive Behavior in Mediation and Settlement Conferences -- Why Some Mediation Efforts Fail, speech delivered to members of the Federal Bar, Baltimore, Maryland

March 3, 2004 – Maryland State Court Bail System Task Force meeting -- I was a guest invited to give comments during discussion of potential reforms

January 2004 – Participant in panel discussion of labor and employment issues, Yale Club, New York, New York

2004 – Participant in Continuing Legal Education seminar, “Advice from the Experts: Successful Strategies for Winning Commercial Cases in Federal Court,” Baltimore, Maryland

March 5, 2003 – Untitled speech on the South African criminal justice system, delivered to the Sergeants Inn Law Club, Baltimore, Maryland

September 2002 – Untitled presentation on pica bargaining, Port Elizabeth, Pretoria, and Kwazulu-Natal, South Africa

February 26, 2001 – Defending the Indigent in Federal Court: A Brief History and Current Practice in Maryland, speech delivered to the Lawyers' Round Table Law Club, Baltimore, Maryland

Naturalizations speech (delivered approximately five times annually since 1998 during naturalization ceremonies). This speech was written by others before I became a judge and was passed on to me by more senior colleagues. I have made some amendments and sometimes do not deliver every paragraph, particularly when there are time constraints.
May 8, 1998 – Transcript of my speech upon being installed as United States Magistrate Judge, Baltimore, Maryland

May 30, 1997 – Outline of speech during admissions ceremony for law clerks to the judges of the United States District Court and the United States Court of Appeals for the Fourth Circuit, Baltimore, Maryland

June 1995 – Outline of speech during admissions ceremony for law clerks to the judges of the United States District Court and the United States Court of Appeals for the Fourth Circuit, Baltimore, Maryland


August 16-18, 1993 – Participant in panel discussion on the role of the probation officer, Tenth Circuit Sentencing Institute, Denver, Colorado

May 13-14, 1993 – Special Administration of Justice Seminar on Federal-State Challenges, presented by The Brookings Institution Center for Public Policy Education, Easton, Maryland – I was a panelist in a discussion of the topic, “The Federal Role in Criminal Justice: When Does a Necessary Responsibility Become an Unwarranted Intrusion?”

April 1993 – Participant in panel discussion on the topic of the war on drugs, The Dartmouth Club of Maryland, Baltimore, Maryland

February 5, 1993 – Transcript of my speech upon being installed as the Federal Public Defender for the District of Maryland, Baltimore, Maryland


Five speeches delivered at ceremonies to honor colleagues (James Wyda, January 22, 1999, upon his investiture as Federal Public Defender; the Hon. Daniel E. Klein, Jr., after his death and for the memorial minutes of the Baltimore City Circuit Court, spring 2002; the Hon. J. Frederick Motz, upon his receiving
the Heaney Award from the Maryland State Bar Association, summer 2002; William Henry, upon his installation as the Chief Probation Officer for the District of Maryland, June 13, 2001; and Gary Jordan, First Assistant United States Attorney, at the court memorial service after his death, 1996)

March 11, 1989 – Participant in panel discussion on the topic of white-collar crime, Dartmouth Lawyers Association, Colorado

March 1988 – Outline of presentation at the Colorado Law Enforcement Training Academy on the subject of case preparation, Golden, Colorado

Date unknown – Participant in panel discussion of ethical issues, University of Baltimore Law School, Baltimore, Maryland (no notes or outline in my possession)

Date unknown – Outline of presentation made at U.S. Probation Officer Training in Baltimore, Maryland, after I became Federal Public Defender for the District of Maryland

c. List all interviews you have given to newspapers, magazines or other publications, or radio or television stations, providing the dates of these interviews and four (4) copies of the clips or transcripts of these interviews where they are available to you.
(See Attachment # 5, Newspaper Articles, Senate Questionnaire, Question #12c)

Throughout my career I have had many occasions to be interviewed by various media outlets. I have thoroughly searched my files and internet databases in an effort to produce as complete a list of these as I could, but it is still possible there are some I was not able to locate.

Mark Abromaitis, Colorado Ski Hall of Famer Still Chasing the Powder, The Erickson Tribune, December 2009, at 1

Matthew Dolan, Halfway House Let 10 Inmates Leave at Night, The Baltimore Sun, January 31, 2008, at 1A


Matthew Dolan, A New Push to Build Federal Jail in Maryland, The Baltimore Sun, January 31, 2006, at 1A

Baltimore Housing Discrimination Case Back in Court after Settlement Talks Fail, The Associated Press (news feed), April 7, 2005
597

*Talks Unravel in Public Housing Discrimination Settlement*, The Associated Press (news feed), April 7, 2005

Stephanie Hanes, *High Court Upsets Rules on Sentencing; Evidence that Affects Term Must Be Presented to Jury; Federal Guidelines Long Debated; Decision Might Open Door to Rollback of Sentences*, The Baltimore Sun, January 13, 2005, at 1A

Stephanie Hanes, *Attorney Award Gives Credit Where It Is Due*, The Baltimore Sun, July 19, 2004, at 1B

Peter Geier, *Md. Panel Attorney Program Honors Member Joshua Treen for Service to Criminal Justice System*, The Daily Record (Baltimore, MD), May 12, 2001, at 13

Rachel Elbaum, *Diane L. Brodar, 40, Manager of Hospital Diabetes Program (Obituary)*, The Baltimore Sun, August 7, 1998, at 5B

Michael James, *Judge Allows IRA Member to Finish Sentence in Ireland; He Was Convicted in Smuggling Plot*, The Baltimore Sun, August 15, 1997, at 3B

Tim Doran, *Bomb Judge Sets No-nonsense Tone*, Detroit Free Press, April 24, 1997, at 5A

Maurice Possley, *Oklahoma City Bombing Trial; Star on the Bench Singes Lawyers*, Austin American-Statesman (Texas), April 20, 1997, at H1

Maurice Possley, *Bombing Case Judge Known for Intensity, Tight-fisted Control*, Fort Worth Star-Telegram (Texas), April 13, 1997, at 1

Maurice Possley, *Oklahoma Bomb Trial Judge Known for Pursuing Truth*, Chicago Tribune, April 13, 1997, at 4C

Sandy Banisky, *Bomb Trial Judge is the “Anti-Ito”: Order: A No-nonsense Judge Is Presiding at the First Oklahoma City Bombing Trial*, The Baltimore Sun, April 1, 1997, at 2A


Karen Abbott, *Doing the Right Thing Paramount to Matsch; Judge in Bomb Case Known for Weathering Pressure from Public*, Rocky Mountain News (Denver, CO), March 23, 1997, at 4A
Why the Public Defender Opposes an Impending Execution, Maryland Church News, January/February 1997, at 5

Lee Hancock, Order in the Court: Judge Makes Clear He's the Boss at Bombing Trial, Getting Praise for Firmness but Criticism for Secrecy, The Dallas Morning News, January 22, 1997, at 1A

Scott Higham, Courthouse Flaws Featured in Film, Design: The Cramped Federal Garment Building in Downtown Is Called One of the Worst in the Nation by Jurists and Engineers. It Is Being Used to Show What Not to Construct, The Baltimore Sun, September 6, 1996, at 1A


Kevin Johnson, Colo. Judge Takes Over Bomb Trial // Strict but Fair, Colleagues Say, USA Today, December 5, 1995, at 2A


Norris P. West, Prisoner Transfer Denied Amid Continued Heat, The Baltimore Sun, August 5, 1995, at 3B

Marcia Myers, 3 languish in jail awaiting INS action, The Baltimore Sun, August 26, 1994, at 1A

Lyle Dennis, Justices Allow Extra Penalty for Persistent Recidivists, The Baltimore Sun, May 24, 1994, at 12B


Glenn Small, Thanos apt to die next week, The Baltimore Sun, May 11, 1994, at 1B


Glenn Small, Thanos stay of execution set to expire Thursday, The Baltimore Sun, February 27, 1994, at 2B
599

[Editorial] For the Record, The Washington Post, March 5, 1993, at A20 (I did not submit this for publication. The Post took it from my investiture speech listed in Q12a. above.)

Amy Lignitz, Arkansas Prison Fugitive Convicted of Air Piracy, The Associated Press (news feed), September 17, 1992

Sue Lindsay, White-collar Handcuff Rules Raise Hackles, Rocky Mountain News, March 4, 1990, at 10

United Press International (news feed), February 13, 1989

Girardi Sentenced to Three Years Probation, PR Newswire (news feed), January 17, 1989

Girardi Pleads Guilty to Filing False Income Tax Return, PR Newswire (news feed), December 12, 1988


Jim Eaton, 5 Counts Filed in Weekend Shooting, Northwest Colorado Daily Press, August 22, 1984, at 1


13. Judicial Office: State (chronologically) any judicial offices you have held, including positions as an administrative law judge, whether such position was elected or appointed, and a description of the jurisdiction of each such court.


This position is “appointed,” not “elected.” Magistrate Judges conduct preliminary proceedings in felony cases, all proceedings in petty offense cases, and all proceedings in misdemeanor and civil matters (including entry of final judgment) upon consent of the parties. Magistrate Judges also conduct civil mediation and settlement conferences, oversee civil discovery, and rule on nondispositive motions in civil cases. In the District of Maryland, Magistrate Judges routinely handle Social Security appeals and, upon consent of the parties in those cases, enter final judgment.
a. Approximately how many cases have you presided over that have gone to verdict or judgment?

Magistrate Judges mainly conduct preliminary proceedings, in both their assigned civil and criminal cases, and are usually not the judicial officer who enters final judgment. The exception is the misdemeanor/petty offense caseload, which for me numbers in the hundreds annually, in which I as a Magistrate Judge routinely enter final judgment.

Some civil cases are handled by Magistrate Judges to their conclusion, upon consent of the parties. In that regard, I have conducted 18 civil jury trials and approximately 15 to 25 bench trials after which I have entered final judgment, and, over 12 years, I have probably entered final judgment in another 100 to 200 civil matters. Including dispositions after trial and dispositions on motion, and including both civil and misdemeanor/petty offense criminal cases, I estimate that I have presided over at least a thousand cases that have proceeded to verdict or judgment since becoming a Magistrate Judge in 1998.

i. Of these, approximately what percent were:

<table>
<thead>
<tr>
<th>Type of Proceeding</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jury trials</td>
<td>5% (18 civil jury trials)</td>
</tr>
<tr>
<td>Bench trials</td>
<td>95% (almost all were misdemeanor/petty offense criminal matters, but approximately 15 to 25 were civil cases)</td>
</tr>
<tr>
<td>Civil proceedings</td>
<td>20%</td>
</tr>
<tr>
<td>Criminal proceedings</td>
<td>80%</td>
</tr>
</tbody>
</table>

b. Provide citations for all opinions you have written, including concurrences and dissents.


601


In re Yoder's Slaughterhouse Site, Grantsville, Garrett County Md., 519 F. Supp. 2d 574 (D. Md. 2007)


U.S. v. Zarate, 492 F. Supp. 2d 514 (D. Md. 2007)


602

In re Application for an Order Authorizing the Installation and use of a Pen Register and Directing the Disclosure of Telecommunications Records for Cellular Phone assigned the Number Sealed, 439 F. Supp. 2d 456 (D. Md. 2006)

Steiner v. County Com’rs of Caroline County, No. WDQ-05-1517, 2006 WL 2265103 (D. Md. May 18, 2006)

In re U.S. for Orders Authorizing Installation and Use of Pen Registers and Caller Identification Devices on Telephone Numbers, 416 F. Supp. 2d 390 (D. Md. 2006)


In re Application of U.S. for an Order Authorizing Installation and Use of a Pen Register and a Caller Identification System on Telephone Numbers (Sealed), 402 F. Supp. 2d 597 (D. Md. 2005)


Rogosin v. Mayor and City Council of Baltimore, 164 F. Supp. 2d 684 (D. Md. 2001)


c. For each of the 10 most significant cases over which you presided, provide: (1) a capsule summary of the nature of the case; (2) the outcome of the case; (3) the name and contact information for counsel who had a significant role in the trial of the case; and (3) the citation of the case (if reported) or the docket number and a copy of the opinion or judgment (if not reported).

1. Mr. Mattress v. Sealy Mattress, No. WMN-95-1157

This was a breach of contract/antitrust matter brought by a mattress retailer against a mattress manufacturer alleging contractual violations as well as unlawful collusion between the manufacturer and another retailer. There were counterclaims. The trial lasted just under two weeks. Jury verdicts for the
defendant and counterclaim defendant. No reported opinion. (See Attachment #6, Copies of Opinions or Judgments in Unreported Cases, Senate Questionnaire, Question #13c.)

Counsel for Plaintiff: John Henry Lewin, Jr. (retired)
Venable LLP
750 E. Pratt Street, Suite 900
Baltimore, MD 21202
410.244.7400

Counsel for Defendant: Randall L. Speck
Kaye, Scholer, Fierman, Hays & Handler
901 15th Street, Suite 1100, N.W.
Washington, DC 20005
202.682.3500


In this case, a personal watercraft rental agency, having obtained a stay of an injured renter’s tort suit against it, sought exoneration from or limitation of any liability it might have in relation to the accident, pursuant to the Ship-Owners Limitation of Liability Act of 1851. I held after a bench trial that 1) the owner’s employees were negligent in failing to warn the renter of limitations on the craft’s steerability, and 2) that the owner was in privity with such negligence. I denied exoneration from or limitation of liability after a hotly contested bench trial lasting about one week.

Counsel for Petitioner/Defendant: Robert L. Ferguson, Jr.
Ferguson Schetelig and Ballew
100 South Charles Street, Suite 1401
Baltimore, MD 21201
410.837.2200

Counsel for Respondent/Plaintiff: Guerdon Macy Nelson
Law Office of G. Macy Nelson
401 Washington Avenue, Suite 803
Towson, MD 21204
410.296.8166

3. Mollica v. Salisbury University, JKB-04-1542

This was a claim of gender discrimination in employment brought by a male executive against the female president of Salisbury University and against the University itself. After a jury trial of one week, a verdict was returned in favor of the University president and the University. No reported opinion. (See Attachment #6, Copies of Opinions or Judgments in Unreported Cases.)
605

Counsel for Plaintiffs: Suzanne M. Tsintolas
Law Office of Suzanne Tsintolas
14724 Westbury Road
Rockville, MD 20853
301.460.4000

Counsel for Defendants: Anne Love Donahue
State of Maryland Office of the Attorney General
200 Saint Paul Place, 17th Floor
Baltimore, MD 21202-2021
410.576.6450


This civil rights case, claiming excessive force, was brought by a Maryland state prisoner against various correctional officials. After a bench trial, I concluded that the plaintiff’s evidence was insufficient because of a lack of credibility. Accordingly, I rendered judgment for the defendants. No reported opinion. (See Attachment #6, Copies of Opinions or Judgments in Unreported Cases.)

Counsel for Plaintiff: Stephen Z. Meehan
Prisoner Rights Information System of Maryland, Inc.
P.O. Box 929
Chestertown, MD 21620
410.778.1700

Counsel for Defendants: Angela M. Eaves
Courthouse
20 West Courtland Street
Bel Air, MD 21014
410.638.3264

Wendy A. Kronmiller
Maryland Department of Health & Mental Hygiene
55 Wade Avenue
Catonville, MD 21228
410.402.8101


In this declaratory judgment action, the issue before the jury was whether or not the defendant, Robert J. Barlett, was a resident of his parents’ home at the time of
the accident. Based on the jury's verdict that he was not a resident, I rendered judgment for the defendant Nationwide Mutual Insurance Company since Barlett was not its insured; I also rendered judgment for the plaintiffs under the decedent's uninsured motorist insurance coverage. No reported opinion. (See Attachment #6, Copies of Opinions or Judgments in Unreported Cases.)

Counsel for Plaintiffs: Paul D. Bekman  
Salsbury Clements Bekman Marder & Adkins, LLC  
300 West Pratt Street, Suite 450  
Baltimore, MD 21201  
410.539.6633

Counsel for Defendants: Patricia McHugh Lambert  
Hodes, Pessin & Katz, P.A.  
901 Dulaney Valley Road, Suite 400  
Towson, MD 21204  
410.938.8800

Alan B. Gnapp  
Duane, Hauen & Gnapp, P.C.  
10 East Franklin Street  
Richmond, VA 23219-2106  
804.644.7900

Thomas Vincent McCarron  
Semmes, Bowen & Semmes, P.C.  
25 South Charles Street, Suite 1400  
Baltimore, MD 21201  
410.576.4854

6. Cline v. Christy, JKB-03-529

This wrongful death case ended in a jury verdict for the plaintiffs. However, the small amount of damages awarded, $8,000 to each plaintiff, prompted the plaintiffs to file a motion to alter or amend the judgment. I concluded that the jury, in keeping with Maryland law, had exercised its discretion to render a compromise verdict based upon evidence that could have been interpreted by the jury as showing some negligence on the part of the decedent as well as evidence indicating that the decedent’s adult children, who were plaintiffs, had only a distant relationship with him and, therefore, did not deserve a large damage award. No reported opinion. (See Attachment #6, Copies of Opinions or Judgments in Unreported Cases.)
607

Counsel for Plaintiffs: Elliot N. Lewis
Elliot N. Lewis, P.A.
111 North Charles Street, Seventh Floor
Baltimore, MD 21201
410.962.1442

Counsel for Defendants: Lawrence E. Ballantine
One West Pennsylvania Avenue, Suite 500
Towson, MD 21204
410.852.8012


Sutton sued various Maryland state prison officers and officials after he received lacerations to his head from a heavy chain swung by Officer Harrison. Sutton had disobeyed Harrison's order to return to his cell after the cell door had been accidentally opened. Although the extent of Harrison's action was not justifiable in light of the circumstances, which included the lack of real danger posed by a much smaller Sutton against the 250-pound Harrison, I concluded that Sutton had failed to prove that Harrison "wantonly and unnecessarily inflicted pain," the Eighth Amendment standard for imposition of liability. This case turned on its particular circumstances and applied well-established precedent.

Counsel for Plaintiff: Anthony F. Vittoria
Ober, Kaler, Grimes & Shriver, P.C.
120 East Baltimore Street
Baltimore, MD 21202-1643
410.685.1120

Counsel for Defendants: Gloria Wilson Shelton
State of Maryland, Office of the Attorney General
200 Saint Paul Place
Baltimore, MD 21202-2021
410.576.6300


In a case arising under the court's admiralty jurisdiction, Smith made an insurance claim for damage to his boat. Defendant denied the claim on the basis that the marine survey supplied by Smith prior to the underwriting of the policy had misrepresented the condition of the boat. I rendered judgment for the insurance company because I concluded that Smith had violated his duty under the doctrine
of *aberratiae fidei* to disclose all material information so as to render the insurance contract voidable at Continental's option.

**Counsel for Plaintiff:**

J. Stephen Simms  
Simms Showers, LLP  
20 South Charles Street, Suite 702  
Baltimore, MD 21201  
410.783.5795

**Counsel for Defendant:**

Ranji Martelli Garrett  
Law Offices of Ranji M. Garrett  
15200 Shady Grove Road, Suite 202  
Rockville, MD 20850  
301.296.4474


This case involved a claim of excessive force against police officers. The jury rendered a verdict for the defendants, and I entered judgment accordingly. No reported opinion. *(See Attachment #6, Copies of Opinions or Judgments in Unreported Cases.)*

**Counsel for Plaintiff:**

Randall James Craig, Jr.  
Craig and Henderson, LLC  
19 East Fayette Street, Suite 401  
Baltimore, MD 21202  
410.727.0406

**Counsel for Defendants:**

Joseph E. Spicer  
Jones and Associates, P.C.  
111 South Calvert Street, Suite 2700  
Baltimore, MD 21202  
410.385.5240


The plaintiff, an elderly woman, brought this personal injury case under the court's diversity jurisdiction. After a three-day trial, the jury found in favor of the defendant. No reported opinion. *(See Attachment #6, Copies of Opinions or Judgments in Unreported Cases.)*

**Counsel for Plaintiff:**

Michael J. Kopen  
Kopen and Collison, LLP  
P. O. Box 1028  
Easton, MD 21601  
410.822.3900
Counsel for Defendant: Jeffrey M. Kotz  
Kandel, Klitjen, Kotz & Betten, LLP  
502 Washington Avenue, Suite 610  
Towson, MD 21204  
410.339.7100  

d. For each of the 10 most significant opinions you have written, provide: (1) citations for those decisions that were published; (2) a copy of those decisions that were not published; and (3) the names and contact information for the attorneys who played a significant role in the case.  
Counsel for Government: Barbara Sale, Supervisory Assistant United States Attorney  
United States Attorney’s Office  
36 South Charles Street, Fourth Floor  
Baltimore, MD  21201  
410.209.4902  
and  
Paul M. Tiao, Assistant United States Attorney  
410.209.4916  
Counsel for the Defendant: None. *Ex parte* proceeding.  
Counsel for Plaintiffs: Douglas R.M. Nazarian (then a partner at  
Hogan & Hartson, and now Chair,  
Maryland Public Service Commission)  
William Donald Schaefer Tower  
Six St. Paul Street, 16th Floor  
Baltimore, MD 21202  
410.767.8039  
Counsel for Defendants: David Reid Moore  
Office of the Attorney General, Civil Litigation  
200 St. Paul Place, 20th Floor  
Baltimore, MD 21202  
410.576.7906  

3. *In Re Yoder's Slaughterhouse Site, Grantsville, Garrett County, Maryland*, 519 F. Supp. 2d 574 (D. Md. 2007)

   Counsel for Government: Larry D. Adams, Assistant U.S. Attorney  
   Office of the United States Attorney  
   36 South Charles Street, Fourth Floor  
   Baltimore, MD 21201  
   410.209.4801

   Counsel for the Defendant: None. *Ex parte* proceeding.


   Counsel for the Government: Rod Rosenstein, United States Attorney  
   36 South Charles Street, Fourth Floor  
   Baltimore, MD 21201  
   410.209.4800

   Counsel for the Defendant: None. *Ex parte* proceeding.


   Counsel for Movant: Adam L. Pearlman, Dane H. Butzwinkas,  
   Lisa M. Duggan, Williams & Connelly, LLP  
   725 12th Street, N.W.  
   Washington, DC 20005  
   202.434.5244

   Counsel for Government: David Copperthite, Assistant United States  
   Attorney  
   36 South Charles Street, Fourth Floor  
   Baltimore, MD 21201  
   410.209.4800


   Counsel for Petitioner/Defendant: Robert L. Ferguson, Jr.  
   Ferguson, Schetelich and Ballew, P.A.  
   1401 Bank of America Center  
   100 South Charles Street  
   Baltimore, MD 21201  
   410.837.2200

26
Counsel for Respondent/Plaintiff:  G. Macy Nelson
401 Washington Avenue, Suite 803
Towson, MD  21204
410.296.8166


Counsel for Plaintiff:  Mark T. Mixter
20 South Charles Street, Ninth Floor
Baltimore, MD  21201
410.539.8415

Counsel for Defendant:  Mary Malloy Dimaio,
Maher & Associates
502 Washington Avenue, Suite 410
Towson, MD  21204
410.769.8100

J. Christopher Boucher
Boucher & Denuset, LLP
126 Cathedral Street
Annapolis, MD  21401
410.263.9775

recommendation of Magistrate Judge Bredar ADOPTED as Opinion and Order of
the Court)

Counsel for Plantiffs:  Randall K. Miller, David M. Orta, Brian
Eric Bowcut, Ross S. Goldstein
Arnold & Porter
1600 Tysons Boulevard, Suite 900
McLean, VA  22102
703.720.7000

Counsel for Defendant:  Paul Howard Zuckerberg
1790 Lannier Place, N.W.
Washington, DC  20009
202.232.6430

Gloria Wilson Shelton, Assistant Attorney
General
200 St. Paul Place, 20th Floor
Baltimore, MD  21202
410.576.6300

Counsel for the Government: Lynne Battaglia, United States Attorney
36 South Charles Street, Fourth Floor
Baltimore, MD 21201
410.209.4800

Counsel for Defendant: Beth M. Farber, Acting Federal Public Defender
Office of Federal Public Defender
Tower II, Ninth Floor
100 South Charles Street
Baltimore, MD 21201
410.962.3962


Counsel for Plaintiffs: Andrew J. Graham
Kramon & Graham, P.A.
One South Street, Suite 2600
Baltimore, MD 21202
410.752.6030

Counsel for Defendant: James B. Sarsfield (formerly of Hamilton & Hamilton, now Judge, State of Maryland District Court, Sixth Judicial District)
2700 Courthouse Square
Rockville, MD 20850
301.279.1373

c. Provide a list of all cases in which certiorari was requested or granted.

Certiorari has not been requested in any of my cases to the best of my knowledge.

f. Provide a brief summary of and citations for all of your opinions where your decisions were reversed by a reviewing court or where your judgment was affirmed with significant criticism of your substantive or procedural rulings. If any of the opinions listed were not officially reported, provide copies of the opinions.

This lawsuit under the Individuals with Disabilities Education Act ("IDEA") and other federal laws sought reimbursement for the expense of placement of A.B., a minor child with learning disabilities, in a private school on the ground that the Anne Arundel County Public Schools failed to provide him with a free, appropriate, public education for two school years. The standard employed in IDEA is that the prescribed program need only be sufficient to confer some educational benefit. Although I determined that A.B. could have achieved some benefit from the prescribed program, I also concluded that, in other areas, he either would have received no benefit or experienced detriment; consequently, I determined that the net balance to A.B. was not beneficial.


Defendant moved to compel Plaintiff to disclose various documents, including nine draft patent applications. Concluding that certain published opinions from other courts were persuasive and in line with existing Fourth Circuit philosophy pertaining to the attorney-client privilege, I granted the motion with respect to the draft patent applications.

3. I have made many hundreds if not over one thousand rulings in criminal release/detention hearings. On probably three or four occasions, I have been reversed by District Judges. While I can remember that I have been reversed, I cannot recall any particular case, date, or issue.

g. Provide a description of the number and percentage of your decisions in which you issued an unpublished opinion and the manner in which those unpublished opinions are filed and/or stored.

During my tenure as a Magistrate Judge, the majority of my decisions (80-90%) have been unpublished. They appear in the court files of the cases to which they pertain. They are probably four hundred to five hundred in number. In recent years, some "unpublished" Magistrate Judge opinions have also been listed on the District Court's web site. I file all decisions on our Court's electronic CM/ECF system (operational since 2002), making them available to the public. The majority of my decisions addressing significant motions and/or resolving noncriminal cases on the merits has been downloaded from the Court's web site by Westlaw and/or LEXIS and published electronically.
h. Provide citations for significant opinions on federal or state constitutional issues, together with the citation to appellate court rulings on such opinions. If any of the opinions listed were not officially reported, provide copies of the opinions.


i. Provide citations to all cases in which you sat by designation on a federal court of appeals, including a brief summary of any opinions you authored, whether majority, dissenting, or concurring, and any dissenting opinions you joined.

I have not sat by designation on a federal court of appeals.

14. **Recusal**: If you are or have been a judge, identify the basis by which you have assessed the necessity or propriety of recusal (If your court employs an "automatic" recusal system by which you may be recused without your knowledge, please include a general description of that system.) Provide a list of any cases, motions or matters that have come before you in which a litigant or party has requested that you recuse yourself due to an asserted conflict of interest or in which you have recused yourself sua sponte. Identify each such case, and for each provide the following information:

   a. whether your recusal was requested by a motion or other suggestion by a litigant or a party to the proceeding or by any other person or interested party; or if you recused yourself sua sponte;

   b. a brief description of the asserted conflict of interest or other ground for recusal;

   c. the procedure you followed in determining whether or not to recuse yourself;

   d. your reason for recusing or declining to recuse yourself, including any action taken to remove the real, apparent or asserted conflict of interest or to cure any other ground for recusal.
1. All cases in which the Office of the Federal Public Defender represented a party between November 29, 1992, and January 23, 1998. I recused myself sua sponte. Having served as the Federal Public Defender for the District of Maryland between these dates, I did not believe it appropriate for me to preside in cases in which I had previously represented a party.


   The pretrial phase of this case has ended. Two sons of the United States Marshal for the District of Maryland remain as defendants in actions still to be tried in this case. Now, the judge presiding over those trials likely will be required to issue a number of discretionary rulings, including some that might relate to the credibility of the Marshal’s sons. All of the judges of this Court have a significant working relationship with the Marshal.

   Under these circumstances the undersigned and the Chief Judge of this Court, after consulting with the other judges, have concluded that in order to avoid any appearance of impropriety, a judge (or, if necessary for scheduling reasons, more than one judge) from outside the district should be appointed to preside during the trial phase of the case. Accordingly, the undersigned hereby recuses himself from further participation in this case.

3. Consistent with Court policy, I maintain a “conflicts list” with the Clerk of Court. The current version of that list is attached (Attachment #9, List of Conflicts, Senate Questionnaire, Question #14d). Should a party on my list appear in an action, I am automatically disqualified. For instance, my career law clerk’s husband is a partner in a Baltimore law firm and, accordingly, I handle no matters in which that firm is involved.

15. Public Office, Political Activities and Affiliations:

   a. List chronologically any public offices you have held, other than judicial offices, including the terms of service and whether such positions were elected or appointed. If appointed, please include the name of the individual who appointed you. Also, state chronologically any unsuccessful candidacies you have had for elective office or unsuccessful nominations for appointed office.


I have had no unsuccessful candidacies for elective office or unsuccessful nominations for appointed office.

b. List all memberships and offices held in and services rendered, whether compensated or not, to any political party or election committee. If you have ever held a position or played a role in a political campaign, identify the particulars of the campaign, including the candidate, dates of the campaign, your title and responsibilities.

Delegate to the Colorado State Democratic Convention, 1984, from Moffat County, pledged to Presidential candidate Gary Hart.


16. Legal Career: Answer each part separately.

a. Describe chronologically your law practice and legal experience after graduation from law school including:

i. whether you served as clerk to a judge, and if so, the name of the judge, the court and the dates of the period you were a clerk;


ii. whether you practiced alone, and if so, the addresses and dates;

I have never practiced law alone.

iii. the dates, names and addresses of law firms or offices, companies or governmental agencies with which you have been affiliated, and the nature of your affiliation with each.

32
1982
Perkins, Coie, Stone, Olson & Williams (now, Perkins Coie)
1201 Third Avenue, Suite 4800
Seattle, WA 98101-3099
and
1029 West Third Avenue, Suite 300
Anchorage, AK 99501-1981
Summer Associate and Legal Intern

1983 – 1984
The Honorable Richard P. Matsch, United States District Judge
United States Courthouse
901 19th Street
Denver, CO 80224-3589
Law Clerk

1984 – 1985
Office of the District Attorney, 14th Judicial District, State of Colorado
Moffat County Courthouse
221 West Victory Way
Craig, CO 81625
Deputy District Attorney

1985 – 1989
Office of the United States Attorney for the District of Colorado
1225 17th Street, Suite 700
Denver, CO 80202
Assistant United States Attorney

Office of the Federal Public Defender for the District of Colorado
633 17th Street, Suite 1000
Denver, CO 80202
Assistant Federal Public Defender

1991 – 1992
Vera Institute of Justice
233 Broadway, 12th Floor
New York, NY 10279
Director, London Office, UK

Office of the Federal Public Defender for the District of Maryland
100 South Charles Street, Tower II, Ninth Floor
Baltimore, MD 21201
Federal Public Defender
1998 – Present
United States District Court for the District of Maryland
101 West Lombard Street, Chambers 8C
Baltimore, MD 21201
United States Magistrate Judge

iv. whether you served as a mediator or arbitrator in alternative dispute resolution proceedings and, if so, a description of the 10 most significant matters with which you were involved in that capacity.

Provide either a response that you have not served or a response that indicates such service, with a listing (and short description) of 10 matters.

While serving as a U.S. Magistrate Judge in the United States District Court for the District of Maryland, I have conducted approximately 700 mediation and settlement conferences. Here are short descriptions of ten such matters:

1. *In re Baltimore Harbor Shuttle, LLC*, No. 04-1575 (the Baltimore Inner Harbor Water Taxi Disaster)

   This litigation arose after a water taxi with 24 persons on board capsized off Ft. McHenry in the midst of a sudden spring storm. There were multiple fatalities and serious injuries. Twenty-three claims were brought in our court, with admiralty jurisdiction invoked under the Ship-Owners Limitation of Liability Act of 1851 ("the Act"). There were multiple disputes: (1) Liability and fault were contested, (2) the quantum of damages was not agreed, and most significantly, (3) there was a dispute among claimants as to how any settlement fund should be divided. With the assistance of seasoned counsel, I was able to resolve all 23 claims in a single, marathon 20-hour settlement conference. My prior experience with the Act, with maritime matters in general, and with litigants in distress was invaluable as I mediated this legally complex and emotionally fraught dispute.

2. *Anne C. Fischer, M.D., Ph.D. v. Johns Hopkins Hospital and Health System*, No. 08-1073.

   This tense dispute between a prominent surgeon and Hopkins involved complicated employment contract and civil rights issues. The dispute had a high profile and was being followed closely by the media and the academic medical community. With the assistance of skilled attorneys, and building on substantial advance preparation, I was able to bridge the significant gaps that divided the parties and craft a detailed, multipart agreement that resolved the case.

This was a dispute between the Town of Walkersville, Maryland, and a land developer, who had identified an Islamic sect interested in purchasing a large farm within the Town. The developer accused the Town of unlawfully denying him and his potential purchasers necessary building and development permits, driving away the potential purchasers and thus scuttling the project. The developer sued the Town, its elected and appointed leaders, and several citizens for religious discrimination and tortious interference with a contract. I met with the parties on multiple occasions over five months and succeeded in negotiating an agreement wherein the Town purchased the farm for a price acceptable to the developer and all claims were dismissed. This was a multimillion dollar matter.


This was an employment discrimination dispute wherein a teacher claimed that he was denied reappointment because he was infected with HIV/AIDS. The school vehemently denied this alleged motivation and instead pointed to substandard performance. After a difficult negotiation process, an agreement was reached resulting in the entry of a consent decree resolving the case.

5. *Franco v. Richardson*, No. 08-1062.

This dispute arose out of a bus/pedestrian collision at Baltimore Washington International Airport. The plaintiff was struck by the right front portion of a large bus as the bus operator attempted to pass by the plaintiff’s stopped vehicle in the passenger unloading area. The plaintiff sustained serious injuries. There was a question as to whether the plaintiff had been contributorily negligent. After substantial discussion, an agreement was reached resolving all claims and resulting in the dismissal of the suit.


This case concerned a head-on automobile collision where there were significant injuries. Following substantial negotiations, an agreement was reached resolving all claims, and the case was dismissed.

   This was a personal injury matter where a truck driver sustained injuries after falling while exiting his tractor cab on the defendant’s premises. Plaintiff alleged that he slipped on an oily steel rail onto which it was intended that he step after parking his vehicle on defendant’s scale. The defendant argued that all surfaces were clean and dry and that the plaintiff fell as a result of his own negligence. Plaintiff’s injuries were substantial. After vigorous negotiations, an agreement was reached resolving all claims. The case was dismissed.


   This was a complicated business dispute wherein a hospital filed claims against a medical services corporation, alleging that the defendant, upon purchasing the assets of a failed corporation that had previously supplied emergency physician services at the hospital, itself subsequently failed to provide sufficient medical malpractice insurance for the physicians who continued to work under the defendant’s authority at the hospital. Further, the hospital contended that the defendant had failed to indemnify the hospital in relation to a particular malpractice claim, in violation of a contractual provision. After lengthy and detailed negotiations, I assisted the parties in reaching an agreement that resolved all claims. Subsequently, the matter was dismissed.


   This was a complicated insurance coverage dispute. I mediated this dispute over a period of two years. The parties were deeply divided over the question of who owed insurance coverage in relation to an automobile collision that resulted in fatalities and multiple injuries. One of the vehicles involved was an ambulance transporting a pregnant woman whose fetus was in distress. Damages were substantial. After negotiations broke down, I suggested terms on which the matter could be resolved, and those terms were accepted by all parties, resolving the case. The matter was dismissed.


   This was a motor tort matter in which there was little dispute about the defendant’s probable liability, but a substantial argument over the extent of the plaintiff’s damages. After extensive negotiation, an agreement was reached resolving all claims. The matter was dismissed.
b. Describe:

i. the general character of your law practice and indicate by date when its character has changed over the years.

Provide a short narrative of your law practice. One or two paragraphs should generally be sufficient.

1984 – 1985 Line state prosecutor in rural jurisdiction
1985 – 1989 Line prosecutor (AUSA) in busy federal district
1989 – 1991 Line public defender (AFPD) in busy federal district
1991 – 1992 Not practicing; criminal justice consultant in the UK
1992 – 1998 Agency head and lead attorney in charge of federal public defender agency serving two court locations in the District of Maryland. Four intermediate attorney supervisors, chief investigator, and administrative officer – each of whom supervised between five and twelve staff members – all reported to me. Also handled a reduced personal caseload.

Before commencing service as a U.S. Magistrate Judge, most of my legal experience was as a criminal practitioner (both prosecuting and defending). I have prosecuted crimes ranging from homicide, bribery, income tax evasion, sexual assault, and the robbery of $2.3M in bearer bonds to drunk driving and “dog-off-leash” in a National Park. I prosecuted a significant espionage case. I have represented defendants on criminal charges ranging from air piracy and murder to domestic assault and drunk driving, from racketeering and wire fraud to failure to file income tax returns. As a public defender, my typical clients were the indigent criminally accused. I have both prosecuted and defended a significant number of “white collar” cases involving fraud.

Since commencing service as a U.S. Magistrate Judge in 1998, most of my experience has been in civil cases. I have presided in the full range of cases that come before federal courts. Less than 12 months after taking the bench, I presided in a complex antitrust jury trial. I have presided in employment discrimination and auto-tort cases, in commercial disputes, in civil rights cases, and in significant admiralty matters, to give a few examples. I have managed discovery in my own cases and in cases referred by district judges. I have conducted many hundreds of civil settlement conferences. I have presided in the jury trials of almost 20 cases and have ruled on scores of dispositive motions (e.g., motions for summary judgment, motions to dismiss).
ii. your typical clients and the areas at each period of your legal career, if any, in which you have specialized.

When I was a prosecutor, I represented the State of Colorado and the U.S. Government. While serving as a public defender, my clients were indigent criminally accused people.

Before commencing service as a U.S. Magistrate Judge, I was a criminal lawyer. Since becoming a judge, most of my work has been civil, across the full range of matters falling within the jurisdiction of the federal courts.

c. Describe the percentage of your practice that has been in litigation and whether you appeared in court frequently, occasionally, or not at all. If the frequency of your appearances in court varied, describe such variance, providing dates.

Almost all of my legal experience is as a litigator. Since leaving my clerkship in 1984, my work has been in court. Before I became a magistrate judge, I appeared in court frequently (except from early 1991 until mid-1992 when I was working as a criminal justice consultant in the UK).

i. Indicate the percentage of your practice in:
   1. federal courts: 90%
   2. state courts of record: 10%
   3. other courts: 0%
   4. administrative agencies: <1%

ii. Indicate the percentage of your practice in:
   1. civil proceedings: 5%
   2. criminal proceedings: 95%

(Percentages are based on my work before I became a U.S. Magistrate Judge. Before becoming a U.S. Magistrate Judge, I did little civil work. Since my appointment as a U.S. Magistrate Judge, about 75% of my work has been in civil cases and about 25% in criminal cases.)

d. State the number of cases in courts of record, including cases before administrative law judges, you tried to verdict, judgment or final decision (rather than settled), indicating whether you were sole counsel, chief counsel, or associate counsel.

Before becoming a magistrate judge, I had tried approximately 40 cases to jury verdict and a much larger number of mostly misdemeanor cases to the bench, almost always as “sole” or “chief” counsel. I have handled at least eight appeals as “sole” or “chief” counsel (eight reported opinions; additional unreported). As
the Federal Public Defender for Maryland, I supervised attorneys who litigated thousands of cases during my tenure. Although my name appears as counsel in all of those thousands of cases, the data I supply here relate only to matters I personally handled before, and while, I was the Federal Public Defender.

i. What percentage of these trials were:
   1. jury: 25% (mostly felonies, some quite lengthy);
   2. non-jury: 75% (mostly petty offenses and misdemeanors, usually of very short duration)

e. Describe your practice, if any, before the Supreme Court of the United States. Supply four (4) copies of any briefs, amicus or otherwise, and, if applicable, any oral argument transcripts before the Supreme Court in connection with your practice.

_Caitis v. United States_, 511 U.S. 485 (1994) (Argued by one of my assistants when I was serving as the Federal Public Defender for the District of Maryland; I was on the brief, which I edited) (see Attachment #10, Supreme Court Brief, Senate Questionnaire, Question #16e).

17. **Litigation:** Describe the ten (10) most significant litigated matters which you personally handled, whether or not you were the attorney of record. Give the citations, if the cases were reported, and the docket number and date if unreported. Give a capsule summary of the substance of each case. Identify the party or parties whom you represented; describe in detail the nature of your participation in the litigation and the final disposition of the case. Also state as to each case:

a. the date of representation;

b. the name of the court and the name of the judge or judges before whom the case was litigated; and

c. the individual name, addresses, and telephone numbers of co-counsel and of principal counsel for each of the other parties.


Marcello Buglisi and several associates were implicated in a scheme to kill the cousin and former business partner of a Prince George’s County land developer. My client owned adult entertainment clubs in Charles County. His associates asked him to introduce them to an individual who would be prepared to commit a contract murder. My client then linked them to a Prince George’s County police officer who, when off duty, worked for my client as a bouncer. The police officer then twice attempted to shoot and kill the target. In a negotiation that lasted over one year, I represented my
client as he agreed to cooperate with the authorities in exchange for favorable treatment. Although there was evidence that my client was deeply involved in this scheme, I was able to negotiate a disposition wherein he served less than five years in federal prison. I was able to leverage his cooperation to dispose of multiple charges pending against him in multiple jurisdictions.

Co-counsel:  
Paul Hazlehurt, Assistant Federal Public Defender  
Tower II, Ninth Floor  
100 South Charles Street  
Baltimore, MD 21201  
410.962.3962

Opposing counsel:  
I. Matthew Campbell, Jr., Assistant State’s Attorney, Montgomery County  
(now, Counsel, NASD Market Regulation)  
9509 Key West Avenue  
Rockville, MD 20850  
240.386.5251

Brent Gurney, Assistant U.S. Attorney  
(now, Partner in WilmerHale)  
1875 Pennsylvania Avenue, N.W.  
Washington, DC 20006  
202.663.6525


Mannix White was suspected of being an “enforcer” for a street-level drug gang operating in the Westport section of Baltimore City. He was accused of executing a competing drug dealer by shotgun blast to the head. Mr. White was suspected of committing other murders on behalf of the organization that employed him and, although he was only 18 at the time, the government considered seeking the death penalty against him. While there were multiple aggravating factors, possibly the most difficult was that the murder victim had been raised in the same foster home as had Mr. White, and they had known each other since early childhood with the victim serving as a surrogate “big brother” to my client. During the course of lengthy negotiations, I convinced the government not to seek the death penalty against Mr. White, and I then persuaded the sentencing judge not to impose a life term. Mr. White received 35 years imprisonment for his offense. In anticipation of the sentencing hearing, with the assistance of two attorneys on my staff, I prepared a detailed sentencing memorandum that charted Mr. White’s life until his date of arrest. My investigation revealed that Mr. White had been introduced to heroin by his addicted mother, that he had been abandoned soon after, that he had lived as a homeless child for over a year, that he had dropped out of school at about age ten, and
through adolescence his street drug gang had been the only real “family” in his life. Despite a forceful presentation by the government at sentencing, which included the passionate and distraught testimony of the victim’s sister, I persuaded the court to resist the urge to impose a life sentence. I demonstrated that Mr. White had considerable and untapped talents, that with counseling he had become remorseful for his misconduct, and that, most significantly, after incarceration until he was nearly 50, criminology data indicated it was unlikely he would remain dangerous.

Co-counsel: Steven F. Reich, Assistant Federal Public Defender (now, Partner in Manatt Phelps) Seven Times Square, #23 New York, NY 10036-6524 212.790.4500

Opposing counsel: Bonnie Greenberg, Assistant U.S. Attorney Greg Welch, Assistant U.S. Attorney 36 South Charles Street, Fourth Floor Baltimore, MD 21201 410.209.4800


Douglas K. Nutter was accused of attempting to ignite a fire (attempted arson) inside a large, vacant, and dilapidated building in downtown Denver for the purpose of assisting the owner in fraudulently collecting insurance proceeds. Agents of the Federal Bureau of Alcohol, Tobacco, and Firearms had detected this scheme before ignition and had infiltrated the plot. The agents had recorded my client making statements during a “walk through” of the building on the day before the planned fire, during which he explained how he would ignite the building so as to ensure its total destruction. On the day of the offense, Mr. Nutter was arrested, either just before setting the fire or immediately after setting it – I cannot remember which, now. If there was a fire, it was quickly extinguished without significant damage. While there was no credible defense, the government also did not make a significant plea offer, and my client elected to proceed to trial. As the government presented its case, I realized that it was neglecting its jurisdicational obligation to show that my client’s conduct had a significant impact on interstate or foreign commerce. As I recall, the insurance policy under which my client’s patron hoped to collect had lapsed, and even if the building had been destroyed as planned, it was unlikely that the owner could have collected any insurance proceeds. My pretrial investigation had revealed this circumstance and I assumed the government was aware of the same and would compensate with alternative proof of a nexus to interstate commerce, but it never did. After the government rested its case, I argued that it had failed to prove the interstate commerce nexus, the Court agreed, judgment of acquittal was entered pursuant to Rule 29 of the Federal Rules of Criminal Procedure, and my client was discharged.
Co-counsel: None

Opposing counsel: David Conner, Assistant U.S. Attorney
F. Joseph Mackey, Assistant U.S. Attorney
1225 17th Street, Suite 700
Denver, CO 80202
303.454.0100


As an Assistant U.S. Attorney, I prosecuted Timothy Grayson Smith in connection with his transshipment by light aircraft of a load of marijuana and archaeological artifacts from the state of Durango, Mexico, to the District of Colorado. Mr. Smith was a prominent businessman in La Plata County, Colorado, and he maintained an extravagant lifestyle. He regularly piloted his own aircraft to exotic locations in the Caribbean and Mexico. On the day in question, he was the subject of an air pursuit by the U.S. Customs Service that began at the Mexican border and continued across two states. He landed his contraband-laden aircraft in southwestern Colorado and fled on foot before federal agents could themselves land and attempt to apprehend him. He was the subject of a manhunt for two weeks after which he surfaced in Oklahoma and then surrendered to federal authorities, denying any connection to the contraband found in his airplane. After indictment, the matter proceeded to trial in the city of Durango, Colorado, where the court decided to sit specially. After a week-long trial, Mr. Smith was convicted as charged.

Co-counsel: Robert G. Chadwell, Assistant U.S. Attorney (now, Partner in McKay-Chadwell)
600 University Street
Seattle, WA 98101-4124
206.233.2804

Opposing counsel: Frank Courbois, Attorney at Law
120 North Robinson Avenue, Suite 2900
Oklahoma City, OK 73102
405.524.7507


As Federal Public Defender, I was appointed to defend Mr. Dwayne I. McDonald on a charge of armed robbery of a federal credit union located on the grounds of the National Institutes of Health. This was a "bank takeover, vault job" type of robbery
during which great fear was instilled in the victims. After a trial, during which Mr. McDonald vigorously denied his involvement in the offense, but during which it was proven that his palm prints were found in a nonpublic area near the vault of the credit union, he was convicted.

Co-Counsel: Donna M. D'Alessio, Assistant Federal Public Defender (now, Assistant Public Defender, State of Maryland)
P.O. Box 230
Centreville, MD 21617
410.819.4020

Opposing counsel: Geoffrey Garntiner, Assistant U.S. Attorney (now, Partner at Venable, LLP)
750 East Pratt Street, Suite 900
Baltimore, MD 21202
410.244.7400


As Federal Public Defender, I was appointed to represent this executive in a waste-hauling business who, along with several colleagues, was accused of executing a scheme to defraud a number of commercial entities and public institutions by systematically inflating the volume and weight of garbage and other waste hauled from these customers. The weight of the evidence against my client was overwhelming and with his agreement, I persuaded the prosecutors to grant him a favorable plea agreement in exchange for his truthful testimony against multiple other officers and employees of the corrupt business. Negotiations leading to this favorable result for my client occurred over a 12-month period. As a result of his cooperation, my client received a sentence that was less than half of what he was otherwise facing under the U.S. Sentencing Guidelines.

Co-Counsel: None

Opposing counsel: Jane Barrett, Assistant U.S. Attorney (now, Associate Professor, University of Maryland School of Law)
500 West Baltimore Street
Baltimore, MD 21201
410.706.8074

As an Assistant Federal Public Defender, I was appointed to represent Mr. Patterson after he was accused of hijacking an aircraft over Colorado. Mr. Patterson denied his involvement in this offense and claimed that he had been framed, and I defended him by challenging the Government's proof against him. However, he was convicted, largely based upon his fingerprints, which were found inside the aircraft.

Co-Counsel: None

Opposing counsel: Gregory C. Graf, Assistant U.S. Attorney (now, Partner in Bertram & Graf, LLC)
8400 East Prentice Avenue, Penthouse Suite
Greenwood Village, CO 80111
303.409.7711


As an Assistant Federal Public Defender, I was appointed to represent Mr. Schroeder after he was accused of telephoning the Civil Division of the United States Attorney's Office in Denver and, while in negotiations over a veterans' benefits dispute, threatened to travel to the main post office in Denver and commit mass murder if he was not granted the relief he demanded. (He also frequently demonstrated in the plaza between the courthouse and the post office, marching to and fro with an AR-15 semiautomatic assault rifle, and, while this was not reflected in the charges against him, his odd and frightening behavior added credibility to his threat in the minds of prosecutors.) I defended Mr. Schroeder by challenging the Government's proof at trial. However, he was convicted. On appeal, I gained a significant reduction in his sentence by noting and arguing a District Court error in the application of the U.S. Sentencing Guidelines.

Co-Counsel: None

Opposing counsel: Thomas M. O'Rourke, Assistant U.S. Attorney
1225 17th Street, Suite 700
Denver, CO 80202
303.454.0100

As an Assistant United States Attorney, I prosecuted Mr. Steed for manufacturing and distributing methamphetamine. During trial, a DEA agent and I completely reconstructed Mr. Steed's methamphetamine laboratory in the courtroom before the jury. Mr. Steed was convicted and his conviction was affirmed on appeal.

Co-Counsel: None

Opposing counsel: Charles Szekely, Assistant Federal Public Defender (retired)
633 17th Street
Denver, CO 80202-3610
303.294.7002


As an Assistant United States Attorney, I prosecuted Mr. Homa on explosives charges. Mr. Homa, a former Denver police officer, had previously been convicted of a felony offense and was thereby forbidden from possessing or using explosives. Mr. Homa was convicted after trial and his conviction was affirmed on appeal.

Co-Counsel: None

Opposing counsel: Brian Holland, Assistant Federal Public Defender (now Partner, Recht & Kornfeld, P.C.)
1600 Stout Street, Suite 1000
Denver, CO 80202
303.573.1900

18. Legal Activities: Describe the most significant legal activities you have pursued, including significant litigation which did not progress to trial or legal matters that did not involve litigation. Describe fully the nature of your participation in these activities. List any client(s) or organization(s) for whom you performed lobbying activities and describe the lobbying activities you performed on behalf of such client(s) or organization(s).
(Note: As to any facts requested in this question, please omit any information protected by the attorney-client privilege.)

I have performed no lobbying activities on behalf of any client or organization.

During my career, I have worked to ensure that the indigent, criminally accused have had zealous and effective representation in our criminal courts. For over ten years I have co-chaired the Criminal Justice Act Committee of the U.S. District Court for the District of Maryland. In this role, and especially during my prior tenure as Federal Public Defender, I have worked to ensure that indigent defendants are afforded qualified legal counsel as well as additional resources, such as investigators and appropriate experts, so that their
Sixth Amendment right to counsel is fully satisfied. I have encouraged other lawyers to undertake the representation of indigent people accused of serious offenses such as capital murder. When Federal Public Defender, I mentored younger lawyers and trained them in the effective representation of criminal defendants.

19. Teaching: What courses have you taught? For each course, state the title, the institution at which you taught the course, the years in which you taught the course, and describe briefly the subject matter of the course and the major topics taught. If you have a syllabus of each course, provide four (4) copies to the committee.

Trial Practice, University of Colorado School of Law, 1986-89, winter intersession. I was an instructor in the law school’s trial practice course taught during an intersession each winter. I do not possess a syllabus of the course.

I have not been an active Continuing Legal Education (CLE) instructor in recent years. However, from time to time, I have been recruited to appear on panels during CLE courses. I accepted an invitation from the Dartmouth Lawyers Association in Colorado to appear in a March 1989 panel discussion of the topic of white-collar crime. At the invitation of The Dartmouth Club of Maryland, I served as a panelist in April 1993 on the topic of the war on drugs. In August 1993, I participated in a panel discussion, hosted by the Tenth Circuit Sentencing Institute in Denver, on the role of the probation officer. In November 1994, while serving as the Federal Public Defender for the District of Maryland, I participated in the Middle Atlantic State-Federal Judicial Relationships Conference and addressed the issue of simultaneous representation of defendants in state and federal proceedings; this conference, including my extensive comments, is reported at 162 F.R.D. 173, 188-92. I have vague memories of appearing on a panel addressing ethical questions with attorney Andrew D. Levy (410.962.1030) at the University of Baltimore Law School approximately ten years ago. I also have vague memories of appearing on panels at the request of my colleague, Magistrate Judge Paul W. Grimm, addressing labor and employment issues, at Georgetown University (November 3-4, 2005) and at the Yale Club in New York (one occasion several years ago).

While I have no recollection of it, a LEXIS/NEXIS search reveals that I participated in a CLE seminar titled, “Advice from the Experts: Successful Strategies for Winning Commercial Cases in Federal Court.” According to LEXIS/NEXIS, this occurred in 2004.


I received no compensation for any of this instructional work (except, of course, my regular salary as a federal employee); my transportation expenses may have been paid in relation to at least one seminar (e.g., the CLE seminar at the Yale Club in New York).
20. **Deferred Income/ Future Benefits:** List the sources, amounts and dates of all anticipated receipts from deferred income arrangements, stock, options, uncompleted contracts and other future benefits which you expect to derive from previous business relationships, professional services, firm memberships, former employers, clients or customers. Describe the arrangements you have made to be compensated in the future for any financial or business interest.

Two of my children receive financial benefits under the terms of a structured settlement negotiated after their mother was killed in an automobile accident.

21. **Outside Commitments During Court Service:** Do you have any plans, commitments, or agreements to pursue outside employment, with or without compensation, during your service with the court? If so, explain.

I plan to continue my service as an unpaid Trustee of the nonprofit, nonpartisan Vera Institute of Justice in New York.

I plan to continue my service as a member (and de facto Chair) of the Tufton Springs Architectural Committee (my neighborhood association) in Baltimore County.

22. **Sources of Income:** List sources and amounts of all income received during the calendar year preceding your nomination and for the current calendar year, including all salaries, fees, dividends, interest, gifts, rents, royalties, licensing fees, honoraria, and other items exceeding $500 or more (if you prefer to do so, copies of the financial disclosure report, required by the Ethics in Government Act of 1978, may be substituted here).


23. **Statement of Net Worth:** Please complete the attached financial net worth statement in detail (add schedules as called for).

See attached Net Worth Statement.

24. **Potential Conflicts of Interest:**

   a. Identify the family members or other persons, parties, categories of litigation, and financial arrangements that are likely to present potential conflicts-of-interest when you first assume the position to which you have been nominated. Explain how you would address any such conflict if it were to arise.

   I would not sit in any cases that were pending during my tenure as Federal Public Defender for the District of Maryland and in which that office then represented the defendant. As it has been over 12 years since I left that position, there are now few such cases. Normally, the conflict arises when a defendant is brought before the Court to answer an accusation that he/she has violated the terms of supervised release after completing a substantial term of imprisonment.
I maintain a “conflicts list” on file with the Clerk of this Court and my chambers staff. Parties such as the Baltimore County Public Schools, where my wife is employed, are on this list. So, too, is the law firm of DLA Piper where my career law clerk’s husband is a partner. A number of other individuals and entities are listed there as a result of my personal or family interests that would give rise to a conflict. I have provided a copy of the list (Attachment #9). The Clerk provides me with a list monthly of any potential conflicts in my caseload, based on the content of my conflicts list.

b. Explain how you will resolve any potential conflict of interest, including the procedure you will follow in determining these areas of concern.

When possible conflicts arise, I follow the recusal statutes and Canon 3 of the Code of Conduct for United States Judges, and consider carefully not only whether there is an actual conflict, but also appearance issues. I do not and will not sit in cases where I have a conflict or an appearance issue.

25. Pro Bono Work: An ethical consideration under Canon 2 of the American Bar Association’s Code of Professional Responsibility calls for “every lawyer, regardless of professional prominence or professional workload, to find some time to participate in serving the disadvantaged.” Describe what you have done to fulfill these responsibilities, listing specific instances and the amount of time devoted to each.

As a sitting judge, I am precluded from undertaking the representation of any person, including one who is “disadvantaged.” Nonetheless, I am deeply involved in efforts to ensure that the disadvantaged have equal and appropriate access to our courts. For over ten years, I have served as Co-Chair of this Court’s Criminal Justice Act (“CJA”) Committee. This Committee is charged with ensuring that poor and disadvantaged individuals in criminal cases are provided with quality legal representation, whether or not they can afford it. In this regard, I led the complete reconstitution of our Criminal Justice Act panel over ten years ago. I have overseen the training of lawyers admitted to the Criminal Justice Act panel. For over a decade, I have supervised the Criminal Justice Act Supervising Attorney who recruits lawyers, investigators, paralegals, and experts to serve clients qualifying for free legal services under the Criminal Justice Act. I have regularly spoken before bar association and other meetings in order to recruit lawyers to perform this work. I created the “John Adams Award,” an annual honor bestowed on an outstanding CJA attorney. My work overseeing the appointed counsel program in this District has occupied five to ten hours each month since I became a judge in 1998. I have made a significant contribution to the effort to ensure that all Marylanders charged in federal court, regardless of income or financial status, are represented by competent counsel and that those counsel have access to sufficient resources to fully discharge their responsibilities under the Sixth Amendment to the United States Constitution.

I serve as a Trustee of the nonprofit Vera Institute of Justice in New York. Quoting the Vera mission statement, the Institute “combines expertise in research, demonstration
projects, and technical assistance to help leaders in government and civil society improve
the systems people rely on for justice and safety.” Vera’s projects and reform initiatives,
typically performed in partnership with local, state, or national officials, are located
across the United States and around the world. Vera plans and implements demonstration
projects to test and refine new solutions to problems like violent crime and chronic
trunancy. The Institute is currently operating projects to ensure fairness in immigration
proceedings, to assist offenders in successfully re-integrating into their communities upon
release from prison, to ensure that juveniles receive mental health and drug treatment to
the extent that those conditions are contributing to their chronic involvement in the
judicial system, to ensure racial justice in criminal prosecution, and to achieve other
positive reforms in the justice process. Vera is a nonpartisan organization devoted to
making justice systems fairer and more effective through research and innovation. The
beneficiaries of Vera’s efforts are almost always people who are otherwise
disadvantaged. As a Trustee, I am not directly involved in the daily operation of the
Institute or its projects. I provide general oversight and advice on the overall
administration of the Institute, and I serve on its Audit Committee. You may learn more
about Vera by going to www.vera.org.

From 1986 until 1989, before I had children myself, I was a volunteer reading tutor in the
Lincoln Park Scholars program within the Denver Public Schools. I tutored
disadvantaged third graders at Greenlee Elementary School for two hours weekly during
the school year.

26. Selection Process:
   a. Please describe your experience in the entire judicial selection process, from
      beginning to end (including the circumstances which led to your nomination and
      the interviews in which you participated). Is there a selection commission in your
      jurisdiction to recommend candidates for nomination to the federal courts? If so,
      please include that process in your description, as well as whether the commission
      recommended your nomination. List the dates of all interviews or
      communications you had with the White House staff or the Justice Department
      regarding this nomination. Do not include any contacts with Federal Bureau of
      Investigation personnel concerning your nomination.

      Senators Mikulski and Cardin appointed a Selection Committee to recommend
      candidates for nomination to the federal courts. That Committee solicited
      applications from interested lawyers and judges, with the applications due on
      July 1, 2009. I was interviewed by the Committee on September 28, 2009. I
      believe that the Committee recommended me favorably because, in November
      2009, I was contacted by Senator Mikulski’s staff and invited to an interview with
      the Senator and Senator Cardin on November 17, 2009. On December 10, 2009,
      Senator Mikulski contacted me by telephone and advised that she and Senator
      Cardin were recommending that President Obama nominate me for this position.
Since mid-December 2009, I have been in contact with pre-nomination officials at the U.S. Department of Justice. On February 22, 2010, I travelled to the U.S. Department of Justice ("DOJ"), Office of Legal Policy ("OLP") in Washington, D.C., where I met with DOJ lawyers and an Associate White House Counsel. The President submitted my nomination to the Senate on April 21, 2010.

b. Has anyone involved in the process of selecting you as a judicial nominee discussed with you any currently pending or specific case, legal issue or question in a manner that could reasonably be interpreted as seeking any express or implied assurances concerning your position on such case, issue, or question? If so, explain fully.

No.
### FINANCIAL DISCLOSURE REPORT
**Nomination Filing**

**1. Position Reporting Person (name, title, office held):**

<table>
<thead>
<tr>
<th>NAME</th>
<th>TITLE</th>
<th>OFFICE</th>
</tr>
</thead>
<tbody>
<tr>
<td>DUDAR JAMES E.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**2. Credit or Organization:**

<table>
<thead>
<tr>
<th>NAME</th>
<th>TITLE</th>
<th>OFFICE</th>
</tr>
</thead>
<tbody>
<tr>
<td>U.S. DISTRICT COURT - MARYLAND</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**3. Date of Report:**

<table>
<thead>
<tr>
<th>DATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>4/29/2010</td>
</tr>
</tbody>
</table>

**4. If this section is applicable (see section above):**

**5. Report Type (if applicable):**

<table>
<thead>
<tr>
<th>TYPE</th>
<th>DATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Semiannual</td>
<td>4/29/2010</td>
</tr>
</tbody>
</table>

**6. Reporting Period:**

<table>
<thead>
<tr>
<th>PERIOD</th>
<th>DATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1/1/2009</td>
<td>3/31/2010</td>
</tr>
</tbody>
</table>

**7. Certification:**

**8. Name of Officer:**

**9. Signature:**

**10. Important Notes:**

**11. Positions:**

- [ ] NONE (file reportable positions)

<table>
<thead>
<tr>
<th>POSITION</th>
<th>NAME OF ORGANIZATION/ENTITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. VOUNTEER SIE PATROL ALUMNI (JOINED 1972)</td>
<td>NATIONAL SIE PATROL CHAPTER, WINTER PARK, FL, SIE RESORT, WPA, 180 PARK, COO</td>
</tr>
<tr>
<td>2. GOVERNOR, FEDERAL BIA ASSOCIATION</td>
<td>FEDERAL BIA ASSOCIATION, MARYLAND CHAPTER</td>
</tr>
<tr>
<td>3. TRUSTEE</td>
<td>VERA INSTITUTE OF JUSTICE, NEW YORK, NY</td>
</tr>
<tr>
<td>4. MEMBER</td>
<td>ARCHITECTURAL COMMITTEE, TAYTON SPRINGS NEIGHBORHOOD, BALTIMORE COUNTY, MD</td>
</tr>
</tbody>
</table>

**12. Agreements:**

- [x] NONE (No reportable agreements)

<table>
<thead>
<tr>
<th>DATE</th>
<th>PARTIES AND TERMS</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
</tr>
</tbody>
</table>
**III. NON-INVESTMENT INCOME**

**A. Filer’s Non-Investment Income**

- **NONE** (No reportable non-investment income.)

<table>
<thead>
<tr>
<th>DATE</th>
<th>SOURCE AND TYPE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
</tr>
<tr>
<td>4.</td>
<td></td>
</tr>
</tbody>
</table>

**B. Spouse’s Non-Investment Income**

- **NONE** (No reportable non-investment income.)

<table>
<thead>
<tr>
<th>DATE</th>
<th>SOURCE AND TYPE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1, 2010</td>
<td>BALTIMORE COUNTY PUBLIC SCHOOLS - SALARY</td>
</tr>
<tr>
<td>2.</td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
</tr>
<tr>
<td>4.</td>
<td></td>
</tr>
</tbody>
</table>

**IV. REIMBURSEMENTS**

- **NONE** (No reportable reimbursements.)

<table>
<thead>
<tr>
<th>SOURCE</th>
<th>DATES</th>
<th>LOCATION</th>
<th>PURPOSE</th>
<th>ITEMS PAID OR PROVIDED</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. EXEMPT</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>3.</td>
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<tr>
<td>4.</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>5.</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
## V. GIFTS

(Include gifts to spouse and dependents children, see pp. 31-33 of filing instructions)

<table>
<thead>
<tr>
<th>Source</th>
<th>Description</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Exempt</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.</td>
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<tr>
<td>4.</td>
<td></td>
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<tr>
<td>5.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

## VI. LIABILITIES

(Exclude those of spouse and dependent children, see pp. 33-35 of filing instructions)

<table>
<thead>
<tr>
<th>Creditor</th>
<th>Description</th>
<th>Value Code</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. 4621 Property Management, LLC</td>
<td>Guarantor on Child's Lease (College Lease)</td>
<td>1</td>
</tr>
<tr>
<td>2.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
### VII. INVESTMENTS and TRUSTS

- **Income, gains, transactions (exclude those of spouse and dependent children; see pp. 36-41 of filing instructions)**

  **NONE (No reportable income, assets, or transactions)**

<table>
<thead>
<tr>
<th>Description of Account (including trust name)</th>
<th>A: Amount ($)</th>
<th>B: Value Code (F-T)</th>
<th>C: Value in reportable period</th>
<th>D: Value Method Code (p-9)</th>
<th>E: Transaction during reporting period</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. <strong>JPMORGAN ACCOUNT #1</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. <strong>J.P. MORGAN HEALTH SERVICES</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. <strong>J.P. MORGAN PRIME RESERVE</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. <strong>BROKERAGE ACCOUNT #1</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. <strong>J.P. MORGAN - UNION</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. <strong>IRA #1</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. <strong>J.P. MORGAN BLUE CHIP GROWTH - IRA</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>8. <strong>J.P. MORGAN PRIME RESERVE - IRA</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>9. <strong>IRA #2</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>10. <strong>WELLS FARGO - LARGE CO CORE - IRA</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>11. <strong>WFB</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. <strong>VALEO (ASS) - BLUE CHIP GROWTH FUND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>13. <strong>VALEO - ARIS M. APPRECIATION FUND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>14. <strong>VALEO - SMALL CAP AGGRESSIVE GROWTH</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>15. <strong>VALEO - VANGUARD LONG-TERM TR FUND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>16. <strong>VALEO - VANGUARD LTD INV - GRADE FUND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>17. <strong>VALEO - AMER FUND GROWTH FUND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**VerDate Nov 24 2008 08:06 Jul 27, 2011 Jkt 066693 PO 00000 Frm 00648 Fmt 6601 Sfmt 6601 S:\GPO\HEARINGS\66693.TXT SJUD1 PsN: CMORC**
### VII. INVESTMENTS and TRUSTS

- **NONE** (No reportable income, assets, or transactions)

<table>
<thead>
<tr>
<th>Description of Asset (Incidental real estate)</th>
<th>Transaction during reporting period</th>
<th>Gross value at end of reporting period</th>
<th>Transaction during reporting period</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan 401(K) after each year except from prior distribution</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>18. Yale - Artscroll MD Capital Value</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>19. Yale - Barnes &amp; Noble Fund</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>20. Yale - Ancient Inland Bond Fund</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>21. Yale - Fisco Total Return A</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>22.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>23. Hartford Life CO Annuity 1</td>
<td>None</td>
<td>M</td>
<td>T</td>
</tr>
<tr>
<td>24. Hartford Life CO Annuity 2</td>
<td>None</td>
<td>M</td>
<td>T</td>
</tr>
<tr>
<td>25. Hartford Life CO Annuity 3</td>
<td>None</td>
<td></td>
<td></td>
</tr>
<tr>
<td>26. Hartford Life CO Annuity 4</td>
<td>None</td>
<td></td>
<td></td>
</tr>
<tr>
<td>27. College Savings Plan of MD - 329 Plan</td>
<td></td>
<td>K</td>
<td>T</td>
</tr>
<tr>
<td>28. Bank of America (Various Accounts)</td>
<td>None</td>
<td>M</td>
<td>T</td>
</tr>
<tr>
<td>29.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>30.</td>
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<tr>
<td>31.</td>
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<tr>
<td>32.</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>33.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>34.</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Notes:**
- A: Y = Yes
- N: No
- C: Cash
- D: Direct
- M: Major
- O: Other
- V: Value
- Vw: Value with date
- Vyw: Value with year
- VwY: Value with year and date
- VwYw: Value with year, date and week
- VwYwY: Value with year, date, week and month

**Value Codes:**
- D: Direct
- C: Cash
- Q: Quarterly
- H: Halfyearly
- Y: Yearly
- M: Major
- O: Other

**Value Indication Codes:**
- A: At
- B: Below
- E: Equal
- G: Greater
- L: Less
- N: Near
- V: Value
- Vw: Value with date
- Vyw: Value with year
- VwY: Value with year and date
- VwYw: Value with year, date and week
- VwYwY: Value with year, date, week and month

**Value Indication Codes:**
- A: At
- B: Below
- E: Equal
- G: Greater
- L: Less
- N: Near
- V: Value
- Vw: Value with date
- Vyw: Value with year
- VwY: Value with year and date
- VwYw: Value with year, date and week
- VwYwY: Value with year, date, week and month
FINANCIAL DISCLOSURE REPORT
Page 6 of 7

VIII. ADDITIONAL INFORMATION OR EXPLANATIONS.

PART IX. INVESTMENTS AND TRUSTS

TRA #1 CONSISTS OF THE FOLLOWING FUNDS: T ROWE PRICE BLUE CHIP GROWTH, T ROWE PRICE PRIME RESERVE

TRA #2 CONSISTS OF THE FOLLOWING FUNDS: WELLS FARGO LARGE CAP CORE - INV

GAND #1 CONSISTS OF THE FOLLOWING FUNDS: BLUE CHIP GROWTH FUND, AERIAL APPRAISAL FUND, DM CAP AGGRESSIVE GROWTH FUND, VANGUARD LONG-TERM TACTICAL, VANGUARD 100-GROWTH FUND, AMER FUND GROWTH FUND, ARTISAN MIDCAP VALUE, BARRON ECA FUND, ARETE EMERGING GROWTH FUND, PCI TOTAL RETURN A

ALTHOUGH FULLY DISTRIBUTED DURING A PROBATE, ESTATE'S DEFENDANT #1 AND #2 HAVE BEEN REPORTED SINCE THEY WERE HELD DURING OPM. THERE WAS NO REPORTABLE INCOME FOR THE PROBATE OF THE ESTATE.

FINANCIAL DISCLOSURE REPORT
Page 7 of 7

IX. CERTIFICATION.

I certify that all information given above (including information pertaining to my spouse and minor or dependent children, if any) is accurate, true, and complete to the best of my knowledge and belief, and that any information not reported was withheld because it was not applicable or material provisions permitting non-disclosure.

I further certify that no interest is received from current investments and none are reported in this report which have been accepted or in compliance with the provisions of 5 U.S.C. § 735 and 31 U.S.C. § 1101, and Judicial Conference regulations.

[Signature]

NOTE: ANY INDIVIDUAL WHO KNOWINGLY AND WILLFULLY FALSIFIES OR PART TO FILE THIS REPORT MAY BE SUBJECT TO CIVIL AND CRIMINAL SANCTIONS (18 U.S.C. §§ 1001)

FILING INSTRUCTIONS

Mail signed original and 3 additional copies to:

Committee on Financial Disclosure
Administrative Office of the United States Courts
Suite 3-301
One Columbus Circle, N.E.
Washington, D.C. 20544
641

FINANCIAL STATEMENT

NET WORTH

Provide a complete, current financial net worth statement which itemizes in detail all assets (including bank accounts, real estate, securities, trusts, investments, and other financial holdings) and all liabilities (including debts, mortgages, leases, and other financial obligations) of yourself, your spouse, and other immediate members of your household.

<table>
<thead>
<tr>
<th>ASSETS</th>
<th>LIABILITIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cash on hand and in bank</td>
<td>Notes payable to banks-secured</td>
</tr>
<tr>
<td>U.S. Government securities-paid schedule</td>
<td>Notes payable to banks-unsecured</td>
</tr>
<tr>
<td>U.S. securities—paid schedule</td>
<td>Notes payable to relatives</td>
</tr>
<tr>
<td>Unpaid securities—paid schedule</td>
<td>Notes payable to others</td>
</tr>
<tr>
<td>Accounts and notes receivable</td>
<td>Accounts and bills due</td>
</tr>
<tr>
<td>Due from relatives and friends</td>
<td>Capped income tax</td>
</tr>
<tr>
<td>Due from others</td>
<td>Other unpaid income and interest</td>
</tr>
<tr>
<td>Debts</td>
<td>Real estate mortgages payable paid schedule</td>
</tr>
<tr>
<td>Real estate owned—paid schedule</td>
<td>Real estate mortgages payable paid schedule</td>
</tr>
<tr>
<td>Real estate mortgages receivable</td>
<td>Rental mortgage and other loan payable</td>
</tr>
<tr>
<td>Assets and other personal property</td>
<td>Other debt-secured</td>
</tr>
<tr>
<td>Cash value life insurance</td>
<td></td>
</tr>
<tr>
<td>Other assets-secured</td>
<td></td>
</tr>
<tr>
<td>Arrears (p/v structured settlements)</td>
<td>150 150</td>
</tr>
<tr>
<td>Fed. Gov't TSP account</td>
<td>364 404</td>
</tr>
<tr>
<td>CSSS</td>
<td>15 15</td>
</tr>
<tr>
<td>VALE Tax Deferred Annuity (403B)</td>
<td>Total liabilities</td>
</tr>
<tr>
<td>Wells Fargo IRA</td>
<td>Net Worth</td>
</tr>
<tr>
<td>200 12</td>
<td></td>
</tr>
<tr>
<td>Total Assets</td>
<td>Total liabilities and net worth</td>
</tr>
</tbody>
</table>

CONTINGENT LIABILITIES

GENERAL INFORMATION

Are you a creditor or guarantor? Yes
On loans or contracts
Are you a defendant in any suit or legal action? No
Legal Client
Have you ever taken bankruptcy? No
Provision for Federal Income Tax
Other special debt
642

FINANCIAL STATEMENT
NET WORTH SCHEDULES

Listed Securities
UTR (gift from relative to minor child) $ 750
PRHSX 14,240
PRRX 100
TRBCX (inherited from deceased spouse) 28,428
PRRX (inherited from deceased spouse) 31,923
Total Listed Securities $ 75,441

Unlisted Securities
TRP 529 Plan $ 15,797
Total Unlisted Securities $ 15,797

Real Estate Owned
Personal residence $ 800,000
Second residence 356,000
Total Real Estate Owned $ 1,156,000

Real Estate Mortgages Payable
Personal residence $ 134,475
AFFIDAVIT

I, JAMES KELLEHER BREDA, do swear that the information provided in this statement is, to the best of my knowledge, true and accurate.

April 21, 2010

(DATE)

(DO NOT WRITE ON THIS LINE)

JAMES K. BREDAR

(NAME)

State of Maryland
County of Harford

Sworn to and subscribed before me on the 21st day of April, 2010.

JAMES KELLEHER BREDA

Notary Public

Notary Public Expires

(Seal)
780

QUESTIONS AND ANSWERS
JAMES K. BREDAR
181 WEST LOMBARD STREET, ROOM 6C
BALTIMORE, MARYLAND 21201
(410) 992-2950 OFFICE
(410) 962-2095 FAX

May 24, 2010

The Honorable Patrick J. Leahy
Chairman
Committee on the Judiciary
United States Senate
Washington, DC 20510

Dear Mr. Chairman:

Attached are my responses to written questions from Senator Sessions, Senator Grassley, and Senator Coburn.

Very truly yours,

James K. Bredar

JKB/bpg

cc:
The Honorable Jeff Sessions
Ranking Member
Committee on the Judiciary
United States Senate
Washington, DC 20510
Responses of James K. Bredar
Nominee to be United States District Judge for the District of Maryland
to the Written Questions of Senator Jeff Sessions

1. In 1997, the Maryland Church News Magazine published an article entitled, "Why the Federal Public Defender Opposes an Impending Execution," which discussed your concerns about the death penalty for one of your clients who had shot and killed a police officer. The article stated that "when it comes to capital punishment, to executing murderers, [you are] usually opposed for any number of reasons, all traceable, when you get right down to it, to his Christian faith." According to the article, you questioned why we "perpetuate the culture of violence" by sentencing individuals to death and commented that "only the most primitive of societies, it seems to me, would validate the value of one life by taking another."

a. Do you still hold these views?

Response: When I granted this interview, my client's appeals had all been exhausted, execution was imminent, and as his court-appointed advocate I was discharging my professional responsibility by vigorously seeking clemency on his behalf. Part of that strategy included outreach to religious communities in Maryland that have traditionally opposed the death penalty. Nothing in my personal views and convictions would prevent me from faithfully following the law in a death penalty case, and I would impose the death penalty when required by the law.

b. Do you have a personal objection to the death penalty?

Response: A judge's personal views are not relevant in deciding a case. Nothing in my personal views and convictions would prevent me from faithfully following the law in a death penalty case, and I would impose the death penalty when required by the law.

c. Do you believe that the death penalty is an acceptable form of punishment?

Response: The United States Supreme Court has ruled that the death penalty is constitutional and acceptable and, as a U.S. District Judge, I would faithfully follow that precedent.

d. Do you believe that the death penalty constitutes cruel and unusual punishment under the Constitution?

Response: The United States Supreme Court has ruled that the death penalty does not constitute cruel and unusual punishment. As a U.S. District Judge, I would follow that precedent.
e. If confirmed, you will have to preside over capital cases. Do you have any reservations about imposing the death penalty where appropriate?

Response: No.

2. In 2004, you rejected the determination of an Administrative Law Judge (ALJ) that a disabled student's individualized education program was acceptable under the Individuals with Disabilities Act (IDEA). The Fourth Circuit reversed your ruling, finding that you substituted your "own views on educational policy... for the determinations of the local education officials charged with formulating the [education plan]." The court noted that you "consistently reached diametrically opposing conclusions" from the ALJ and that you "repudiated the findings of the ALJ and discarded the expertise of the [education officials] without reason or explanation." The court concluded that you ignored congressional preference, substituted your own views on education and the IDEA for that of Congress, and failed to show appropriate deference to the ALJ.

a. Do you think it is appropriate for a judge to decide cases based on his or her own personal beliefs?

Response: No.

b. What in your view is the role of a trial court judge?

Response: A trial court judge is obligated to research and determine the law applicable to the case before him, and then to faithfully apply that law to the facts.

c. If confirmed, can you assure the Committee that you will abide by binding precedent even when you disagree with the precedent?

Response: Yes.

3. Please describe with particularity the process by which these questions were answered.

Response: I received a copy of these questions via e-mail from Department of Justice staff on May 20, 2010. I prepared a draft of the answers and discussed the draft with staff on May 21, 2010. I then provided a final version of my answers to Department of Justice staff for transmission to the Committee.

4. Do these answers reflect your true and personal views?

Response: Yes.
Responses of James K. Bredar
Nominee to be United States District Judge for the District of Maryland
to the Written Questions of Senator Grassley

1. During the 2008 presidential campaign, President Obama described the kind of judge that he would nominate to the federal bench as follows: “We need somebody who’s got the heart, the empathy, to recognize what it’s like to be a young teenage mom. The empathy to understand what it’s like to be poor, or African-American, or gay, or disabled, or old. And that’s the criteria by which I’m going to be selecting my judges.”

   a. Without commenting on what President Obama may or may not have meant by this statement, do you believe that you fit the President’s criteria for federal judges, as described in this quote?

      Response: President Obama nominated me so I believe that I fit his criteria for federal judges.

   b. During her confirmation hearing, Justice Sotomayor rejected this so-called “empathy standard” stating, “We apply the law to facts. We don’t apply feelings to facts.” Do you agree with Justice Sotomayor?

      Response: I agree with Justice Sotomayor’s statements that judges properly apply law to facts, and not feelings to facts.

   c. Do you believe that it is ever appropriate for judges to indulge their own subjective sense of empathy in determining what the Constitution and the laws mean? If so, under what circumstances?

      Response: No.

   d. Do you believe that it is ever appropriate for judges to indulge their empathy for particular groups or certain people? For example, do you believe that it is appropriate for judges to favor those who are poor? Do you believe that it is appropriate for judges to disfavor corporations?

      Response: No.

   e. After Justice Stevens announced his retirement, President Obama stated that he would select a Supreme Court nominee with “a keen understanding of how the law affects the daily lives of the American people.” Do you believe that judges should base their decisions on a desired outcome?

      Response: No.
2. What, in your view, is the role of a judge? Please describe your judicial philosophy.

Response: A judge’s role is to apply the law to the facts. It is not the judge’s role to make the law. I believe that judges should conduct careful research to determine the applicable law and precedents, and then apply the law and governing precedents to the facts.

3. How do you define “judicial activism”?

Response: “Judicial activism” is not a term that I use. I believe that a U.S. District Judge must follow the law as defined in the Constitution and statutes and must follow precedent as established in the rulings of the U.S. Supreme Court and the Courts of Appeals.

4. Could you identify three recent Supreme Court cases that you believe are examples of “judicial activism”? Please explain why you believe these cases are examples of “judicial activism”.

Response: “Judicial activism” is not a term that I use and, therefore, I am unable to define it. I am unable to identify any recent Supreme Court case that would be an example of what is commonly referred to as “judicial activism.”

5. How do you define “judicial restraint”?

Response: “Judicial restraint” is also not a term that I use. I believe that U.S. District Judges are constrained to follow the law as set out in the text of the Constitution and statutes and as established in precedents set in rulings of the U.S. Supreme Court and the Courts of Appeals.

6. Could you identify three recent Supreme Court cases that you believe are examples of “judicial restraint”? Please explain why you believe these cases are examples of “judicial restraint”.

Response: “Judicial restraint” is not a term that I use. I am unable to identify any recent Supreme Court case that is an example of “judicial restraint.”

7. Do you believe that it is ever appropriate for judges to indulge their own values and/or policy preferences in determining what the Constitution and the laws mean? If so, under what circumstances?

Response: No.

8. Should the courts, rather than the elected branches of government, ever take the lead in creating a more “just” society?

Response: U.S. District Judges are to apply law to facts. The determination of policy is for the other, elected branches of government.
9. In your opinion, what is the proper role of foreign law in U.S. court decisions, and is citation to or reliance on foreign law ever appropriate when interpreting the U.S. Constitution and statutes?

Response: There is no proper role for foreign law in U.S. court decisions, nor may there be reliance on foreign law in interpreting the U.S. Constitution and U.S. statutes, unless U.S. law or a precedent of the U.S. Supreme Court or a Court of Appeals so requires.

10. Does the silence of the U.S. Constitution on a legal issue allow a federal court to use foreign law as an authority for judicial decision-making? When is it not appropriate to look to foreign law for legal guidance or legal authority?

Response: I cannot think of a circumstance when it would be appropriate to rely on foreign law in the absence of language in the Constitution addressing an issue.

11. I would like to get a better understanding of how you would interpret statutes and what your judicial method would be if you were confirmed to be a judge on the District Court of Maryland.

a. In cases involving a close question of law, what would you look to when determining which way to rule?

Response: I would look first to the plain language of the applicable statute. I would also rely on the applicable precedents of the U.S. Supreme Court and the U.S. Court of Appeals for the Fourth Circuit.

b. Would you agree that the meaning of a statute is to be ascertained according to the understanding of the law when it was enacted?

Response: A statute should be given the meaning that flows from a plain reading of its words.

c. How would you use legislative history when interpreting a statute? What kind of weight would you give legislative history, if any, when interpreting a statute?

Response: I would use legislative history to assist in interpreting a statute only if the statute’s meaning could not be determined from a plain reading, and only if there were no precedents from the U.S. Supreme Court and/or the Courts of Appeals explaining the meaning. I would give legislative history no weight unless a plain reading of the statute and the precedents of the Supreme Court and the Court of Appeals failed to establish the meaning of the provision.
Responses of James K. Bredar
Nominee to be United States District Judge for the District of Maryland
to the Written Questions of Senator Tom Coburn, M.D.

1. In *Kennedy v. Louisiana*, the Supreme Court held that the death penalty for the crime of child rape always violates the Eighth Amendment. Writing for a five-justice majority, Justice Kennedy based his opinion partly on the fact that 37 jurisdictions — 36 states and the federal government — did not allow for capital punishment in child rape cases.

   a. Given the heinousness of the crime, as well as the new information on the federal government’s codification of capital punishment in child rape cases under the UCMJ, do you believe *Kennedy v. Louisiana* was wrongly decided? If not, why?

      Response: As a U.S. District Judge, I would be obligated to follow the precedents established in rulings of the U.S. Supreme Court regardless of personal belief. I believe that judges are obligated to apply the law and controlling precedent faithfully regardless of personal views. Nothing in my personal views and convictions would prevent me from faithfully following the law in a death penalty case, and I would impose the death penalty when required by the law, which, of course, includes the precedents of the U.S. Supreme Court.

   b. Following the Supreme Court’s decision, President Obama announced at a press conference: “I think that the death penalty should be applied in very narrow circumstances for the most egregious of crimes. I think that the rape of a small child, 6 or 8 years old, is a heinous crime.” Do you agree with that statement?

      Response: I agree that rape of a child is an especially heinous offense. With respect to when the death penalty should be applied, if I am confirmed as a U.S. District Judge, I would faithfully follow the precedents established in rulings of the U.S. Supreme Court in the death penalty context as in all other contexts.

2. In *Atkins v. Virginia*, the Supreme Court ruled that the imposition of the death penalty on mentally retarded defendants constituted cruel and unusual punishment. In its majority opinion, Justice Stevens stated that the “clearest and most reliable objective evidence of contemporary values is the legislation enacted by the country’s legislatures,” and that the majority first reviewed “the judgment of legislatures that have addressed the suitability of imposing the death penalty on the mentally retarded.” The majority cited the fact that 18 States, less than half of the 38 States that permitted capital punishment, had recently enacted legislation barring execution of the mentally retarded as evidence that a “national consensus” existed about the propriety of executing the mentally retarded.
a. Do you believe that the legislative acts of 47% of the country equates to a national consensus?

Response: I do not have a view on what constitutes a national consensus. I do believe that a U.S. District Judge is obligated to follow the precedents set in rulings of the U.S. Supreme Court, and if confirmed, I would faithfully do so in the death penalty and all other contexts.

b. In its majority opinion, the Court stated: “Moreover, within the world community, the imposition of the death penalty for crimes committed by mentally retarded offenders is overwhelmingly disapproved. Brief for The European Union as Amicus Curiae in McCarrer v. North Carolina, O. T. 2001, No. 00—8727, p. 4.” Do you personally believe it was appropriate for the Court to consider the opinion of the “world community” when interpreting the Eighth Amendment?

Response: A judge’s personal beliefs have no role in the resolution of a case before him, and my personal views as to whether the Supreme Court should have included a particular consideration in their resolution of the case is not relevant in my application of the precedent flowing from that case. If confirmed, I would faithfully follow the applicable law and binding precedent in the cases before me.

3. Some people refer to the Constitution as a “living” document that is constantly evolving as society interprets it. Do you agree with this perspective of constitutional interpretation?

Response: No. The Constitution is a fixed text, except when lawfully amended pursuant to Article V.

4. Since at least the 1930s, the Supreme Court has expansively interpreted Congress’ power under the Commerce Clause. Recently, however, in the cases of United States v. Lopez, 514 U.S. 549 (1995) and United States v. Morrison, 529 U.S. 598 (2000), the Supreme Court has imposed some limits on that power.

a. Do you believe Lopez and Morrison consistent with the Supreme Court’s earlier Commerce Clause decisions?

Response: Yes.

b. Why or why not?

Response: I believe Lopez and Morrison are consistent with the Supreme Court’s earlier Commerce Clause decisions because the decisions themselves indicate as much, and the Court, in Gonzales v. Raich, 545 U.S. 1 (2005), confirmed it.
5. In *Roper v. Simmons*, 543 U.S. 551 (2005), Justice Kennedy relied in part on the “evolving standards of decency” to hold that capital punishment for any murderer under age 18 was unconstitutional. I understand that the Supreme Court has ruled on this matter, but do you agree with Justice Kennedy’s analysis?

Response: If confirmed to serve as a U.S. District Judge, I would be obligated to follow the precedents set out in rulings of the U.S. Supreme Court and I would faithfully do so regardless of personal belief. The holding in *Roper* is binding precedent and I would follow it.

a. How would you determine what the evolving standards of decency are?

Response: If I were in circumstances where it became necessary to determine “evolving standards of decency,” I would do so in a manner that applied the controlling precedents of the U.S. Supreme Court and the Court of Appeals for the Fourth Circuit.

b. Do you think that a judge could ever find that the “evolving standards of decency” dictated that the death penalty is unconstitutional in all cases?

Response: Given that the U.S. Supreme Court has held that the death penalty is constitutional in some circumstances, a U.S. District Judge would be precluded from making such a finding.

c. What factors do you believe would be relevant to the judge’s analysis?

Response: Given that the U.S. Supreme Court has held that the death penalty is constitutional in some circumstances, no factors could cause a U.S. District Judge to conclude and rule otherwise.

6. In your view, is it ever proper for judges to rely on contemporary foreign or international laws or decisions in determining the meaning of the Constitution?

Response: No, unless the U.S. Supreme Court or the Court of Appeals for the Fourth Circuit hold otherwise.

a. If so, under what circumstances would you consider foreign law when interpreting the Constitution?

Response: I would not consider foreign law when interpreting the Constitution except if binding precedent required me to do so.

b. Do you believe foreign nations have ideas and solutions to legal problems that could contribute to the proper interpretation of our laws?
Response: In deciding a case, I do not believe it proper for a judge to consider “ideas and solutions” from any source other than those allowed by applicable law and binding precedent.

c. Would you consider foreign law when interpreting the Eighth Amendment? Other amendments?

Response: No, unless directed to do so by applicable law or binding precedent from the U.S. Supreme Court or the U.S. Court of Appeals for the Fourth Circuit.

7. In a case captioned *A.B. v. Lawson*, the parent of a disabled student sued a school district challenging an Administrative Law Judge’s (ALJ) determination that the student’s individualized education programs complied with the Individuals with Disabilities Act. The ALJ determined that the student’s programs were reasonable and denied the request for reimbursement. On appeal, you reversed. The Fourth Circuit reversed your ruling stating: “The district court substituted its own views on educational policy ... repudiated the findings of the ALJ [and] simply adopted the worldview of [the student’s] experts and their perspectives on proper educational policy.” The Fourth Circuit concluded: “In sum, the magistrate judge ignored the congressional preference for mainstreaming, clearly and strongly substituted its views on education and IDEA for that of Congress, and failed to accord the ALJ’s factual findings the requisite degree of deference.” Do you believe you substituted your own views for those of the ALJ? If not, please explain.

Response: The U.S. Court of Appeals for the Fourth Circuit reversed my opinion in this case—the only time it has done so in my twelve years on the bench—and I accept the Court’s judgment. I approached this case, as I approach every case before me, by seeking to correctly apply the law to the facts. I do not believe that it is ever appropriate for a judge to decide a case based on his own policy views. It was not my intention to do so in this case.
1048

OPENING STATEMENT OF

SENATOR BENJAMIN L. CARDIN

CONFIRMATION HEARING FOR

JUDICIAL NOMINATIONS

SENATE JUDICIARY COMMITTEE

Thursday, May 13, 2010

The Committee will come to order. Let me thank Chairman Leahy for asking me to chair today's hearing.

Today the Committee considers five judicial nominations. Panel I consists of Scott Matheson of Utah to be a US Circuit Judge for the Tenth Circuit. Panel II consists of four district court nominees: John McConnell of Rhode Island, Susan Nelson of Minnesota, Ellen Hollander of Maryland, and James Bredar of Maryland.

Let me take my prerogative as Chairman to make a few brief comments about our Maryland nominees today.
I was pleased to join with Senator Mikulski in recommending Judges Hollander and Bredar for the two vacancies that now exist in the U.S. District Court for the District of Maryland. Let me commend Senator Mikulski for the thoughtful process we used in selecting these nominees and making recommendations to the President. The Constitution provides for lifetime appointments for federal judges, which is unique in our federal government. I know that both Senator Mikulski and I take this obligation very seriously in terms of the advice and consent role played by the Senate.

I look forward to Senator Mikulski's formal introduction of Judges Hollander and Bredar later in this hearing, and to having the judges introduce their family members that are attending today's hearing.

Judge Ellen Hollander currently serves as a Judge on the Maryland Court of Special Appeals, which is Maryland's second-highest court that hears mandatory appeals from our state trial courts in Maryland.
She has served as a judge on that court since 1994. Judge Hollander comes to this committee with an impressive amount of experience in federal and state court. She served as a federal prosecutor in Maryland for 4 years, served as a state Circuit Court judge in Baltimore City for 5 years, and has served as a state appellate court judge for 16 years. As a state trial court judge she heard thousands of criminal and civil cases — hundreds of which went to verdict of final judgment — and handled both jury trials and bench trials. As an appellate judge she has authored over 1,000 opinions.

Judge Hollander would replace Andre Davis on the bench in Baltimore, as Judge Davis was recently elevated to the Fourth Circuit. I was pleased to attend last month with Senator Mikulski the investiture ceremony for Judge Davis, who filled a Maryland seat on the Fourth Circuit.

Judge Hollander has been a member of the Maryland Bar since 1974. The American Bar Association’s Standing Committee on the Federal Judiciary evaluated Judge Hollander’s nomination and rated her unanimously well qualified, the highest possible rating.
Judge Hollander in my mind really exemplifies the spirit of public service. She is well known by lawyers and jurors alike in Maryland for her meticulous reasoning process and well-crafted legal opinions. She really is a model of a fair and impartial judge who will dispense equal justice under the law. I know that Judge Hollander has also supported efforts to reduce recidivism and is a strong supporter of our drug treatment courts and juvenile diversion programs.

Judge Hollander is also a judge who believes in giving back to the community and being involved with our Maryland community. She is a proud graduate of Goucher College in Towson, and has served on the Board of Trustees there for nearly 15 years. She served on the Executive Committee of the Baltimore Jewish Council for 13 years, and took a special interest in Holocaust remembrance and human rights issues. She regularly participates in law-related activities with students from the elementary school to the law school level. She has received a great number of professional awards in Maryland for her legal service which are too numerous to mention here, but are listed in her Committee questionnaire. And let us not forget that Judge Hollander is also a wife and mother to three children.
Judge Jim Bredar also comes to this committee with a wide range of courtroom and litigation experience. He served as a federal prosecutor in Colorado for 4 years before coming to Maryland and serving as a federal public defender for 6 years. Since 1998 he has served a U.S. Magistrate Judge for U.S. District Court for the District of Maryland, where he works closely with our judges of the U.S. District Court for the District of Maryland, and conducts preliminary proceedings in felony cases, all proceedings in petty offense cases, and all proceedings in misdemeanor and civil matters upon the consent of the parties. Judge Bredar has also conducted over 700 mediation and settlement conferences in civil cases.

Judge Bredar would replace Judge J. Frederick Motz on the bench in Baltimore, as Judge Motz is taking senior status. Let me thank Judge Motz for his excellent 15 years of service on the bench, and particularly thank him for his service as Chief Judge from 1994 to 2001. And let me also mention that Judge Motz’s wife continues to serve with great distinction on the Fourth Circuit. It is fitting indeed that Judge Motz was the official that swore in Judge Bredar as a US Magistrate Judge in 1998.
Judge Bredar has been a member of the Maryland Bar since 1995. The American Bar Association’s Standing Committee on the Federal Judiciary evaluated Judge Bredar’s nomination and rated him unanimously well qualified, the highest possible rating.

Judge Bredar has now made Maryland his home, after beginning his professional career in Colorado. With Judge Bredar, I see a nominee who is genuinely concerned about broadening the access to justice of Americans to their courts, which is an issue about which I have worked on for numerous years in Baltimore, Annapolis, and now Washington. Judge Bredar has a unique perspective here, as he has been a judge, prosecutor, and public defender. He believes that we can do better with both our criminal and civil justice systems. I know of Judge’s Bredar work as a mediator in our federal court’s alternative dispute resolution program, which has received high praise from Maryland lawyers and litigants alike. As the co-chair of the U.S. District Court’s Criminal Justice Act (CJA) Committee he has fought to ensure adequate attention and resources for indigent defendants. As a Trustee of the Vera Institute he has worked to improve the criminal justice system both at home and abroad. Finally, in 2007, Chief Justice Roberts appointed Judge Bredar to the Committee on Federal-State Jurisdiction of the Judicial Conference of the United States.
And I suspect the most interesting work experiences you have had were as a park ranger and ski patroller in Colorado. And let me close by mentioning that you are also a husband and father of three children.

When evaluating judicial nominees, I use several criteria. First, I believe judicial nominees must have an appreciation for the Constitution and the protections it provides to each and every American. I believe each nominee must embrace a judicial philosophy that reflects mainstream American values, not narrow ideological interests. I believe a judicial nominee must respect the role and responsibilities of each branch of government, including a healthy respect for the precedents of the court. I look for a strong commitment and passion for the continued forward progress of civil rights protections. And I want judges who have the necessary experience and temperament.

I am confident that Judges Hollander and Bredar meet these criteria and standards, and I look forward to exploring their records in more detail at today’s hearing.

Let me also mention the other three nominees for our hearing today, before hearing from their home-state Senators for their formal introduction.
Scott Matheson of Utah comes to this Committee with the experience of being a prosecutor, law firm attorney, professor of law, and dean of a law school. Mr. Matheson is a legal scholar, and we look forward to reviewing his book and various law review articles he has written during today's hearing. I would note that Senator Hatch, a distinguished former Chairman of this Committee, has return a positive blue slip on this nominee and will be introducing the nominee today. I have also had the pleasure of serving with the nominee's brother, Congressman Jim Matheson, for 6 years when I was a member of the House of Representatives.

John McConnell of Rhode Island is a distinguished lawyer with more than 25 years of private practice in the Rhode Island bar. He has focused on complex civil litigation, and most notably worked on behalf of personal injury victims and consumers that were defrauded, often filing class action lawsuits. He has spent about half of his time in state court and half of his time in federal court. Most notably, Mr. McConnell worked on behalf of state governments suing the tobacco industry for damages, and ultimately helped draft and negotiate a 46-state, $246 billion settlement.
Our final nominee is Susan Nelson of Minnesota. Judge Nelson has served as a U.S. Magistrate Judge for the District of Minnesota for the past ten years. As a magistrate judge she has handled hundreds of cases, and in civil cases she regularly handles discovery proceedings, pleadings of the parties, and a wide variety of motions from counsel that lead to both dispositive and non-dispositive orders. She has regularly conducted settlement conferences for litigants. For criminal cases she has also issued hundreds of orders on non-dispositive criminal motions, and reports and recommendations on suppression motions.

So let me thank these five nominees for agreeing to serve their country – and that their families for agreeing to the sacrifices that public service demands, as well as the rewards that it provides – and I look forward to receiving your testimony today.

Before I ask the nominees to step forward to take the oath and introduce their family members in attendance today, let me turn to the Ranking Member for any comments he cares to make at this time.